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## Trial Transcript, Vol. 28, Morning Session

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File 135 4386 30x 10

case # 4993

File # 135

1	IN THE DISTRICT COURT FOR THE FIFTH JUDICIAL DISTRICT
2	WASHAKIE COUNTY, STATE OF WYOMING
3	
4	IN RE:
5	THE GENERAL ADJUDICATION OF )
6	BIG HORN RIVER SYSTEM AND ) Civil No. 4993
7	ALL OTHER SOURCES, STATE OF ) WYOMING. )
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10	FILED
11	3/2/ 1981
12	Margaret D. Haugton Client
13	Commence of the Commence of th
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15	VOLUME 28
16	Morning Session
17	Tuesday, March 17, 1981
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1	APPEARANCES				
2					
3	FOR THE STATE OF	MR. MICHAEL D. WHITE			
4	WYOMING:	Special Assistant Attorney General 2900 Energy Center One Building 717 17th Street Denver, CO 80202			
5					
6		ALSO: MR. STUART RIFKIN and MR. SCOTT KROB			
7	FOR THE UNITED STATES	MS. REGINA SLEATER			
8	OF AMERICA:	Attorney at Law Land and Natural Resources			
9		Division  Department of Justice  Federal Building			
10		Cheyenne, WY 82002			
11		and			
12		MR. TOM ECHOHAWK Attorney at Law			
13		Land and Natural Resources Division			
14		Department of Justice 1961 Stout Street			
15		Denver, CO 80294			
16	FOR THE SHOSHONE TRIBE:	SONOSKY, CHAMBERS & SACHSE 200 M. Street, N.W.			
17		Washington, DC 20006 BY: MR. WILLIAM PERRY			
18					
19	FOR THE PRIVATE WATER HOLDERS:	MR. MICHAEL McCARTY Attorney at Law			
20		P.O. Box 589 Cody, WY 82414			
21					
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24					

and day and a same

1 THE SPECIAL MASTER: Okay, let's resume 2 this morning. 3 Yes. MR. McCARTY: Your Honor, a request or point 5 of information as far as private individuals are 6 concerned that we represent is that on what time frame does this hearing plan to be held in Worland? 7 THE SPECIAL MASTER: It would depend on how 8 soon we terminate the Case in Chief for the United 9 States and of the Tribes in Cheyenne. We had originally 10 11 hoped that that would be sometime following or in 12 June, hopefully. Nothing would please me more if we 13 could schedule the July hearings in Worland. 14 MR. McCARTY: Thank you. 15 MR. WHITE: Your Honor, the last time I heard, I thought we were going to have the Tribes' 16 Case in Chief in Worland. We're going to go to 17 the State's case in Worland, is that the plan? I 18 mean I don't care, but --19 THE SPECIAL MASTER: No. We were to move 20 to Worland. I can look this up in five or ten minutes 21 and get an exact answer on it, but my belief was that 22 the scheduling was to conclude and leave for Worland 23 a reasonable time for showing of impact. And I had 24 asked Counsel for other defendants to be sure that the same that

1	there was not duplicative or redundant material that
2	would go on and on. We would take two or three days
3	and get it done. Now, if the Indians, if the Tribes
4	desire that they want more time for hearings up there
5	instead of down here, they can say so, we can make
6	some arrangements.if everybody agrees to it.
7	MR. PERRY: No, we prefer to have our portion
8	of the case down here.
9	THE SPECIAL MASTER: That's what I thought
10	you said before.
11	MR. McCARTY: Your Honor, on behalf of private
12	irrigators which we represent, I would like to request
13	that the State's case be held in Worland. I believe
14	THE SPECIAL MASTER: We're set now with it,
15	you know, the less changes we make now from what's
16	set in the schedule I think the better off we're going
17	to be.
18	MR. WHITE: Your Honor, although I'm not
19	absolutely wild about spending weeks in Worland, I've
20	got no objection on behalf of the State of putting our
21	case on in Worland.
22	THE SPECIAL MASTER: I appreciate that, but
23	you also had no objection of leaving it where it is
24	at the time we set it, so that's why it's where it is.
25	MR. WHITE: Well, Your Honor

