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Confederate Colville Tribes v. Walton (Colville Tribes)

Hedden-Nicely

1-17-1978

Proposed findings of facts and conclusions of law (pretrial submission of defendants' Waltons

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1 2 3 FILED IN THE 4 U. S. DISTRICT COURT Eastern District of Washington 5 JAN 18 1978 UNITED STATES DISTRICT COURT 6 EASTERN DISTRICT OF WASHINGTON * * * * * * * * * * * * * * * * * J. R. FALLQUIST, Clerk 7 COLVILLE CONFEDERATED TRIBES, ... Deputy Plaintiff, 9 NO. 3421 10 -vs-BOYD WALTON, JR., and KENNA 11 JEANNE WALTON, his wife; and WILSON WALTON and MARGARET 12 WALTON, his wife; 13 Defendants. 14 STATE OF WASHINGTON, 15 Defendant Intervenor. 16 UNITED STATES OF AMERICA, 17 NO. 3831 Plaintiff, PROPOSED FINDINGS OF 18 FACT AND CONCLUSIONS -vs-OF LAW 19 (PRETRIAL SUBMISSION WILLIAM BOYD WALTON and KENNA OF DEFENDANTS' WALTONS) 20 jeanne walton, his wife; and STATE OF WASHINGTON, 21 Defendants. 23 FINDINGS OF FACT 24 1. The dispute over water rights involved in the case 25 at bar arises in connection with the ownership and use of lands 26 in a narrow valley approximately three (3) miles long immediately 27 adjacent and north of Omak Lake. Said lands are located in 28 Okanogan County, Washington approximately 2½ miles southeast 29 of the town of Omak, Washington and are within the original 30 boundaries of the Diminished Colville Indian Reservation.

PROPOSED

- 1 2. The United States acquired the land in question
- 2 by treaty with Great Britain, June 15, 1846 (9 Stat. 869).
- 3. The lands in question were originally incor-
- 4 porated as part of a federal reservation denominated as the
- 5 Colville Indian Reservation which was originally created by
- 6 an Executive Order of President Ulysses S. Grant on April 9,
- 7 1872, thereafter modified on July 2, 1872. The reservation
- 8 was subsequently diminished when the North one-half was
- 9 returned to the public domain by the Act of July 1, 1892.
- 10 (27 Stat. 62).
- 11 4. The purpose in creating the reservation was to
- 12 remove various bands of Indians from roaming large portions
- 13 of North Central Washington and Eastern Washington and to
- 14 confine them to a limited geographical area so as to (1) pro-
- 15 tect them from and prevent violence as a result of the all
- embracing occupancy of the land by non-Indians and (2) thereby
- 17 make the lands from which the Indians were removed available
- 18 for settlement and development by the new Amercians.
- 19 5. By the latter part of the 19th centruy, with the
- advancement and push of non-Indans for more and more land, much
- of it reservation land, Congress did not consider reservations
- and there administration, or lack thereof by the United States
- Government, as adequate to protect the Indians property rights.
- 6. In response to the pressing need to protect the
- 25 Indians, Congress, under the direction and leadership of
- Senator Dawes, embarked on a bold new plan to convert the
- communal held property rights of the Indians into individual
- ownership which could be used by the individual apart from the
- Tribes and U.S. government and which property right could be
- protected by the individual Indian in a Court of Law if need
- 31 be.

1 7. Congress enacted the General Allotment Act 2 (Dawes Act) in 1887 (24 Stat. 388, 25 U.S.C.A. 348 et. seq.). 3 The Dawes Act was enabling legislation which 4 provided the framework for lands to be allotted in 5 severalty to individual Indians by means of a trust patent, 6 initially, with a fee patent to be issued at the end of a 7 prescribed period of time. The fee patent was to terminate 8 forever the U.S. Government's control of the land and the Act 9 specifically provided that the land returned to the public 10 domain in this manner would be subject to the laws of the 11 territory or State in which it was located (25 U.S.C.S. 349). 12 In order to implement the Dawes Act and speed 13 the allotment process, James McLaughlin, the U.S. Indian 14 Inspector, was dispatched to the Colville Reservation and 15 obtained an agreement from the Colville Confederated Tribes 16 known as the McLaughlin Agreement, dated December 1, 1905. 17 10. As part of the McLaughlin Agreement the Indians 18 "belonging and having tribal rights on the Colville Indian 19 Reservation" did "cede, grant, and relinquish to the United 20 States, all right, title and interest which they may have to 21 all the lands embraced within the so-called diminished Colville 22 Indian Reservation." The McLaughlin Agreement provided that 23 eighty (80) acre allotments be first awarded to every man, 24 woman and child belonging to or having tribal rights on the 25 Colville reservation. 26 Thereafter the Act of March 22, 1906 (34 Stat. 11. 27 80) was passed to further implement the Dawes Act by providing 28 that the surplus lands, remaining after the allotments were 29

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homestead by Presidential Proclamation.

