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Case # 4993

File # 127

1	IN THE DISTRICT COURT FOR THE FIFTH JUDICIAL DISTRICT
2	WASHAKIE COUNTY, STATE OF WYOMING
3	
4	IN RE:
5	THE GENERAL ADJUDICATION)
6	OF RIGHTS TO USE WATER()) Civil No. 4993
7	SYSTEM AND ALL OTHER) SOURCES, STATE OF) WYOMING.)
8	FILED
9	7/10 19 8/ 7/10 10 11/2 19 8/
10	Margaret Hangte CLERK DEPUTY
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15	VOLUME 20
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17	Tuesday, March 10, 1981
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1	APPEARANCES		
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3		MR. MICHAEL D. WHITE	
4	WYOMING:	Special Assistant Attorney General 2900 Energy One Building	
5		717 17th Street Denver, CO 80202	
6		ALSO: MR. STUART RIFKIN	
7	FOR THE UNITED STATES	MS. REGINA SLEATER	
8	OF AMERICA:	Attorney at Law Land and Natural Resources	
9		Division Department of Justice	
10		FederallBuilding Cheyenne, WY 82002	
11		and	
12		MR. TOM ECHOHAWK	
13		Attorney at Law Land and Natural Resources	
14		Division Department of Justice	
15		1961 Stout Street Denver, CO 80294	
16	FOR THE ARAPAHOE	WILKINSON, CRAGUN & BARKER	
17	TRIBE:	1735 New York Ave., N.W. Washington, DC 20006	
18		BY: MR. R. ANTHONY ROGERS	
19	FOR THE SHOSHONE	SONOSKY, CHAMBERS & SACHSE	
20	TRIBE:	200 M. Street, N.W. Washington, DC 20006	
21		BY: MR. WILLIAM PERRY	
22	FOR THE PRIVATE	MR. LAWRENCE COZZENS	
23	WATER HOLDERS:	Attorney at Law P.O. Box 470	
24		Cody, WY 82414	

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THE SPECIAL MASTER: Shall we begin? All right, we'll resume, please.

MR. WHITE: Your Honor, Mr. Cozzens has kindly let me interrupt his voir dire, and I want to make a motion and get it out of the way so we know what to do with respect to the motion. And I would like to move, Your Honor, that all parties including the United States be required, if they are going to present evidence outside of the pleadings, to prepare a written amendment of their pleadings.

THE SPECIAL MASTER: Their what?

MR. WHITE: Of the pleadings to conform to the evidence they submit.

THE SPECIAL MASTER: Is what this evidence stems from depositions that both sides have been party to rather than the pleadings?

MR. WHITE: It may well affect the private parties, Your Honor, and I would like to have a clean record in this case, I know you would. I for one don't want to try this case again, win, lose or draw. The problem is, of course, is that the pleadings set this notice to the parties as to what issues both legal and factual are going to be described. I don't want to reargue yesterday. I just would like to move for an order directing all parties, including the

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1	United States, that if they intend to offer evidence
2	on issues outside of the pleadings that are presently
	on file, that a written amendment to the pleadings
4	THE SPECIAL MASTER: Be required to amend
5	the pleadings?
6	MR. WHITE: If evidence is going to be
7	submitted
8	THE SPECIAL MASTER: Evidence to be submitted.
9	MR. WHITE: outside, on issues outside of
10	the pleadings as presently filed, and that the amended
11	pleadings or the amendments to the pleadings be served
12	on everybody at least 30 days prior to the time that
13	the evidence is offered or adduced.
14	The problem is, of course, as the Court
15	realizes, that all the parties, particularly the
16	private parties have the right to rely on the allegations
17	or claims contained in the pleadings, and it becomes
18	almost a due process or it does become a due process
19	issue when without notice evidence is submitted on
20	issues that are outside of the pleadings that are on
21	file.
22	THE SPECIAL MASTER: Is yesterday the first
23	day that you have sensed in this case that some
24	evidence was being presented, evidence that was outside

of the pleadings?

MR. WHITE: Yes, sir. I was a little concerned when Mr. Kersich came on, but I understand those will be tied in later on. THE SPECIAL MASTER: I was under the impression most of this material was not taking you by surprise; you had exposure to it during the deposition proceedings. MR. WHITE: I had exposure to it last week, Your Honor, and I think you'll see from the crossexamination, which will probably last many days on 10 this matter, that there is notway to digest the 11 information in the amount of time we've been given. 12 We can' put on evidence if you like, Your Honor, but 13 14 I assume that that chapter is closed. 15 THE SPECIAL MASTER: Let me ask the United States and the Tribes' counsel, does Mr. White have 16 any reason to be apprehensive or to fear this matter 17 that requires a ruling on this motion? 18 MS. SLEATER: Your Honor --19 THE SPECIAL MASTER: Requires a motion? 20 MS. SLEATER: Mr. White has deposed every 21 witness that the United States will be calling as 22 part of its direct case at this time; Mr. White or 23 one of his co-counsel. As Mr. White is well aware, 24

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some of our people have not finished quite putting all

of the touches on their work, that's quite true. In fact, I have received communication from Mr. White indicating that he does not feel his people will have finished their work until the night before they're being put on the stand.

As we're all aware, this is a standard procedure in court. In fact, the court does have proceedings taking care of this problem.

First I might note the pleadings do frame
the issues and there are no changes in the issue
since the time the pleadings were filed. Now,
individual numbers may change. However, as Your
Honor is perhaps aware from his legal practice and
would find looking at the transcript in any trial, the
trial evidence never exactly conforms to the pleadings
that were filed some year before the trial commenced.

The procedure that the courts adopt for this is when
the evidence is over the pleadings are conformed to
the evidence, is what they call it. You stand up and
you say, Your Honor, at this time I'd like all the
pleadings in this case to be conformed to the
evidence that was presented herein, and the courts in
turn say, yes, granted.