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1	THE SPECIAL MASTER: No, I mean that in part
2	is why it's where it is. Everyone, virtually everyone
3	accepted the setting as it is now, and I'm reluctant
4	to change it.
5	MR. WHITE: Your Honor, for the record, I
6	want to say I don't want to argue with you. At
7	the time it was set the State of Wyoming joined with
8	private counsel in suggesting the hearing ought to be
9	in Worland. You can set it in Denver, I don't want
10	to argue whether it should be in Denver
11	THE SPECIAL MASTER: I'd like you to cite
12	me you may be right. I'd like to be assured of
13	your correctness, Mr. White. Why don't you cite me
14	the page in the transcript of where you joined with
15	private counsel requesting that I hold the State's
16	case in Worland.
17	MR. WHITE: The whole case, Your Honor. I
18	think
19	THE SPECIAL MASTER: I'd like to see just
20	what you said. If you'd be good enough, I'd like to
21	see that.
22	MS. SLEATER: Your Honor.
23	THE SPECIAL MASTER: Yes.
24	MS. SLEATER: Just for the record, the
25	United States would like to renew its position that

1 the hearings be held in Cheyenne. THE SPECIAL MASTER: The hearings are set, 2 ladies and gentlemen; the hearings are set. We don't 3 have to make motions or resolutions, memorials, impeachments, beseechments, supplications, none of 5 this is necessary. The hearings, subject matter is 6 set and the date is set. 7 8 Okay, Mr. Krob, you may continue. (By Mr. Krob) Mr. Billstein, if we could just 9 Q pick up some of the loose ends from yesterday's 10 testimony. If you would, first turn to, examine 11 C-68. I believe yesterday we discussed a parcel 12 in Section 30 which covered the East 1/2 of the 13 SE 1/4. Do you recall that discussion? 14 Yes. The problem we had was that there was no Α 15 map accompanying your exhibit so we didn't know 16 which 12-acre tract we were referring to. 17 18 I may be confusing you a little. I'm not on Q the 12-acre parcel. This is roughly an 80-acre 19 parcel on Exhibit 68. I believe the 12-acre 20 parcel was on Exhibit C-93. 21 I can't recall that. We might as well start Α 22 over in this exhibit. 23 Okay. We discussed proof 18913, which on its 24 billstein-cross-krob 25

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face showed 40 acres in the NW 1/4 -- excuse me, showed 40 acres in the NE 1/4 of the SE 1/4, and 40 acres in the South 1/4 of the SE 1/4 as 3 having been adjudicated. I then asked you if based on that proof, wasn't it true that all of 5 the East 1/2 of the SE 1/4 should be delineated 6 in red on Exhibit 68. Do you recall that 7 8 discussion? 9

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MR. ECHOHAWK: Your Honor, I believe that has been asked and answered, and gone through and decided.

THE SPECIAL MASTER: The objection is sustained.

MR. KROB: Your Honor, the reason that I asked this, we went through the entire discussion and Mr. Billstein at one point stated that it's correct that the SW 1/4 -- the NE 1/4 of the SE 1/4 is adjudicated and that the SE 1/4 of the SE 1/4 is adjudicated, and then when I asked him if that meant that the entire East 1/2 of the SE 1/4 should be marked as adjudicated rather than unadjudicated, he said not the entire tract, according to the transcript. Now, the reason that I've asked the witness these questions

billstein-cross-krob

is because I would like to know what portions of the East 1/2 would not be marked as adjudicated if both the NE of the SE and the SE of the SE are adjudicated. THE SPECIAL MASTER: I don't think we should permit that question. He said not the entire tract. I don't know what he meant by tract, but I can sure as heck add 40 and 40 and get 80 out of it and so can anybody else. I don't need his question answered to complete this case. MR. KROB: Okay. 