awarded to each Indian on the reservation, could be opened to

1 12. Thereafter the diminished Colville Reservation
2 was thrown open to homestead pursuant to the Presidential
3 Proclamation of President Wilson, dated May 3, 1916.
4 13. President Wilson's Proclamation of May 3, 1916,
5 provided among other things that the lands, first, should be
6 surveyed and classified as "irrigable", "grazing" or "arid" lands
7 and should be disposed of under the Homestead Act.
8 14. Defendants Walton's lands are comprised of three
9 former Indian's allotments. These lands were originally allotted
10 to individual Indians pursuant to the Dawes Act and ensuing Acts
11 of Congress and Presidential Proclamations implementing the
12 same. A brief history of the transfer of the property out of
13 trust statute to a freehold state is set forth as follows:
14 (a) <u>Walton's Northern Most 100 Acres</u> (Formerly
15 Allotment S-525)
This acreage was originally part of an
allotment conveyed by Trust patent dated April 7, 1917, to Chief Alexander Smitakin
who was a member of the Okanogan band of Indians residing on the Colville Reserva-
tion. The Trust patent to Alexander Smitakin provided in part as follows:
20 and at the expiration of
said period the United States will convey the same by patent to said
Indian in fee, discharged of said
trust and free from any charge and encumbrance whatsoever; " (our emphasis)
Following Chief Smitakin's death his sons,
Paul Smitakin and Louie Smitakin, requested that the United States Government sell the
land, as provided by statute for disposition of deceased owners of allotments, in fee
simple status, so that they, as the sole heirs of Chief Smitakin, might obtain
additional capital for their own business ventures. (our emphasis)
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1	(see PETITION FOR THE SALE OF INHERITED
2	INDIAN LAND, Appendix A)
3	Before the land could be sold at public
4	sale an appraisal within six months of the proposed sale was required by law. A
5	letter dated January 7, 1925, from O. C. Upchurch Superintendent of the
6	Colville Indian Agency, Nespelem, WA, directed to Mr. W. A. Talbert, the Indian
	Farmer for the Colville Indian Reserva- tion, specifically directed that the
7	appraisal was to include water available for beneficial application on the land
8	as part of the appraisal price, to-wit:
9	"The regulations require an apprais-
10	ment within 6 months prior to date of sale. This seems superfluous in
11	some of our cases, but it is quite clear that as a matter of regulation
12	these appraisements must be insisted upon, not so much because the land
13	values fluctuate frequently but because the Indians are making
14	little improvements and there are
15	being made improvements on account of irrigation etc. which enhance
16	the value and for which the Indian should be compensated in their sales."
17	(our emphasis) (App. B)
	The property was subsequently appraised and advertised for sale pursuant to public
18	bidding. The posted notice advertising the property for sale indicated that water
19	accompanied the land as part and parcel of
20	the sale price in that it specifically referred to irrigable acreage. (App. C).
21	In addition the report of the Superinten- dent included as part of the PETITION FOR
22	SALE OF INHERITED INDIAN LAND specifically provided for a breakdown of the acreage
23	proposed to be sold in terms of "irrigated" acreage, "irrigable" acreage, "timber"
24	acreage, "agricultural" acreage, and "grazing" acreage. (our emphasis) (App. A, supra)
25	The REPORT ON INDIAN LAND SALE prepared
26	in connection with the sale of this allot-
27	ment in fee simple and provided to the prospective bidders of the fee simple title specifically made a breakdown of irrigated
28	acreage and irrigable acreage and listed a price per acre for bringing land under
29	irrigation. (our emphasis) (App. D)
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1	Following the necessary requirements,
2	for the Indian's protection, the property was conveyed in fee simple on August 10,
3	1925 to Hettie Justice Wham. The fee patent provided in part as follows:
4	"together with all the rights,
5	<pre>privileges, immunities and appur- tenances, of whatsoever nature, thereunto belonging, unto the said</pre>
6	claimant and to the heirs and assigns of said claimant forever;".
7	
8	The fee patents did not reserve to the Tribe or to the United States Covernment
9	any appurtenance of water in any manner whatsoever. (App. E)
10	In addition, prior to the issuance of
11	the fee patent conveying allotment S-525 the government required the fee patent
12	purchaser, Mrs. Wham, to enter in to a contract whereby the United States Govern-
13	<pre>ment acknowledge that the fee title purchaser was acquiring water rights entitling the purchaser to water from</pre>
14	irrigation systems constructed for the benefit of the Indians. (See Cir. 1667a)
15	(App. F)
16	The proceeds of this sale went directly to the Indian heirs of the allottee and
17	not to the U.S. Government in trust or to the Tribe.
18	to the file.
19	(b) Walton's Middle 100 Acres (Formerly
20	Allotment S-2371)
21	This property was originally allotted to George Alexander Smitakin who was the
22	son of Paul Smitakin and the grandson of Alexander Smitakin on April 7, 1917.
23	On George Alexander Smitakin's death,
24	his father, Paul Smitakin, requested a fee patent to his son's allotment and
25	the government issued a fee patent title to Paul Smitakin on January 28, 1921.
26	Thereafter, Paul Smitakin sold this
27	property as a freehold estate on April 20, 1921 to Mrs. Hettie Justice Wham. The pro-
28	ceeds of this sale went directly to Paul Smitakin and not to the U.S. Government
29	in trust or to the Tribe.
30	(c) Walton's Southern Most 150 Acres (Formerly
31	Allotment H-894)

1 This property was originally allotted to William George on April 7, 1917, and as with the other two parcels referred to above the trust patent provided that upon the 3 subsequent issuance of the fee patent to the property it would be "discharged of said trust and free from all charge and encumbrance whatsoever; " (our emphasis) 5 Following the death of allottee William George, his three heirs petitioned for appraisement and sale of the allotment on or about September 1920. 8 Thereafter the property was appraised as recorded in the certificate of 9 appraisement prepared by W. A. Talbert, the then Indian Farmer on the Colville 10 Reservation. As part of the appraisal, the appraiser noted that the property 11 was best adapted for hay and grazing and "would make a good dairy ranch". 12 (our emphasis) (App. G) 13 As part of the appraisal, Superintendent of the Colville Indian Agency, 14 O. C. Upchurch asserted that the appraisal price reflected the "true 15 value of the land and improvements thereon". (our emphasis) 16 The United States Government did issue 17 a fee patent to this southern portion of what is now Defendants Waltons' property 18 to Hattie Justice Wham on May 5, 1923. Said patent providing in part as follows, 19 to-wit: 20 "NOW KNOW YEE that the UNITED STATES OF AMERICA in consideration 21 of the premises, HAS GIVEN AND GRANTED, and by these presents 22 DOES GIVE AND GRANT unto the said claimant and to the heirs of the 23 said claimant the land abovedescribed; TO HAVE AND TO HOLD 24 the same, together with all the rights, privileges, immunities 25 and other appurtenances of whatsoever nature, thereunto belonging, 26 unto the said claimant and to the heirs and assigns of the said 27 claimant, forever; and there is reserved from the lands hereby 28 granted a right of way thereon for ditches or canals constructed 29 by the authority of the United States." (our emphasis)