Mr. White has not been -- will not be taken by surprise by any evidence that is being put on in this

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One. of. the reasons I. feel my ruling is just, I believe the State just this last week got permission from the Tribes for a good many technicians to again be on the Reservation to continue their work which will help in rebuttal certainly, if not in the preparation of your Case in Chief, certainly in rebuttal that can come on at any time. You're keeping yourself open to do that, so I don't want to rule that pleadings can be amended. I think that there is a --Regina mentioned there's an inevitable variance, that's understandable in trying a lawsuit between pleadings material and the evidence material as long as the evidence is within the framework, what was asserted as a basis for one's pleadings. And those figures are at a variance, there's no question about it. They re différently organized between acreage on the respective stream, but I think they're not going to be that much of a variance that they cannot be reconciled, certainly in my work when it comes to passing judgment, as far as concerning water rights.

Yes, Mr. Cozzens.

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all of our witnesses for weeks on end. They're -As I said, some of the numbers may vary.

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Now, the problem is that 30 days before trial, as people are doing final checks, as you know, Mr. Billstein found an error in one of his tables where there was a transcription error on a photograph that was an R instead of a 4. Things like that happen, people redo their work in terms of what's been going on to double check and triple check and make changes, and I'm sure that with Mr. White's great concern for the record, he would realize that to prohibit the United States from making changes and making amendments to its presentation would in fact be error such that this case would be reversed.

any more on this. I believe that I will not grant a motion that would set up the machinery for amended petitions at this stage, and the reason for this is that we are -- we have scheduled now almost every week of hearings and to have to do this, Mr. White, in a way to permit 30 days to lapse between the time that evidence could be put on would do violence to our schedule and cause an inevitable delay of many months if it could be complied with.

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MR. COZZENS: Your Honor, I understand that you have made your ruling, and I would just like to say this for the record, for the private parties: Having seen what happened here today creates a real problem because we don't have --

of a day in this matter that hasn't been a real problem in this case. It's been a real problem. That wasn't the Indians' fault. That wasn't the United States' fault. It's nobody's fault. It's as a result of --

MR. COZZENS: We should certainly be entitled to look back at the pleadings and say, "This is what is going to be tried here, and these are the issues that are important to us. We are going to rely on what is in file on deciding whether or not to attend these hearings and whether to prepare our cases and this sort of thing," and when we come up with a totally different case being presented than is set forth in the pleadings, we waste the very limited budget that we have.

THE SPECIAL MASTER: I don't believe we have a totally different case. We began this with the first witness the first day who was Mr. --

MS. SLEATER: Harbour?

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THE SPECIAL MASTER: Before him, and then we went on to the Kersich testimony which in itself took

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a few wild departures from what we had expected by way of arable lands, and this now is a new approach -- or at least a different approach to what can be called lands under irrigation but not with water rights adjudicated on them, I suppose would be the subheading, but certainly it is not so far a departure that it should be either, one, thrown out or that we require amended pleadings further in the case, so I think -- I appreciate your feeling on it, Mr. Cozzens, but we must move on.

Mr. Rogers?

MR. ROGERS: Your Honor, may I say two things?

It's not a good idea to comment after the Master has

ruled in your favor, but I am concerned from the

perspective of future appeals here for the record that

I would like to make a couple of statements about some

remarks counsel have made.

First of all, the opportunity for private counsel to participate in depositions has been in existence since depositions began. None have appeared to participate in the depositions, either of State's witnesses or the witnesses for the United States or the tribes, and I think the Master has already covered quite well that there is no obvious prejudice to the State or to the private parties from the manner in which the pleadings were initially framed as compared to the evidence that

has been adduced to date because of the participation in the depositions and the lengthy other discovery that has gone on.

The Master made one comment about the agreement to further entry on the Reservation by State's experts.

As of this time, Your Honor, there has been no consent to that by the tribes or the United States. The filing was by the State last week, I believe, and we only received it, I think, Thursday or Friday in our offices.

As a matter of fact, Your Honor, we have not developed our formal position yet, but I think the tribes are going to take the position that they will oppose that entry, and the grounds will be that State had the entire summer of last year, a full growing season, and all other time since then up until the time of trial to do that as well as the year before that, and last year was the first time that they took the opportunity to go onto the Reservation.

I think the tribes' view is going to be, in responding to this, that the only discovery that should continue at this point is the deposition of witnesses who, from the tribes' point of view, have not been deposed at all by the State, and an opportunity for the redeposition of the State's witnesses whose work had

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not at all been completed, had barely been started when the United States deposed them earlier.

In other words, the only discovery that should continue is those depositions and not further physical examination of the Reservation.

THE SPECIAL MASTER: I think it is well that you brought this up while Mr. White is here, and he has probably had a chance to hear it for the first time.

MR. WHITE: That's right.

our own peril in this business, and I'm glad that you qualified it conditionally and said that you may do this, but I would like to think you are going to keep an open mind on this because the first couple of summers you were too busy, as I recall — it was before I got into the case, but you were too busy with the legal principals of state jurisdiction, a McCarron matter, to give much thought to the nuts and bolts of trying of the case.

The second summer was last summer.

MR. ROGERS: Well, Your Honor, the State has been screaming at the tribes and the United States since 1977, and they have stated here in 1981 that we have had four years to prepare for this case. They have had four years too. The Reservation hasn't moved in those four years.

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MR. WHITE: I have got to respond, Your Honor.

THE SPECIAL MASTER: All right, Mr. White.

MR. WHITE: And the response is that Mr. Rogers has carefully and skillfully muddled the issues with respect to discovery, a very able lawyer and he's done an able job in what he set out to do.