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لصح أيدما		1	Q.	(By Mr. Krob) Turning next then to Exhibit 93,
الغما		2		I believe was the tract we were discussing
أيح		3		yesterday, and you were uncertain as to which tract
إيدن		4		you were referring to at the time?
إيم		5	A.	That's right.
المعنو المعنو		6	Q.	Upon visual examination of Exhibit C-93, how many
ind	,	7		tracts or portion of tracts are there in the NE 1/4
ad		8		of the SW 1/4 of Section
		9		THE SPECIAL MASTER: Did you ask NE 1/4 of
		10		SW 1/4?
-		11	}	MR. KROB: Yes, of Section 32.
1		12	A.	(By the Witness) There's a portion of land out of
الم		13	   	a very large tract of land in Section 32 below the
PPPPP		14		Coolidge Canal that's in
2		15	a	(By Mr. Krob) And that's the only portion that's
		16	j	in that 1/4 corner section; is that right?
-			A.	If you want to break that tract into parcels,
		17		which they haven't been.
		18	[	
		19	Ω	It's the only part of that 1/4 corner section
		20	}	that is marked in blue; is that correct?
000000000		21	A.	There's a portion of the NE 1/4 of the SW 1/4
-		22		that's in blue that's a part of Section 32.
		23	Q	Handing you what's been marked Plaintiff's Exhibit
		24	<b>)</b>	HB-2011, would you examine that?
10		25	 	the state of the s
-	and the second s	45	D11.	lstein - cross - krob

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1		MR. ECHOHAWK: Your Honor, before we proceed,
2		I would again request from the State of Wyoming
3		the map that accompanies the permit because we are
4		not talking about the full 40-acre parcel.
5		MR. KROB: Your Honor, I believe the questions
6	•	I will address to the witness won't require the
7		use of the map.
8		THE SPECIAL MASTER: Objection overruled.
9		I think this in within the two breakdowns under
10		the SW 1/4, and it will not require a map.
11		However, go ahead and answer.
12	Q.	(By Mr. Krob) Have you examined the document,
13		Mr. Billstein?
14	A.	Yes.
15	Q.	Now, based on the Exhibit C-93 and the maps which
16		you have with you, can you tell us whether any of
17		the acreage that was adjudicated under permit
18		18414 was delineated in blue on Exhibit C-93?
19	A.	We're not looking at permit 18414.
20	Q.	Excuse me. Proof 18414.
21	A.	Okay. Did you have a particular acreage delineated
22		on your backup information for that small portion of
23		that tract?
24	Q	No, I'm asking you to give us an opinion based
25	bill	stein - cross - krob

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1		only on the HB-2011, the maps you have, and the
2	 	exhibit. I have no other information with me
3	<u>}</u>	right now.
4	A.	The maps I have are downstairs being worked on.
5		There's 28 acres, according to Exhibit HB-2011,
6		in the NE 1/4 of the SW 1/4. There's no map
7		accompanying this proof. I'm looking at a very
8		small tract of maybe ten or twelve acres.
9	Q	That's fine. If you don't know, that's
10	A.	From the information you have given me, I don't
11		know the relationship between that twelve acres
12		and the remaining 28 acres.
13	Q	All right. That's all I needed to know.
14		THE SPECIAL MASTER: Could some of the
15		28 acres designated in the State water right
16	!	have been included in the blue that you have
17		indicated in that same 1/4 section?
18		THE WITNESS: Well, we're looking at 40
19		acres, and that shows about twelve, we show
20		28 on the certificate of appropriation, Your
21		Honor. Our program was to not include those, and
22		without having the maps so I could tell exactly
23		where those 28 acres are, I would assume right
24		now that we've excluded that,
	1	