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1 Upon sale and conveyance of the trust land 2 in question to fee simple status the Federal Government pro-3 vided the Okanogan County Assessor with the pertinent infor-4 mation so the property could be placed on the tax roles of 5 Okanogan County like any other public domain freehold estate. 6 The land in question was placed on the Okanogan 7 County tax roles and assessed, then as now, at a rate that reflects the appurtenance of water. 9 17. The 350 acres of fee title land owned now by 10 Defendants Walton is located in approximately the center of 11 No Name Creek Valley being bordered on the north and the south 12 by land owned by the United States and held in trust for the 13 benefit of individual Indians or Indian interests. 14 18. Flowing across Defendants Walton's property 15 is a small intermittent, non-navigable stream originating in 16 a spring zone at the north boundary of Defendants Walton's 17 property. The creek is supplimented by additional spring 18 water as it flows in southeasterly direction across Defendants 19 Walton's land. At the southern terminus of Defendants Walton's 20 property boundry the creek continues crossing trust allotments 21 held by the United States Government for the benefit of 22 individual Indians being Trust Allotment #901 and #903 and finally 23 discharging into Omak Lake. 24 Omak Lake is a large body of water with no 25 outlet. It has approximately 3,243 surface acres and the water 26 quality is extremely saline. No commercially valued indigenous 27 species of fish live within Omak Lake. No Name Creek discharges 28 into Omak Lake at the Lake's northern end.

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being more fertile than others.

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Valley are susceptible of irrigation with certain of the lands

Some, but not all of, the lands of the No Name

21. Following transfer of the respective allotments

comprising Defendants Walton's property to fee simple status

certain portions of lands were placed under irrigation from

time to time until 1948 when Defendants Walton acquired the

land.

6 22. Upon the acquisition of the property by Wilson 7 Walton in 1948, Defendant Wilson Walton did file an application 8 with the Department of Hydrolics, predecessor agency of the 9 State Department of Ecology, for a permit to divert water from 10 No Name Creek for the purpose of irrigation. On November 28, 11 1949, the Supervisor of Hydrolics issued a permit to the 12 Defendant Wilson Walton to divert 1.0 cubic feet per second of 13 water from No Name Creek to irrigate 75.0 acres of land. 14 August 25, 1950 the Supervisor of Hydrolics issued a certificate 15 of water right to Defendant Wilson Walton for the diversion of 16 1.0 cubic feet per second of water from No Name Creek for the 17 irrigation of 65.0 acres of land.

23. Thereafter Wilson Walton and eventually his son Boyd, as a partner, continued to develop the property in full view and with full knowledge of the Colville Confederated Tribe, adjoining allottees and the United States Government and the State of Washington.

of their dairy they continued to expand their irrigation efforts and at the present time are irrigating approximately 105 acres with the acreage divided between alfalfa and grass. The Waltons irrigate by obtaining water from an irrigation well and by means of two surface diversions in No Name Creek. Although there are additional lands susceptible of irrigation the Waltons have not chosen to apply water to the lands in that the quality of the soil is such that the commercial value to be obtained from

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- 2 25. Defendants Walton use of water is approximately
- 3 346.5 acre feet per year for their requirements and in any
- 4 event does not exceed the amount of water as might be
- 5 required to irrigate the irrigable acreage on their land.
- 6 26. The Waltons use of water from No Name Creek
- 7 acquifer does not exceed the amount of recharge naturally
- developed on Waltons' portion of the acquifer.
- 9 27. The irrigation requirements for the Defendants,
- Walton, and the Plaintiff, Tribe, combined, amounts to
- approximately 867.57 acre feet per year. The amount of recharg-
- able water in No Name Creek acquifer exceeds the combined
- irrigation requirements for the Defendants, Walton, and
- Plaintiff, Tribe.
- 28. Subsequent to the initiation of the suit
- by the Tribe and the United States Government to enjoin Walton's
- use of water and as recently as two and one-half years ago, the
- Tribe embarked on a massive program to develop the heretofore
- undeveloped lands adjoining Walton's to the north and lands to
- the south. The Tribe has in addition pumped large quantities of
- 21 water in connection with a Lahonton Fishery Project artifically
- implanted in Omak Lake in the late 1960's.
- 23 29. The volume of water contributing to and flowing
- through the No Name acquifer on a yearly basis is capable of
- 25 meeting current irrigable acre requirements including stock
- 26 water and domestic uses claimed by the Plaintiff Tribe and the
- Defendants, Walton.
- 28
 Based on these Findings of Fact, the court makes
- the following:

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CONCLUSTONS	$^{\circ}$	T 70 T.7

- 2 1. Pursuant to Article IV, Sec. III, Clause 2, 3 of the United States Constitution title to all lands acquired 4 by cession or treaty with another nation, which have not been 5 disposed of in accordance with an Act of Congress, continue 6 to reside in the United States. The United States ownership 7 of public land includes the right to use and dispose of the 8 land and all rights pertaining thereto. This right includes 9 the use and disposal of the waters which may run over, through 10 or under the soil which it controls. (U.S. v. California, 33 11 U.S. 19, 27 (1949); Utah Power & Light Company, v. U.S., 243 12 U.S. 384 (1917)).
- 2. With the United States claim of ownership, by

 treaty with Great Britain, encompassing the lands in question,

 the United States acquired the right to use and dispose of

 the land and all rights pertaining thereto. (9 Stat.869).
 - 3. By setting apart a federal enclave denominated as the Colville Indian Reservation by executive order in 1872, the United States Government intended to limit the Indians' occupancy of land to a confined area in order to encourage Indians to abandon their nomadic habits and convert instead to pastoral agrarian civilized persons compatible with the culture of the people governing them. (Winters v. U.S., 207 U.S. 564, 28 S.Ct. 208 (1908)).
 - 4. Water sufficient to carry out the purpose for which the Colville Indian Reservation was created was reserved by the Federal Government in order to allow the Indians to engage in the agricultural pursuits that would facilitate their conversion to pastoral agrarian persons. (Winters v. U.S. supra).