The point is that the information such as that contained on Exhibit 137 was not completed in its development and not shared with the State of Wyoming until last week.

If there are similar situations where the claims differ from the pleadings, the State is similarly entitled to go out and continue its discovery so as to prepare its case, and if Mr. Rogers takes a position, or the tribes take the position, that the State may not have entry onto the Reservation, and the Court sustains that position, we will come to the Court asking for an order allowing us to do that if the tribes refuse.

It seems to me it simply compounds the error, and it's just beyond the wildest imagination of anyone who has participated in these adjudications that last minute evidence cannot be followed up by further discovery, and that's the position the State will take, and I would ask that the Court direct the tribes to make its response or make their response to our request

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by the end of the week so that while this Court is in session during the current two-week period, we can get a hearing on the question of access of our experts to the Reservation, because that is a very fundamental need of the State in light of evidence such as that which the United States put on through Mr. Billstein.

I'm not criticizing Mr. Billstein, but the evidence which they put on was outside of the scope of the pleadings drafted by the Department of Justice, so our position will be that we are entitled to do that, and we would appreciate getting an order from the Court directing some response by the tribes in time to get a resolution of that issue before the current two-week period.

THE SPECIAL MASTER: I think the tribe would be well-advised to give this some serious thought. We have cooperated very well over a couple of years in preparing evidence and depositions -- reasonably well, let's put it -- but we don't need any more locking out of people from the area, I don't think, and if he will give it some thought --

MR. ROGERS: I will state for the record right now then the tribes' position, that if the Court will cease the entry onto the Reservation for purposes of further discovery ---

1	THE SPECIAL MASTER: If the Court will cease
2	the entry
3	MR. ROGERS: to limit it to the time
4	that the State has requested in its new entry request
5	that is, from March 30 to April 30 if they will limit
6	it to that period, the tribes will not oppose it.
7	THE SPECIAL MASTER: Well, Mr. Rogers, how
8	could the Court limit it to that if some little item
9	may come up in May or June during irrigation season
10	and an engineer wants to make a trip up to Fort Washakie
11	to check something? Why should he be denied entry to
12	the Reservation? Doesn't that smack a little bit of
13	being arbitrary on the Court's part?
14	MR. ROGERS: This poses some inconvenience to
15	the tribes and to the United States as well because
16	THE SPECIAL MASTER: I appreciate that.
17	MR. ROGERS: because we have insisted
18	that experts from the State be accompanied by
19	representatives of the tribes or the Bureau of Indian
20	Affairs or someone from the Federal Government, and
21	it's a matter of scheduling and constantly recurring
22	events if this is going to continue on through the
23	entire course of the trial.
24	THE SPECIAL MASTER: I appreciate that.
25	MR. ROGERS: The State has, I assume,

realized the full extent of its need by posing the request as it did, the one filed last week limiting it to that 30-day period.

Mr. Rogers, but I'm of the opinion that much of the disputing -- disputatiousness, if that's a good word -- between Indians and non-Indians in that area has been directly attributable to the fact that there's been an absence of communication, common basic regard for each other's existence, failure of even an invitation at times to sit down and discuss a matter here or there, that might have resulted in an amicable settlement in many of these things.

I think the case of the groundwater that would have set up an industrial park at the airport at Riverton would have been solved if a couple Indians would have been invited in to lunch with the Chamber of Commerce of Riverton or with the Lions Club or with somebody and would have said, "Gentlemen, we think we can create some jobs here and start an industrial park. We can make some jobs for Indians as well as non-Indians. We ought to drill these wells, and that water may be yours and it may not be yours. I don't know, but we have got to consult with you," and I have a suspicion that had that been done, we would never have

had the dispute about the airport at Riverton some four years ago, and I think further that if there is ever to be any cooperation for the good of everybody in this area in Water Division No. 3 for the conservation of its runoff water in the spring, for the hope that some dams could be built for everybody's help on the bad years, it's got to be done with cooperation and an interchange and an exchange of people's rights of each other's lands. The Hanover situation — that's got to invite Indians in to see its other ways of irrigating or crop rotation can't be done, not a continual building of walls and a polarization of people against people in this area, and for the Indians to say, "No, nobody else on the Reservation as of the end of April 30," or asking me to rule that way, I'm not going to do it, Mr. Rogers.

I'm not being emotional. I'm not trying to be anything except, I hope, fair, just and a little bit visionary in this matter because this lawsuit is going to live on long after all of us are dead.

There will be people going over this hearing and going over this evidence and framing issues to apply to other disputes between Indians and non-Indians in the rest of America, and if we can set some good directions now, we ought to be doing it.

MR. ROGERS: Your Honor, I will have to preserve

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1	then at least the Arapahoe tribe's right. I spoke for
2	both tribes, perhaps precipitously, because Mr. Parry
3	didn't have a chance to speak for the Shoshone tribe here
4	but I think we should withdraw further comment on it at
5	this time and frame an appropriate response.
6	My understanding of the rules thoughtis that we
7	do have 30 days to respond and that ought not necessarily
8	be the end of this week.
9	THE SPECIAL MASTER: No, the end of next
10	week.
11	MR. WHITE: The Court can vary the time limits
12	under the rules for good cause shown
13	MR. ROGERS: Upon request.
14	MR. WHITE: I made such a request. I think
15	the Court is well aware of the pressing nature of the
16	schedule which we are all trying to follow in this case,
17	and I would ask the Court to direct the response be made
18	in time for disposition.
19	THE SPECIAL MASTER: The response should be
20	made before a week from the coming Friday, which is
21	the last day of our current series of hearings. I
22	think that's about the 21st of March, I'm not sure.
23	MR. ROGERS: Our response by the 21st of
24	March?
	MP WHITE: That's not the 21st Your Boson

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THE SPECIAL MASTER: The 20th?