billstein - cross - krob

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1	THE SPECIAL MASTER: But you are not sure?
2	THE WITNESS: I'm certainly not sure without
3	the map accompanying the permit, Your Honor.
4	THE SPECIAL MASTER: All right.
5	MR. KROB: One final matter, Your Honor.
6	Yesterday this involved Exhibit 94, a tract in
7	the NW $1/4$ of the NW $1/4$ of, I believe, Section $32$ .
8	THE SPECIAL MASTER: Section 32 or 34?
9	MR. KROB: Let me check.
10	Section 34. And although Mr. Billstein was
11	willing to testify that all of that tract should
12	have been delineated as adjudicated, it involved
13	a 1/4 Section of a 1/4 Section, roughly 40 acres.
14	We showed him the two proofs of 20 acres each.
15	There was some concern expressed by counsel for the
16	United States and by the Master that those two
17	parcels of land, 28 acres each, that they did not
18	overlap, that they were mutually exclusive.
19	In response to that concern, I would at this
20	time tender to the Court Plaintiff's Exhibit HB-2012A
21	and 2013A.
22	THE SPECIAL MASTER: They clear it, do they?
23	MR. KROB: Yes, they are proofs of
24	appropriation, and I believe Your Honor will find
25	billstein - cross - krob

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that they also include affidavits filed in connection with the proofs of appropriation which show that one owner owned the east half of the 1/4 corner section and the other owner owned the west half of the 1/4 corner section.

So is it correct for the THE SPECIAL MASTER: Court to assume that the 40 acres were delineated in blue and should not have been on C-94?

MR. KROB: Yes, Your Honor.

THE WITNESS: Your Honor, I think we were talking about this small tract here (indicating), and the area to the east of that is in fee ownership, which was not included. I think the question was toward that we were only talking about this (indicating) --

THE SPECIAL MASTER: One 20?

THE WITNESS: Roughly 17 acres rather than 40 acres.

THE SPECIAL MASTER: So are you saying that you do not believe that all 40 acres in these two exhibits, 2012A and 2013A were delineated blue on C-94, but only half of them were? Is that what you are saying?

THE WITNESS: Let me just --

billstein - cross - krob 25

MR. WHITE: Your Honor, Mr. Krob finished up our adjudicated lands overlaps, and I would like to move into a different area.

THE SPECIAL MASTER: Very well. Okay, Mr. White?

billstein - cross - krob

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المنتها			
أغمين	1	Q	(By Mr. White) Mr. Billstein, referring to
ليستي	2		Exhibit C-137 which is on the easel, isn't
الميست. الميست.	3		it true that the vast majority of the land,
ليستخ	4		which is summarized by acreages on that exhibit,
	5		is included within permits, not certificates
A STATE OF THE STA	6		that we were previously talking about, but
المجموعة المبيرات	7		permits. issued. by the State Engineer?
-	8	A	There is a Permit of Record on most of the
الصري	9	ł ł	34,850 acres defined in C-137.
The state of the s		Q	Isn't it true that there would be a Permit of
	10		•
	11	}	Record on over 90 percent of that land?
-	12	A	.That kind of breakout wasn't terribly important
	13		to me in that most of the Wind River Federal
	14		Irrigation Project was part of a Permit of
	15		Record. Ninety percent appears reasonable.
	16	Q	That would be for the entire 35,850 acres?
400	17	A	Yes.
43	18		MR. WHITE: Your Honor, I'm going to have
43			
3	19	}	
1	20		to take about three hours to get that answer out.
	21		I need to get some more exhibits.
3	22		THE SPECIAL MASTER: Did you say 35,000
وسلم	23		just then?
	24		MR. WHITE: I said approximately 35,000 I
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1	THE WITNESS: Would you repeat that?
2 3	(Thereupon the following (question was read back as (follows: "Q But when taking
4	(them total, lands outside of the FIP's would be overlapped
5	(to the extent of approximately (90 percent by permits, (unadjudicated permits?"
6	
7	THE SPECIAL MASTER: He already said in
8	effect, yes, to that. I put down maybe. It could
9	well have been 90 percent.
10	MR. WHITE: Could I get a yes or no, Your
11	Honor? It might save us some time.
12	THE SPECIAL MASTER: He's already on record
13	as having said maybe, could be.
14	THE WITNESS: I didn't understand the
15	question. You were talking about overlap.
16	THE SPECIAL MASTER: Try to state it one
17	more time, Mr. White.
18	Q (By Mr. White) On Exhibit 137 do you see the
19	line that says 25,164?
20	A Yes.
21	Q Considering only the lands which are summarized
22	below that value in the left-hand side of the
23	exhibit and all the lands on the right-hand side
24	of the exhibit, isn't it true that 90 percent of
25	billstein-cross-white