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- 5. The priority date of the reservation of the water
- 2 is commensurate with the date of the creation of the Reservation.
- 3 This implied reservation of waters for the Indians on the
- 4 Colville Reservation was done for them by the United States
- 5 Government not by the Indians. (Arizona v. California,
- 6 373 U.S. 546 (1963)).
- 7 6. The General Allotment Act of 1887 was enabling
- 8 legislation whereby Congress determined and dictated its policy
- 9 with respect to Indians and Indian reservations for the next
- 10 half century.
- 7. The purpose of the General Allotment Act was to
- 12 allot the Indians communial property in severalty to every
- 13 man, woman and child having tribal relations on a particular
- 14 reservation. By transferring the Indians' property to individual
- ownership the government intended for the individual Indian
- 16 to be free of inept and corrupt tribal government, free of
- 17 great pressure in Congress to divest Indians of the entirety
- 18 of their property rights and in addition to allow the individual
- 19 Indian to become a citizen with access to the courts to pro-
- 20 tect his or her property rights from encroachment from what-
- 21 ever quarter. Congress intended that by successful implemen-
- 22 tation of the Act over an extended period of time that the
- 23 government would be out of Indian Affairs entirely. (Report
- of the Secretary of the Interior, Proceedings of Mohonk Lake
- ²⁵ Conference, H.R. Exec. Doc. No. 75, 49th Cong., 2d Sess. 992
- ²⁶ (1887); 17 Cong. Rec. 191 (1886); Report of the Secretary of
- the Interior, 994, supra; Seventeenth Annual Report of Indian
- Commissioners, M. Gates, Land and Law as Agents in Educating
- ²⁹ Indians, H. R. Doc. No. 109, 49th Cong., 1st Sess. 26 (1885)).
- 8. The government intended that real estate con-
- veyed in fee simple to individual Indians would divest it of

- any interest with respect to that property right so conveyed.
- 2 (Report of the Secretary of the Interior, Proceedings of
- 3 Mohonk Lake Conference, 992, supra).
- 9. When the federal government issued trust patents
- 5 to individual Indians as allotments, the allottee acquired
- 6 legal ownership of the land and acquired legal ownership of
- 7 so much of a share of the reserved water rights as was avail-
- 8 able as an appurtenance to that land. (U.S. v. Alexander,
- 9 131, F.2d 359).
- 10. The conveyance by the United States Government
- 11 of fee simple title to former allotments included the water
- 12 right appurtenant to the real estate and that water right is
- owned by subsequent purchasers of the former trust property.
- 14 (Anderson v. Spear-Morgan Livestock Co., 79 P.2d 667(1938);
- ¹⁵ U.S. v. Powers, 305 U.S. 527, 59 Sp.Ct. 344 (1939); F. Cohen,
- 16 HANDBOOK OF FEDERAL INDIAN LAW, 220, 1958 Ed.)
- 11. In considering the intent of Congress as to
- 18 whether the water right accompanied conveyance of an allot-
- 19 ment to fee simple status the legislative history of the act
- 20 and acts of the government pursuant to such legislation are
- 21 most persuasive in determining Congressional intent. (Confed-
- erated Salish and Kootenai Tribes, et al vs. Namen, et al and
- 23 City of Poulson, U.S. Dist. Court for the Dist. of Montana,
- 24 Missoula Div., Civil No. 2343).
- 25 12. In that regard it is important to recognize
- that Congress was attempting to secure individual tracts of
- land to the individual Indian which could be protected from
- encroachment not only from the white man but from inept and
- unjust tribal government or tribal chiefs. To portend that
- the Indian was given a chunk of land (as his capital stake)

- $_{1}$ without water by which to carry out the purposes for which
- 2 the Dawes Act was designed flies in the face of rationally.
- 3 The following factors are but a few of the indices supporting
- 4 the view that Congress intended the fee patents from the
- 5 Government to include the appurtenance of water:
- 6 (a) The Federal Government in appraising and
 7 allotting the land awarded differences in acreage
 8 to the allottees based on whether or not the
 9 land was suitable for agriculture thereby
 10 recognizing the benefit of water where available.
 - (b) In addition to the allotments being appraised at prices reflecting water rights, the other prong of the Dawes Act opening the land to homestead also provided that the land was to be surveyed and appraised based on it's potential for irrigation purposes and that the price charged was to be assessed accordingly.
 - (c) As for the allotting process designed by the Dawes Act, the United States Government in appraising the land prior to allotting the land in severalty divided the land into categories including "irrigated" and "irrigable" acreage, which information was made available to potential purchasers of the land in fee simple status.
 - (d) In addition the government circulars, advertising allotted property to be sold in fee simple status advertised the property as being irrigable where applicable.

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1	(e) The Government required the property
2	to be advertised for sale at a price that
3	reflected water rights as an appurtenance of
4	the property.
5	(f) The Government even went so far as to
6	anticipate the fee simple owners participa-
7	tion of water in Indian irrigation projects
8	by requiring contracts whereby the purchaser
9	agreed to pay assessments in connection with
10	Indian irrigation projects servicing that
11	land.
12	(g) In addition, the government conveyed
13	title of the former allotment in fee simple
14	status specifically incorporating "any and
15	all appurtenances of whatsoever nature" and
16	did not reserve or make exception for any
17	water or water rights in any manner whatso-
18	ever even though the United States Government
19	had done so in other situations dealing with
20	reservation lands. There being no evidence
21	of any contrary intentions, a conveyance of
22	the land by fee patent conveyed the water as
23	an appurtenance. (Anderson v. Spear-Morgan
24	<u>Livestock, Co.</u> (1938) 107 Mont. 18, 79 P.2d.
25	667).
26	13. The legislative history of the general allotment
27	act is replete with reference to the fact that Congress intended,
28	by allotting reservation land in severalty to each Indian,
29	that each individual was to get his fair share of capital to
30	he used as a farm or sold and the money used in another free