MR. WHITE: The 20th is Friday, so it should be by the 19th. 3

THE SPECIAL MASTER: Make it Thursday, the 19th, in the event we have a short Friday session that week. At least the State will know, and I hope in leaving this subject matter that -- and I see that some of the tribal officials are here -- that I hope you gentlemen and your attorneys, all of you at this table, will give some real serious thought to -- you can set some guidelines on it saying after the end of April if there's going to be anybody on, give us a week or two weeks' notice, or let the people at BIA know who are going accompany them.

We don't want to have any harrassment or difficulty, but there may not be any need for the State after April 30, I don't know, but I don't want to preclude the fact that a visit or two may be necessary, and I think it would be altogether appropriate for them to have permission if they ask it.

Okay, Mr. Cozzens?

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MR. WHITE: One more housekeeping item, Your Honor: Mr. Rogers pointed out to me yesterday that I failed to advise the Court on the record whether or not I still had a conflict for the week of the

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23rd. I need at this time to advise the Court that I do. What was originally a pre-trial conference has, by direction of the Court, become a settlement conference, and I do have a conflict for that period. I understand the private counsel have arranged to have representatives here during that period, and the State will take responsibility for contacting those representatives of which its aware to tell them that we would not have hearings during that week of the 10 23rd. 11 THE SPECIAL MASTER: Very well. That's no 12 problem, and we thank you for letting us know now. 13 Mr. Cozzens? 14 MR. COZZENS: Thank you. Just so I'm sure --15 THE SPECIAL MASTER: Let me have a half 16 minute for one more housekeeping matter before we 17 proceed. 18 (Off-the-record. 19 MR. COZZENS: Am I clear that there are no 20 hearings March 23? 21 There will be no THE SPECIAL MASTER: 22 hearings the week of Monday, March 23. 23

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1	VOIR DIRE EXAMINATION (RESUMED)
2	BY MR. COZZENS:
3	Q. Mr. Billstein, I believe we left off with question
4	about the follow-up from the interviews of the
5	owners of the land on the Reservation. I asked
6	you if you knew of first-hand knowledge that there
7	was a follow-up after every interview, and can
8	you answer that question again, please?
9	A. There were very few instances where there were
10	any differences in the interviews between the
11	mapping and what the local farmer/ranchers felt
12	was currently being served.
13	Where there were differences, people were
14	instructed by me to go to the field. We reviewed
15	any changes in the office afterwards.
16	From that standpoint it's my conclusion that
17	they were followed up.
18	
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1	Q	(By Mr. Cozzens) (Continued). That's based upon
2		the fact that you told them to do that?
3	A	And we discussed it on their return.
4	Q	. And you assumed that in the interium they did
5		what you asked them to do?
6	A	That's borrect.
7	Q	. Thank you. Then you testified that you took
8		a three-day tour of the Reservation personally;
9	A	That's correct.
10	Q	is that correct?
11		On direct examination I thought you said that
12		you saw every site. On Mr. White's voir dire I
13		thought you said you didn't see every site.
14		Would you just tell me what you saw and what you
15		didn't see.
16	A	Certainly. I took a three-day helicopter tour,
17		roughly eight to nine hours a day in a helicopter
18		and visited each site in the non-project land
19		base as well as the lands in the LeClair Irrigation
20		District that were identified as currently in use.
21	Q	. What percentage then of the 35,000, approximate
22	}	35,000 acres did you actually visit?
23	A	Approximately 25 percent.
24	Q	In the course of those three days, did you ever
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1		see anything in an area that was supposed to be
2		in current use that didn't look to you as if it
3		was in current use?
4	A	. Yes.
5	Q	What did you do about that?
6	A	We threw them out.
7	Q	Can you tell me approximately how many acres that
8		was?
9	A	There was about 100 acres that were thrown out.
10	Q	Is this in the course: Was your inspection done
11		after your subordinates had accomplished all that
12		you had instructed them to do?
13	A	I had conducted office reviews as they were
14		compiling their information The once there
15		final mapping was done we then went down to the
16		field to look at those lands. The reason why I
17		didn. t.get into the Wind River. Federal Irrigation
18		Project in 1981 was because the time I spent
19		there in 1979 with the ditchriders, going over
20		that first land use exercise that Mr. Waples
21		undertook, which he updated in 1980. I was
22		familiar with the procedures that were undertaken
23		in terms of the review by the ditchriders and
24		also was informed by Mr. Waples that there were

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1		very little changes between the two sets of
2		mapping, between. '78.and. '80, therefore, the
3	,	necessity of looking at every one of those tracts
4		did not appear reasonable.
5	Q .	My question was did your inspection tour take
6		place after your subordingtes had completed that
7		which they were supposed to do?
8	A	Yes.
9	Ω	And during the course of that and looking at
10		approximately one quarter of those acres you
11		found 100 acres that you had to personally make
12		changes to?
13	A	It was a matter of judgment, and my judgment
14		.was that they should be changed.
15	Q	Did you ever have any discussions with your
16		subordinates during that inspection tour, where
17		they convinced you that certain land should be
18		treated as being currently irrigated even though
19		you had questions about that?
20		MR. ROGERS: Your Honor, I object to this
21		line of questioning. It's cross-examination and
22		not voir dire of the exhibits.
23		MR. COZZENS: Your Honor,
24		THE SPECIAL MASTER: I'll overrule the
25	h411	Lstein-voir dire-cozzens

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objection, but it's getting close.

MR. COZZENS: I'm trying to establish the extent to which the foundation can be laid by this witness and what he did and what his subordinates did is important.

MR. ROGERS: But not, Your Honor, to the introduction of the exhibits.

THE SPECIAL MASTER: Overruled.