be used as a farm or sold and the money used in another free

- 1 enterprise endeavor. This was a bold effort to not only
- 2 protect the Indians' property before it was taken forever
- 3 without just compensation but also to allow the Indian access
- 4 to his capital in a manner which had not been available to
- 5 him before and thereby allow the Indian to participate in
- 6 and become part of the great Amercian experiment in the
- 7 capitalistic free enterprise system.
- 8 14. For approximately half a century after the
- 9 property in question was transferred to fee simple status,
- 10 the Government and the Indians acquiesced in the beneficial
- 11 application of water from No Name Creek and from wells on the
- 12 Defendants Walton's property evidencing the Government's
- 13 knowledge and intent that the water being used thereon was
- 14 an appurtenance of the land.
- 15. Section 7 of the General Allotment Act providing
- 16 that the Secretary of Interior was to oversee the just and
- 17 equitable distribution of water among Indians on the reserva-
- 18 tion was merely a housekeeping function. During the trust
- 19 period the State and territorial governments had no jurisdic-
- 20 tion to allocate water and there was no tribal government to
- administer the same. As such, it made sense to invest some-
- 22 body, in this case the Secretary of Interior, with the power
- 23 to oversee the just allocation of water in situations where
- 24 it was necessary for irrigation purposes.
- 25 l6. The quantification of the appurtenant water
- right accompanying allotments and subsequent freehold estates
- was necessarily related to the purpose for which the reserva-
- tion was originally created (employ the land in agricultural
- pursuit). In that regard each tract of land allotted and
- ultimately severed was entitled to enough water necessary for

1 the commercially irrigable land within a particular tract of 2 Federal common law respecting water claims, like that 3 of the State of Washington, was and is based on a policy of 4 prior appropriation which entitles Defendants Walton to 5 sufficient water necessary to irrigate 105 acres plus water 6 for stock and domestic purposes. (Arizona v. California, 7 supra; Anderson v. Spear-Morgan Livestock Co., supra). 8 17. As further evidence and acknowledgement by 9 Congress that the General Allotment Act as carried out did 10 sever property rights including water rights from the reserva-11 tion, Congress in returning the undisposed of surplus property 12 to the Colville Confederated Tribe in 1953 provided that tribal 13 authority over the property would be "subject to all existing 14 and valid rights" and further provided that property and 15 water rights needed by the Tribe could be acquired only in 16 specified ways such as by purchase, gift, etc. (our emphasis). 17 18. Congress intended that water rights, limited 18 only to the extent irrigable acres available for agricultural 19 pursuits, were to be conveyed and passed from trust status 20 when fee simple patents were issued to former Indian allot-21 Neither the Tribe nor the U.S. Government may enjoin 22 the Defendants within those perimeters nor interfer with 23 Defendants Walton's prior appropriation. (U.S. v. Powers, 24 supra; U.S. v. Alexander, supra; Anderson v. Spear-Morgan 25 Livestock Co., supra). 26 Neither the Plaintiff Tribe nor the Plaintiff 19. 27 U.S. Government are entitled to an injunction in that (a) there 28 is sufficient water as might be required for irrigation of the 29 lands in question and (b) Defendants Walton are using no more

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water than they are legally entitled to use by virtue of the

1	water appurtenant to their lands and (c) In any event, there
2	has been no showing of any wrongful diversion or use of water
3	by Waltons in excess of that to which they are otherwise
4	entitled by law. (U.S. v. Powers, supra; U.S. v. Alexander,
5	supra; Anderson v. Spear-Morgan Livestock Co., supra).
6	DATED this 17th day of January, 1978.
7	Respectfully submitted,
8	NANSEN, PRICE, HOWE
9	by: Rihan B. Proce
10	Richard B. Price
11	Attorneys for Defendants Walton
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3	Appendix	A	_	Petition for the Sale of Inherited Indian Land
4				
5	Appendix	В	-	Letter dated January 7, 1925 from O. C. Upchurch, Superintendent of Colville Indian Agency to
6				Mr. W. A. Talbert, the Indian Farmer for the Colville Indian Reservation
7	Appendix	С	-	Public Notice advertising Allotments for Sale
8	Appendix	D	_	Report on Indian Land Sale
9 10	Appendix	Е	-	Conveyance by the U.S. Government by fee patent of former allotment S-525 to Hattie Justice Wham
11	Appendix	F	-	Contract between Hettie Justice Wham and the U.S. Government for irrigation project charges
12	Appendix	G	_	Certificate of appraisement prepared by
13	• •			W. A. Talbert for Allotment H-894)
14				
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5-110 j

This report should be transmitted in duplicate.

	PI	TITION FOR T	HE SALE	of Inheri	ITED INDIA	AN LAN	D .	
Allottee	Alexander	Smitak n.	No	S-525	Agency	Colvi	lle.	************
					Dec	e d'me	22, 1924	
	sioner of Indian Aff ation is hereby ma	de for the sale of .			the allotmen	t of	Alexande	r Smitaken
described as .	W2 W2	W2 NE4 ar	d E2 N	W4, Se	c. 21,	Twp.	33 N., R.	37 E.,
W.M.,	Washingto	n, contair	ing 10	0.00 a	cres,			
								•
	Alexander	Smitaken	died	on the	29th	7 of	July, 191	9,
a statement s	te, leaving surviving to the number of on is sold, are as fol	ng as only heirs, yo acres and value of	our petitione	ers, whose na	mes, ages, r	elationshi	ps, degree of India	n blood, and
	Name.	Ago.	Relation	aship.	Degree of Inc	lian blood.	No. acres to be retained.	Value.
Louis	Smitaken,	1901	Son	1/2				·
Paul	Snitaken,	1894	SSon	1/2-			80.00	
250000000000000000000000000000000000000	Will app	roved Janu	ary 11	, 1921,	9198-2	O SHE		
		· · · · · · · · · · · · · · · · · · ·				· • ·		
<u>.</u>	a a kaj aj aja d	Militar Track of the Control		1 1			antion of this process.	****
,	•	1			•			•
Our re	asons for requestin	g that the land a	bove describ	ed be sold a	re as follows	:		
	We wish	to invest	the m	oney in	ı busin	.889		
	Will se	ll on defe	rred p	ayment	or ce	sh.		•
							_	
				•				
						•••		
						ــــــــــــــــــــــــــــــــــــــ		