THE WITNESS: I can't recall that they ever totally overruled any of my decisions.

misphrased. What I meant to get at is was when you were actually inspecting, looking, did you say, Boy, this doesn't look to me as if it's being currently in use, and they gave you their judgment that this was and so you left it?

Well, the procedure was let's go over this tract of land. If there was a question, what did you guys see during your field season versus what did I see there. We then talked about the tract and I made my decision based on what I saw and what their note — their previous notes and their previous visitations reflected in their minds.

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	Q	Approximately how many man-hours were there
, ,		involved total that you can give me an
}		approximate, in the entire project that led to
•		Exhibits 55 through 137?

(Brief. pause.

Okay. In the initial establishment of the study areas there was approximately six man months. This is roughly delineation of the water rights of records, mapping them, establishing possible service areas, nothing totally technical, simply a review of water rights; plotting the potential use areas, going through reports of record, plotting additional ditch systems on and surveying irrigated land, inventories to again locate possible service areas. That was approximately six man months.

It was approximately five man months of field work -- That's erroneous, that's three man months of field work. This also would include the stereoscopic analysis that went into it, so I'll call that a pre-field work portion of the three months segment. And from after the field work was completed, the review and finalization process had another three to four billstein-voir dire-cozzens

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~ ?	man	months.

Q The three man months of field work, how much of that did you actually do?

A During that particular segment, which occurred from August through October, I was on the Reservation approximately two days.

MR. COZZENS: Your Honor, at this point, the private individuals would join in with Mr. White in his objection to these exhibits. In addition, we would offer further objections on the grounds that there has been no proper foundation to these exhibits. I believe it's apparent from his testimony that Mr. Saunders, and Mr. Waples and Mr. Johnston are the experts, he believes them to be the proper people that might be available to lay the foundation but he's testified that they did things that he has no expertise in, that they were the ones making the judgment, that he, at best, visited only 25 percent of the sites that he would now include in those exhibits. And based upon that, we object to the introduction of these exhibits.

THE SPECIAL MASTER: The objections are overruled.

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MR. WHITE: Your Honor, I want to, for purposes of the record, join in the objection on behalf of the State of Wyoming, and to observe that Mr. Saunders is available, I believe he's in the Courtroom, certainly he would be available for direct examination.

THE SPECIAL MASTER: The objection's overruled, and the Court will rule now on the admission of the exhibits as numbered in your request last night, and they are hereby admitted into evidence, but I have some questions I want to ask about them.

> .. (Thereupon the exhibits (marked as United States' (Exhibits WRIR C-55 through (C-137 were received in (evidence.

EXAMINATION

BY THE SPECIAL MASTER:

The types bothered me last night and I read a little bit about them, the types of länds and your reasons for having these hydrology studies for which your types were prepared. Of your total 34,850 acres, about how many -- Do you know about how many acres are lands that are irrigated sporatically or irregularly by conventional billstein-examination-the special master

1		system, lands that are a poor quality and
2		require a high level of irrigation management?
3	A	I don't have that figure at hand, Your Honor.
4	Q	Can you find that figure?
5	A	I could search that figure.
6	Q	Well, I should like you to find that figure.
7		Another way of stating my question is what is
8		the percentage or total of Type VI lands?
9	A	I can't give you an actual figure, but I know
10		that's less than a couple hundred acres.
11	Q	Well, I would like to know how you arrive at
12		the fact that it's that kind of a figure and
13		how you reached it, the figure that's it's less
14		thanka couple hundred out of 34,850.
15	A	I will consult my summary tables and be able to
16		advise you on that.
17	Q	I would also like to The difference between
18		I, II and III is one thing, you have a meadow
19		irrigation one year that goes into intensive
20		crop the next year, so I can appreciate why the
21		distinctions can't be very much, But I think
22		IV, V, VI figures I ought to know a little bit
23		more about.
24		THE SPECIAL MASTER: Okay.
	1	

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1	MR. WHITE: Your Honor, I believe I have
2	voir dire on C-138 that we reserved.
3	THE SPECIAL MASTER: Yes, you were going to
4	take that separately, that's not in yet. My
5	motion only went to 137.
6	MR. WHITE: I should say, Your Honor, that
7	the State has no objection to, I believe it's
8	139, Mr. Billstein's resume, but I can't speak
9	for the private parties. And when I get done with
10	this, Mr. Cozzens will have thought about it.
1	MR. COZZENS: I will state right now we have
12	no objection to that exhibit.
13	THE SPECIAL MASTER:While we're at it, let's
14	admit, Exhibit. WRIR C-139 is also admitted into
15	evidence.
16	(Thereupon United States' (Exhibit WRIR C139 was
17	(received in evidence.
18	VOIR DIRE EXAMINATION
19	BY MR. WHITE:
20	Q Mr. Billstein, does Exhibit C-138 accurately
21	describe the study to which you've testified
22	as well as its results?
23	A To the best of my knowledge, yes.
24	Q Isn't it true, however, that portions of
25	billstein-voir dire-white

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1		Exhibit C-138, your report, referred to
2		activities. which were not part of the study
3	. ,	that specifically led you to the information
4		summarized on Exhibit C-137?
5	A	I need better specificity, Counsel.
6	Q	We'll have to do it sentence by sentence then.
7		First page, 1, under, where it says Lands in
8		Irrigable Status, about halfway down the paragraph
9		is a sentence that reads: . "The arable determinations
10		for this land base were established by HKM
11		Associates in 1980 soils field program." . What
12		soils work. did. you .doinconjunction with the
13		roughly 35,000 acres on Exhibit C-137?
14	A	None.
15	Q	So that sentence doesn't apply, does it, to the
16		work done leading up to Exhibit 137?
17	A	That sentence is in there because the study area
18		developed in the historic lands program was
19		utilized to define the idle lands that were to
20		undergo these arable land investigations. From
21		that standpoint these arable land investigations
22		were noted as being a spinoff of my particular
23		study area.
24	Q	But the investigations made were not necessary,
25	bill	Lstein-voir dire-white

1		were they, to develop the information on
2		Exhibit 137?
3	A	That's right. Or was to see the contract of th
4	Q	How about the next sentence, the conclusions
5		concerning irrigability were developed by
6		. Stetson and Dornbusch? Were those conclusions
7		used by you in developing the information
8		summarized in Exhibit137?
9	A	No.
10	Q	Were the historic irrigable claims referred to
11		in the next sentence which are to be presented
12		in a separate report, the basis of the information
13		which appears in Exhibit C-137?
14		MR. ROGERS: Your Honor, this line of
15		questioning is a little ridiculous. It's self
16		evident. The report says it's a separate report,
17		of course it's not part of this report. This
18		is This is examination that drags on and that's
19		unnecessary court time.
20		THE SPECIAL MASTER: I will agree the
21		historic irrigable claims will be put under a
22		separate report and that that is redundant and
23		not necessary, but I don't agree that the line
24		of questioning is ridiculous. So we will

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billstein-voir dire-white

1	MS. SLEATER: Your Honor, if I could also
2	
}	Object to this line of questioning insofar as
3	Mr. White so Ear appears to be voir diring
4	Exhibit 137 and not the report which was introduced.
5	THE SPECIAL MASTER: Let's work into what
6	he's got in mind.
7	MS. SLEATER: Your Honor, I'd just like to
8	point out the report was introduced as a summary
9	of all of Mr. Billstein's testimony and not of
10	any particular exhibit in and of itself.
11	THE SPECIAL MASTER: All right. Proceed,
12	Mr. White.
13	Q (By Mr. White) Mr. Billstein
14	THE SPECIAL MASTER: If you can avoid the
15	obvious I'll be grateful to you.
16	MR. WHITE: I need to get some foundation
17	to say certain portions of the report need to be
18	stricken if it's supposed to represent his work
19	that's reflected here, but I'll work back into it.
20	THE SPECIAL MASTER: If you have in mind
21	certain items in 138 which should be stricken,
22	you can proceed directly to them.
23	MR. WHITE: That's what I was trying to do,
24	Your Honor.
25	billstein-voir dire-white

THE SPECIAL MASTER: Well, these introductory				
remarks are remarks, they can hardly be considered				
almost part of an evidentiary document They're				
purely introductory remarks. You don't expect				
me to put a great deal of weight into them, the				
introductory remarks, do you?				

MR. WHITE: No, I expect them to be stricken.

... MR. ROGERS: Certainly --

THE SPECIAL MASTER: I'm not going to strike any of the introduction in here.

MR. ROGERS: Your Honor, certainly a witness is entitled, in writing a report, to put in, in the framework, where in the work that comprises the part of the report he's done. It fits into the entire scheme of the expert's work on the case.

MR. WHITE: Let's wait just a minute, Your Honor.

THE SPECIAL MASTER: Proceed, Mr. White.

MR. WHITE: The point to be made here is the Tribes would like this report to come in without any foundation. We're entitled to inquire as to whether there's foundation. The witness has not testified as to these matters. Mr. Billstein --- billstein-voir dire-white

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	THE SPECIAL MASTER: The foundation for
	138 has been in existence for better than two
	days and 30 other documents. It contains at
	least four other exhibits included in it. The
•	tables from page 10 to the end of the book are
5	just duplicative of other exhibits so it isn't
7	all that strange.
3	MR. WHITE: I'm not going to go into page 10
3	and thereafter.
)	THE SPECIAL MASTER: You're to page 1 of the
1	introduction, let's proceed through the document
2	and see if we can find what might be improper.
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1	Q.	(By Mr. White) Mr. Billstein, is Exhibit C-137 a
2		slightly different rendition but identical in
3		all significant respects to Table 1 on page 10
4		of the Exhibit C-138?
5		I should state that I believe it is. I'm
6		not trying to trap you on that.
7	A.	Yes.
8	Q.	Does Exhibit 137 or Table 1 include lands in
9		irrigable status?
10	A.	No.
11	Q	Isn't it true that the entire paragraph, the
12		third paragraph captioned, "Land in Irrigable
13		Status," on page 1 does not apply to the
14		summary table, Exhibit C-137?
15	A.	Could I have the question read back, please?
16		MR. WHITE: I'll try it again.
17		THE SPECIAL MASTER: Have the question read
18		back, please.
19		(Thereupon the last question (was read back as follows:
20		("Q Isn't it true that the (entire paragraph, the third
21		(paragraph captioned, "Land (in Irrigable Status," on
22		(page 1 does not apply to the (summary table, Exhibit C-137?")
23		(-animal empter C-Illi)
24		MR. ECHOHAWK: Once again, Your Honor, the
25	hil	lstein - voir dire - white

1	last sentence in there
2	THE SPECIAL MASTER: Please let me read it,
3	Tom, and put a little thinking onto the question.
4	(Brief pause.
5	THE SPECIAL MASTER: Can you answer that,
6	Mr
7	THE WITNESS: Yes, I can, Your Honor.
8	The lands referred to in that third paragraph
9	are not a part of 137 or Table 1.
10	THE SPECIAL MASTER: Isn't that what your
11	sentence in the paragraph says?
12	THE WITNESS: Exactly.
13	THE SPECIAL MASTER: Okay.
14	Q (By Mr. White) On page 2 do you find the
15	discussion of soils?
16	A. Yes, I do.
17	Q Is the work that's described or was any soils
18	work done as a basis for the acreage shown on
19	Exhibit C-137?
20	A. Not as a basis for the claim, no.
21	ρ Would that also be true of paragraph 2 on page
22	8?
23	A. That's correct. Again, it refers to this separate
24	report, just trying to establish a reasonable method
25	billstein - voir dire - white

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of procedure for the entire historic lands program so that the Special Master would have that available to him.