6-3056

We, each and severally, agree that the proceeds arising from	
the regulations prescribed by the Secretary of the Interior.	Paul fmitakin
Subscribed and sworn to before me this 29 Tto	Jamis Ginitaling
day of DCC. 1924	
WA Talker	•
Notary Public in the fire the	
of Washington, residing as bounts.	
REPORT OF SUPE	RINTENDENT.
	Yes.
1. Are the statements made by the petitioners correct?	
2. Have any of the petitioners funds on deposit as individua	l Indian money? If so, give names and amount.
Mo.	
3. What is the character of the land covered by the applicati	on? Parming and grazing land
lios in highland country near Omal	
cultivate 20 acres, which has bee	en under cultivation and perhaps
10 to 15 acres from which brush as great expense of labor.	ad undergrowth must be reseved at
Irrigated 0 acres, irrigable 5.00 acres, ti	imber acres, agricultural acres,
grazing 75 acres.	•••
4. What is the value of the land, and if it is offered for sale was tract bluggra, but not very likely	rill it, in your opinion, attract bidders? It rey y to attract anyone except either
party who has lessed the Rind or sor	seone locally interested. Value
\$1950 CD there any coal or other valuable mineral in the land or it	s vicinity; and if so, has the actual, prospective or speculative
mineral value been taken into consideration in making the appraise	ment? No.
•	·
The State of the S	
6. Is there any valuable timber on the land? If so, state kir	
such value has been included in appraisement. No timbe	er on land.
SELICINA 100 302 67 1 00. 1	La Participa de Carte de Carte
	·
	······································
7. Has the land any value for power-site or reservoir purpose	 es; and if so, has such element of value been included in the
No	
appraisement?	2 2022

L'

	g to the state of				
8. Have you any re	ason to believe that a pros	pective purchaser	has used influence wi	th any of the petitioners	to have this
d offered for sale? I	f so, what are the circumst	ances?		·	
		***************************************	· ,		
		, ,			
9. Give reasons why	y it is desired to sell this	land. Report ful	ly whether the petiti	oners are in any way i	acapacitated,
home. They il between n. I beli	e money for any particular are two young omek and Districted eve it to their	men, who tel, wash	do trucking und the c	g. One carri other drives the land for	es the aredool the purpos
ntioned, an	d that they wi	11 invest	tne money	jraiciously	
			•	•	
<u></u>	•			***************************************	•
nsideration per acre?	ered by this application le Land is \$155.00 Which		ed tittil die	ch 1, 1925,	ermual-
11. Has any land of	like character been sold in	the near vicinity	to the land covered	by this application; if s	o, when, and
at was the price per a			•		
ao nas cao pilos por a	cre?	,	-		
	cal conditions, such as sur hich affect land values gene				
s application?	in in a property of the condition of the	ns except	revere dro	ights which a	re-common
d have been 18 Named Leacest	severe during	past yes was was mi	rs, which he les iron one	ave scriously chance to k, wesh.	effected sell.
14. Name of nearest	railroad, and distance the	refrom	i. Ry. dene	rtchee-Orovil	le branch
15. Date of determin	nation of heirs by the Secre	etary of the Interio	or, and file number of	case. Will appr	o ved
anuary 11.	<u>1921, file 91</u>	98-20.			
	05E(08	i ok arby.	(Signed) (). C. Upchurch	٠
		(3)		Sup	erintendent.
		\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\		•	

L.I

 $Su_perimics i.s.t.$

January 7, 1925.

ir. W. A. ialbort, Umak, Kash.

Dear Fr. Telbert:-

I return herewith contificates of apprecisement covering allotments below:

S-525--Alexander Smitaken, S-866--Mathias G corgo, S-865--Henry George.

We talked ever the telephone on this matter. I have inscreed in the certificates that there have been no improvements or change in the value of the land.

It was my opinion that you rotained a third copy of all your appraisements for quite awhile and that you could furnish the date of any appraisement, but, as you said that you did not view this land with the expressides of appraising it the last time you saw it, that explains it in a degree, but the fact is that it should be gone over and viewed with the purpose of appraising it. I believe, however, that we will be able to list the land if you will initial the changes made on these certificates and as you believe there is no apparent chance to sell the land perhaps we will got by with it.

The rogulations require an appreciaement within six months prior to date of sale. This seems superfluous in some of our cases, but it is quite clear that as a matter of regulation these appreciaements must be insisted upon, not so much because the land values fluctuate frequently but because the Indians are making little improvements and there are being made improvements on account of irrigation etc. which enhance the value and for which the Indians should be compensated in their sales.

The Indian office I am quite sure would raise objection to any cale submitted on these appraisoments, and I would not like to held up anyone's mency for two or three menths while attempting to offer an awkward explanation for not complying with the regulations.

where late apprecionants have been submitted in such cases the Office has referred the matter back here invariably almost and it takes a menth for mail to go around engage.

If you have any more of these cases and do not know the dates of former appraisements etc.. and you do not feel able to look after the matter very soon. I would rather that you hold them up then to advertise the land.

Very truly yours,

HJB

0. C. Vpchurch. Superintendent.

PLEASE POST

List of lands to be sold by COLVILLE INDIAN AGENCY, NESPELEM, WASHINGTON, ON SEALED BIDS TO BE OPENED, Friday, March 27, 1925, at 2:00 o'clock P.M., in accordance with terms mentioned in circular of general information issued by Superintendent of said agency.

O. C. UPCHURCH, Superintendent. Dated January 26, 1925. Sale Allot. Appreised No. Particulars. Value. No. Okanogan District. 510 S-525 Alexander Smitaken-W2 W2 W2 NE4 and E2 NW4, Sec. 21, T. 33 N., R. 27 E., W.M., Wash., containing About 5 acres of this land might be irrigated from creek and 15 acres additional can be farmed: balance suitable for grezing.
Informal lease for season of 1925. Mathias George -- S2 NE4 and N2 SE4, 511 S-866 Sec. 18, T. 32 N., R. 27 E., W.M., Wash., containing 160.00 acres,......1200.00 About 30 acres tillable land; suitable for grazing; has scattered timber on about 30 acres. Henry George -- S2 S2 NW4 and N2 SW4, Sec. 17, T. 32 N., R. 27 E., W.M., Wash., containing 120.00 acres.......1000.00 512 S-865 About 30 acres of good wheat land; balance good grazing land. Boyds District.

Alexis Tu-ya-tink-ha--N2 SW4,
Sec. 16, T. 30 N., R. 37 E., W.M.,
Wash., containing 80.00 acres,......1000.00
About 20 acres of farm land; balance grazing.