MR. WHITE: Your Honor, the State would object to those portions of C-138 to which the witness has not testified as far as direct and which do not form the basis of his opinion which was given to the Court.

If the matters which I have described are

left in, it would appear that we have the right

of cross-examination with respect to those matters,

and I'm not sure that's what is intended by counsel

for the United States or the Court, so I would

at this time object to the admission of Exhibit

C-138 until the matters contained therein are

restricted to those things which describe the

efforts made or the facts and data relied on by

Mr. Billstein in arriving at the opinion which is

summarized in table 1 of the report and also on

Exhibit C-137.

MR. COZZENS: I would join in that objection, Your Honor.

MR. ECHOHAWK: Your Honor, Mr. Billstein's testimony laid the foundation for the overall billstein - voir dire - white

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historic lands program. He mentioned how the various parts of the program fit in, one of which was a soils study that was done by HKM to be addressed later on by an additional witness.

He laid the foundation for the overall program, and that's what is set forth for the convenience of the Court in this Exhibit. There's nothing -- there's no detail that specifically says the conclusions as to those particular portions would be set forth in another report.

I can't see that they are entitled to any cross-examination on that basis alone other than if they want to explore how the program is set up, but this report specifically says, and Mr. Billstein specifically said in his testimony that those matters would be addressed at a later time.

MR. WHITE: Well, Your Honor, if they open it up in the report and you admit it, we are entitled to cross-examine on it.

MR. ECHOHAWK: Only as to the structure of the program, Your Honor.

MR. WHITE: Well, if you overrule my objection, we will have to deal with their objections at billstein - voir dire - white

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the time it comes up, but I think it's fair to say, Your Honor, that we intend to fully explore those areas which are opened up either by direct evidence or by implication or inference in the report.

THE SPECIAL MASTER: The objection's overruled. The document WRIR C-138 is admitted into evidence.

Mr. Echohawk?

MR. ROGERS: Would the Master also rule on this point on Mr. White's contention that he's entitled to cross-examine on this? Of course, we will have to hear that ---

THE SPECIAL MASTER: We will see what he intends to do at the time of cross.

MR. WHITE: We will be here for at least another week, Your Honor.

MR. ROGERS: I'm talking about another week beyond that. It's simply a reference was made to the other subjects. Mr. Billstein offered no opinion on them or detail, as Mr. Echohawk said.

It's like saying the report is about soil and water and the witness happens to mention in his report the word sky. Is Mr. White entitled to billstein - voir dire - white

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examine on the concept of sky? I find that we are THE SPECIAL MASTER: coming into an interesting practice in this hearing of arguing after the fact. A motion was made, and we go into a philosophical discussion as if we are doing a textbook for a law school or something. 6 Maybe we can cut that out and save a few weeks. Mr. Echohawk? 9 MR. ECHOHAWK: Do I understand that all of 10 the Exhibits that have been offered have been 11 admitted into evidence? 12 THE SPECIAL MASTER: Well, let's review 13 exactly, but I think the record will show that 14 with the exception of those that you withdrew, 15 which were several, the very, very first one, 16 as I recall, Exhibit 55 --17 MR. ECHOHAWK: I think I just withdrew 55A. 18 THE SPECIAL MASTER: What did you do with --19 well, the offer was made that 55A and -- did you 20 withdraw 55A? 21 MR. ECHOHAWK: I withdrew 55A and offered 22 55B. 23 55B, 56, 57, 58, each THE SPECIAL MASTER: 24 numbered through 136 and 137 and 138, and the

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•	biographical and 139 are now in evidence.
2	MR. ECHOHAWK: And do I understand also
3	Exhibit 55, which was the study area map
4	THE SPECIAL MASTER: That was the very,
5 ,	very first one, contained in the pocket of 138.
6	Yes, that was admitted too.
7	MR. ECHOHAWK: Okay.
8	THE SPECIAL MASTER: So it's all in evidence.
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DIRECT EXAMINATION (CONTINUED)

Ì	PY	MR.	ECHOHAWK
ı	DI	MIN.	LUDUMAWA

- Mr. Billstein, I direct you to what has been entered into evidence as Exhibit C-55. I direct your attention to the legend at the bottom of the exhibit, the third column on the most right hand column entitled "Water Supply Sources." Do you see that?
- A. Yes, I do.
- I notice in the water supply sources under, I think it's item A and item C, that you have several sources listed under those, say for example, under A you have Dinwoody and Dry Creek, and under C you have Dinwoody and Dry Creek and Wind River. Would you please explain how one parcel could have supply sources of three different sources?
- A Yes, I can. The column under water supply sources was established for ease of reference to the Court so that they could relate a tract of land to a water supply source. Within the Wind River Federal Irrigation Project, which we identified here as FIP boundary, we see the billstein direct continued echohawk

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Dry Creek Canal portion of the Dinwoody bench area of the Upper Wind unit as well as the Wind River A canal portion of the Upper Wind unit.

The Wind River Federal Irrigation Project is a complicated system in that it utilizes numerous sources in terms of conveying water from one ditch system to another, what we would call comingling of sources of water or the utilization of two or more sources of water in one conveyance, one ditch system.

In this particular case, what we have is a diversion up above from Dinwoody Creek that comes across by means of Dinwoody Canal to the Dry Creek bench portion of the Upper Wind Unit.

The Dinwoody Creek Canal dumps into Dry Creek.

It then becomes a part of Dry Creek and it's later diverted approximately a mile downstream. So what you have there is the opportunity to utilize the direct water supply sources of Dry Creek plus the supplement waters that are being brought over from Dinwoody Creek. Therefore, any tract of land identified in blue as unadjudicated land in use had the opportunity to receive water from either one of those sources or both or comingling of those billstein - direct continued - echohawk

sources. That is why we have a reference of this nature.

In the Wind River A canal, for instance, we see a tract C. Again it is a tract that is identified as unadjudicated land in use.

The project operational personnel makes decisions during a course of an irrigation season in terms of using water that's diverted directly from the Wind River or dropping water down from Dinwoody Creek by means of Dry Creek, all the way down to the location on Dry Creek where the Wind River Canal enters Dry Creek. We have the same type of situation down below for this lower canal as we did for up above.

The main canal system for the Wind River supplies use along the way, enters Dry Creek, becomes part of Dry Creek then is diverted below, therefore, it has the opportunity to use water from all three of the sources, Dinwoody, Dry Creek and Wind River. And it is a part of the function of the Irrigation Department to establish the relationship between those three sources in any given month of the year or any given irrigation schedule of the year as to how billstein - direct continued - echohawk

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they're applied to the tract of land.

THE SPECIAL MASTER: Are there -- May I ask a question? Are there also adjudicated lands in there with rights that were granted by the State Engineer to enjoy their delivery of water by the same facilities and conveyance means?

on this particular tract. There are some adjudicated lands on the Wind River Federal Irrigation Project. Your Honor, those lands were tied to the original permits which are in reference to, say, the Dry Creek Canal portion of the Dinwoody bench, and, yes, they, if they're being served as part of the Dry Creek Canal portion of the Dinwoody bench, they do enjoy at the present time the opportunity to receive water from all these sources. The original permit would have tied it through Dry Creek as supply source.

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MR. ECHOHAWK: Your Honor, that concludes the direct examination of the United States.

THE SPECIAL MASTER: Mr. White.

MR. WHITE: Your Honor, Mr. Cozzens has allowed me to step in before the private counsel to again renew our request for a continuance to conduct the cross-examination of Mr. Billstein, and I suggest to the Court that it will save a great amount of the Court's time if we do so. There's boxes full of backup data which have gone into Mr. Billstein's work. Through no fault of Mr. Billstein's, the backup data was made available to the State in part on Friday, another box full today and there's more to come. And I'm suggesting, Your Honor, that if we have a continuance for the cross-examination, the cross-examination will go much faster. In other words, then our own people can take a look at each of these individual parcels and make sure they tie into the summary report, 137. If not, the crossexamination has to be pretty detailed.

THE SPECIAL MASTER: You'd like to begin your cross-examination when?

MR. WHITE: On Monday if we could, if we could have the rest of this week. He's got twelve man months, and if we could have a week to get

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THE SPECIAL MASTER: Do you have anything to put on that we could continue with, other portions of your case, Regina?

MS. SLEATER: Your Honor, we were planning to finish up with Mr. Billstein once we put him on the stand. As a matter of fact, I think the record should reflect this much, that this information was given to the State in January through the deposition of Mr. Waples. Mr. Billstein was available for deposition at that time and the State opted not to depose him, but wait until later. Three days of depositions went on last week, and I personally think that although it might facilitate Mr. White's crossexamination — having seen a sample of his crossexamination with the witness that he did have time to prepare, I doubt the savings of time will be all that great, and I think we ought to get it over.

THE SPECIAL MASTER; I will not grant the week's delay or postpone them. I will grant the rest of today, and we could resume in the morning at 9:15.

I would state that you have the right after the March 23rd week recess to recall Mr. Billstein and continue your cross at that time, which is just

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trying to give you a fair consideration. MR. WHITE: I think that's more than fair. THE SPECIAL MASTER: So let's, if that's the case, we will -- Yes, Regina. MS. SLEATER: I would like a clarification of that. As I understand it, Mr. White will begin his cross-examination and continue it through, and if he is not finished when we take the break, then Mr. Billstein will be back after the break? THE SPECIAL MASTER: That is right. Is that 10 understandable? We will recess the proceedings today, 11 give you a chance to gather your work and resume your 12 cross-examination tomorrow morning at 9:15. You're 13 available, I hope later on today for sessions, if 14 need be, to maybe again try to cooperate and work this 15 out so there may not be too much cross necessary. 16 17 MR. WHITE: I'd like to state for the record 18 that HKM, Mr. Billstein and Mr. Echohawk have been very cooperative in getting us the information as it 19 was available, that Mr. Billstein's employees have 20 done above and beyond what would normally be required 21 in time available to get us the information. 22 The point is, through no fault of anybody, 23 the information is just getting here now, and it's 24 one of those things where the finger can't be pointed

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REPORTERS' CERTIFICATE State of Wyoming SS County of Laramie We, Merissa Racine and Viola J. Lundberg, Registered Professional Reporters and Notaries Public, hereby certify that the facts as stated in the caption hereof are 6 true; that we did at the time, date and place, as set forth, report the proceedings had before the Honorable Teno Roncalio, Special Master Presiding, in stenotype; 9 that the foregoing pages, numbered 2084-2133, inclusive, 10 constitute a true, correct and complete transcript of 11 our stenographic notes as reduced to typewritten form 12 under our direction. 13 We further certify that we are not agents, attorneys 14 or counsel for any of the parties hereto, nor are we 15 interested in the outcome thereof. 16 Dated this 10th day of March, 1981. 17 18 19 MERISSA RACINE VIOLA/J. LUNDBERG Registered Professional Registered Professional 20 Reporter Reporter 21 22 MERISSA PACINE - NOTARY PUBLIC 23 COUNTY OF STATE OF 24 LARAMIE My Commission Expires Mor. 10, 1934

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