O. C. UPCHURCH,
Superintendent,
Colville Indian Agency,
Nespelem, Wash.

APPENDIX "D"

Colville AGENCY

REPORT ON INDIAN LAND SALE

FROM

Airs of alefander Smitaken 1525

TA

Kellië Justie akan M. Zokam

NOTE.—This folder should contain all the papers relating to this sale and should not be folded, liver and flat. In case the sale covers heirship land all the papers relating to notice and hearing should be inclosed in thee foller half testimony taken at the hearing should be typewritten on letter-size sheets.

DEPARTMENT OF TWO INSTRICTS
DESTRUCTION COUNTY SINGUING
DESTRUCTION OF TWO INSTRICTS
DESTRUCTION OF TWO INSTRICTS

Omak Hash Jan 3 1925

The Duporint ident.

Colville Madion Leekey,

Lespolen, Mashington COLVILLE AGENCY

COLVILLE AGENCY
RECEIVED
JAN 6 1925

Donr Sir;

Enclosed heregith I	an returning papers, pertaining to	
potivion for sale of the	alistment of Alumnder Smutakers sive you below information necessary to	_
No. 1-5-25- and	give you below information necessary to)
list the land for sale:		

2 - Acres of this land suspeptible of irrigation, Sacres
Methol by which such land can be irrigate
ed and estimated dost per norwas which
such irrigation can be brought to the land

Cost would be approx \$15 per acre

80

100

5 - Met is the approximate ringe of altitude where this land is attacted? From 1200 to 1400 feet above an land.

NT -		
NO.	of deres covered by pativien, brought forward /	00
1 -	Acres of this Ichi Which have been tilled 10 State of cultivation at present time Was in	
	crop in 1924	
2 -	Acres of this land which are in cleared meadow, from which hay can be harvested without clearing from brush Etc	
3	Acres of this land which are natural prairie and land from which brush and wood (but not stone; has been alcared (not to include land shown as meadow land or tilled land). 65	
4.~	Acres of this land, regardless of its nature which is covered with wood and brush (but not timber as shown below)	
5 -	Acres of this land onwwhich there is standing timber of any kind, which can be used for lumber, poles, posts, ties, etc., for domestic use or for which there is a prospect of marketing it, including bex lumber.	
	Motal acreage (must be same as shown at top of page and as total acreage petitioned)	180
6	State value of timber on land shown in Item 5, above,	B.N. Est.No.
	Has the value of timber been included in appraised value of the land (Yes or ko)	, americanya, replanensy refrances

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Special Information.

1	-	What is the qua	for domestic uso intity of such suber of stock, et	roply,	
		supply is adequ	inte, etc? Juk	ble miline	ted for domesi
		TE OUG MORGE FO	od chia of mhotes	oine	
		character?	yus	·	
		What is the set	irog and by that	merns can water	ediel 1-
		be obtained:	••••••••••••••••••••••••••••••••••••••	string -	wing forms
2	~	What are the co	enditions of the	roads to town.	•
		market, raid	road, etc.?	Zais	
			nature of such 1		•
	•	there diffic	ult ascents to m	nake, etc.?	10
3	-	from various	ne and population community center outary, as follow	rs to which the	
		Center	Nome	Population	Distance
		Post Office	Omale	1400	8 mi
		Trading Cer	iter		
		Railroad Po			
		What railro	ocd? St M	or	
4	نس	What are the no	mes of nearest 1	cailroads to the	land?
					•
		(Give only	nearest railroad	in case there	is but
			ithin communicat		
5	-		to town or is a state fully all below:		
		·			
		**************************************			· · · · · · · · · · · · · · · · · · ·
		· · · · · · · · · · · · · · · · · · ·		4	•
			·		6

6 - Hes	the land any value for power-site purposes; and if so, has such element of value been included in the appraisement?
	no.
	·
7. Is the	he land covered by the application lease? If so, to whom, when does the lease expire, and what is the consideration?
	- no Present lease whires mach 1, 1925
	2. When has informal lease for year 1925
8 - Is	there any coal or other valuable mineral in the land or its vicinity; and if so, has the actual, prospective or speculative mineral value been taken into consideration in making the appraisement?
	Tho
	e you any reason to believe that a prospective purchaser has used influence with the allottee to have the land noffered for sale? If so, what are the circumstances?
10 -Giv	of the allottee to sell this land. Report fully whether the allottee is in any way incapacitated and whether he needs the money for any particular purpose, or in case of inherited land give such information in relation to the heirs.
	Heirs need proceeds to extend their business interests and provide themselves a some
ll- Has	any land of like character been sold in the near vicinity

C

	to the land covered by this application? If so, when and what was the price per acre?
	not recently
12-	Are there any local conditions, such as surveys or construction of railroads or proposed townsites, severe droughts, etc., which affect land values generally on your reservation, or particularly as to the tract of land covered by this application?
	no '
13-	What is the value of the land(total), and if it is offered for sale will it, in your opinion, attract bidders?
	\$1950 I believe it will attract
īģ-	Are the statements made by the applicant correct?
	- Yes
15-	Have any of the heirs, or has the allottee, funds now, or have they Individual Indian Money to their credit?
16-	Give reasons why it is desired to sell this land:
	Les cursion to question 10
	Certificate of appraisement is enclosed.
H,	JB (LC-2) Very truly yours, Former.

APPENDIX "E"



= WEXHIBIT C

Olice America Strikes of America

_ APPENDIX "F"

Circular No. 1677a.

THIS FORM OF AGREEMENT TO BE EXECUTED BY PURCHASER TO PAY THE CONSTRUCTION AND OPERATION AND MAINTENANCE CHARGES ASSESSED AGAINST THE IRRIGABLE LANDS PURCHASED UNDER INDIAN IRRIGATION PROJECTS.

(THIS FORM NOT TO BE USED IN CASES OF IRRIGABLE LANDS SOLD UNDER THE BLACKFEET, FORT PECK, FLATHEAD, FORT BELKNAP, AND CROW RESERVATIONS IN MONTANA; FORT HALL RESERVATION, IDAHO; YAKIMA RESERVATION, WASHINGTON; LANDS ON THE COLVILLE RESERVATION UNDER THE WEST OKANOGAN VALLEY IRRIGATION DISTRICT, WASHINGTON; AND LANDS ON THE GILA RIVER RESERVATION, ARIZONA.)

WHEREAS, on the	day of	ice mini	7	19	Superint	endent
nestrables 0. C. L				-	_	
Reservation, in accordan	nce with th	e prescril	ed rules	and reg	ulations	ad-
vertised certain Indian	allotments	for sale,	and			• •
WHEREAS, Allotment	ta Noa	°-526	•-:		•••••	included
in said list described a	в	7 7 2 10 5	English State	#43, 20	.c. 21,	2. 33 n.
. 27 F., S.E., SEES.	, enniela	ung 100.	io sere	· E) •		
						• • .
contain irrigable lands gation system on the	now under	constructe	d ditch,	being p	art of t	he irri-
by the United States on				nobel val	TOIL COILB	vi ac vaa

WHEREAS, an act of February 14, 1920 (41 Stat., 408), provides that the Secretary of the Interior shall require the owners of irrigable land under any irrigation system previously constructed or to be constructed in the future for the benefit of the Indians and to which water for irrigation purposes can be delivered to begin partial reimbursement of the construction charges at such times and in such amounts as he may deem

best, credit upon a per acre basis to be made in favor of the land in behalf of which payments are made, and

WHEREAS, instructions have been issued in pursuance to this act requiring the collection of such charges annually, and

WHEREAS, there are assessed annual operation and maintenance charges for the operation and maintenance of the project under which the land lies which are payable on a per acre basis by the lands benefited, and

WHEREAS, my bid for said allotment or allotments has been accepted subject to the conditions herein contained governing payment of charges on irrigable land,

NOW THEREFORE, in consideration of the premises and the sum of one dollar in hand paid, it is mutually agreed that, in addition to the covenants contained in the contract of purchase which is annexed hereto and made a part hereof, I,tetti.e....Vus.tice....Wham, will pay on a per or Nrs. L. Wham, will pay on a per or Nrs. L. Wham, and will pay on a per paid prior to approval of this sale; and agree to pay said construction, operation, and maintenance assessments on the due dates each year; and further covenant and agree, should any part of said land not now irrigated, at a subsequent date be brought within an Indian irrigation project, to pay all irrigation assessments against the lands when so assessed in the same manner as if the lands were now under constructed irrigation works. This agreement shall be binding upon the purchaser, his heirs,

executors, administrators and assigns. The purchaser further agrees to pay recordation fees at time of executing this agreement.

IN WITNESS WHEREOF, I have her	eunto subscribed my name this 29 day
of May , 1925.	
WITNESSES:	Heltie Justice Wham
Eenand, Claris	
e. o. Omof, lish	(Ill falling
State of Waling In	Superintendent, <u>Colville</u> Indian Reservation.
County of Ollary acc	
On this 24 M day of Ma	Ruble, personally appeared
(Here insert the name and quality	of the officer.), known to me (or proved to me on
(Name.)	be the person whose name is subscribed
to the within instrument, and acknown the same for the uses are freeze	restance seems seems
	E. D. Coloreck
My commission expires fally	1425 - Notsey Puller
,	

The acknowledgment to be modified to meet the requirements of the State in which the reservation lies.

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CERTIFICATE OF APPRAISEMENT

AllotteeNo. S-894 Agency Colville
I hereby certify that on the 3rd day of Sept., 1920, 191 ,
I personally visited and made a careful inspection of the following-
described lands: SE; SE; & E; SW; SE; & E; W; SW; SE; sec.
21 and W2 NE; sec. 28, T. 33, R. 27.
being the allotment of William Coorge
That I find the character of the land to be as follows: Approximately 80 acres level land lying in a canyon.
through and the same and the sa
through which & creek runs. Brush along the creek in which there
is always good pasture. About 50 acres of rough rocky land.
A good three room plastered house. This would make a goodduiry ranch.
and that it is best adapted for Hay and grazing
That in my best judgment the value of the land is as follows:
Land \$ 2700
Improvements <u>800</u>
Total \$3500
Wa Jalbers. Varmer. Süperintendent.
NOTE.—The appraisement should be made to correspond with the legal divisions for which bids will be received. The appraisement should be made by the superintendent, but in cases where it is not possible for him to personally appraise the land, he should appoint an appraiser and fill out the following blank:
I hereby certify that
Dated day of, 191 .
Williams
Superintendent.

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2
3
5
                        UNITED STATES DISTRICT COURT
                       EASTERN DISTRICT OF WASHINGTON
7
  COLVILLE CONFEDERATED TRIBES,
                           Plaintiff,
10
           -vs-
11
                                                    3421
                                               NO.
  BOYD WALTON, JR., et ux,
  et al,
13
                           Defendants.
14
   STATE OF WASHINGTON,
15
                   Defendant Intervenor.
16
   UNITED STATES OF AMERICA,
17
                           Plaintiff,
                                              NO. 3831
18
           -vs-
                                              CERTIFICATE OF SERVICE
19
   WILLIAM BOYD WALTON,
  et ux, et al,
20
                           Defendants.
21
  STATE OF WASHINGTON,
22
                           Defendant.
23
24
              I certify that on January 17, 1978, the following
25
   documents were mailed to the attorneys of record of each of
26
   the parties herein by mailing, postage prepaid, to the addresses
27
   listed on the mailing list attached.
28
                   Certificate of Service
                   Proposed Finding of Facts and Conclusions of Law
29
                                          NANSEN, PRICE, HOWE
30
                                          Attorneys for Defendants Walton
31
```

CERTIFICATE OF SERVICE

ANSEN PRICE HOWE

¹ William H. Veeder 4808 W. Braddock Rd. Alexandria, VA 22311 Robert Sweeney, Assistant 4 United States Attorney PO Box 1494 99210 Spokane, WA Charles B. Roe, Jr. Ass't Attorney General State of Washington Temple of Justice Olympia, WA 98504 Steve Palmberg Colville Confederated Tribes PO Box 150 Nespelem, WA 99155 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30