1		those lands outside of the FIP's are covered by
2		an unadjudicated permit issued by the State
3		Engineer?
4	A	It's a relatively high percentage. I don't know
5		90 percent. We're talking about a considerable
6		amount of private ditches that were never filed
7		over history. Perhaps they were advised that they
8		didn't have to file, but there is a lot of
9		acreage in that category.
10		The only thing I can say outside of the
11		Wind River Federal Irrigation Project, a significant
12		portion of those lands have some sort of Permit
13		of Record with the State Engineer's office. This
14		occurred in roughly the 1905 to 1915 time frame.
15		THE SPECIAL MASTER: Do you want a short
16		break?
17		MR. WHITE: No. I think I need to go ahead,
18		Your Honor. It's an important aspect of the
19		case to deal with the percentage of lands permitted.
20		We got a 90 percent figure and I was going to
21		call it quits.
22		THE SPECIAL MASTER: I'misunderstood you.
23		I thought
24		MR. WHITE: If he would have said 90 percent

billstein-cross-white

applied to the lands outside the FIP, Your

Honor, I would have been done with this area.

MS. SLEATER: Your Honor, at this time we would like to interpose an objection to the entire line of questioning. I thought if it was only going to be short answers with one or two questions we wouldn't object. However, if this is going to go on, the permits have no bearing at all upon the claim being made for the United States. This claim is being made, insofar as Mr. Billstein is concerned, he's talking about lands in use. The fact that there was a permit or not a permit is not relevant to either Mr. Billstein's testimony or the case as a whole. It's a legal argument, not an evidentiary matter.

Mr. White has previously espoused his views on this and the United States' position on this is, of course, whether or not there was a permit does not matter. That was only a courtesy effort being made at the time and does not affect one way or the other whether they're reserved water rights for the Indian Tribes, and I think it's inappropriate at this time for Mr. White to so question Mr. Billstein since his

testimony was totally that these lands were in
use at this time and not at all based on whether
or not they were permitted.
THE SPECIAL MASTER: The objection is

sustained, Mr. White.

MR. WHITE: Can I make an argument on that?

THE SPECIAL MASTER: Well, I was going to

say before the objection is sustained, if you

have an inquiry or a question or two that might

refresh the witness' memory regarding the

remaining 9,000 acres or so between the 25,164

and the 34 total, 9,000 say, give or take a few

acres difference to see if he can more accurately

determine whether the 70 percent of it may have

had permits, I'll permit that.

MR. WHITE: Thank you, Your Honor.

THE SPECIAL MASTER: But I think what Regina has stated is primarily the case.

MR. WHITE: Well, Your Honor, in response
to what Ms. Sleater had to say, I would like to
suggest to the Court that this evidence is
perfectly relevant to the major issue in this
litigation. There are several major issues, but
one of the major issues that is perfectly relevant

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to is whether or not the United States made an election of substantive remedies when these permits were applied for.

THE SPECIAL MASTER: In 1905?

MR. WHITE: That's right. The law is, Your Honor, and I'll pass out a page from Am Jur in a moment, that when a person has the option of going one of two ways, in this case applying for a state water right or relying on a reserved water right and he or she or it selects one way, that's called an election of remedies or more appropriately a choice between substantive rights. I think that's the question. The State of Wyoming takes the position here --

THE SPECIAL MASTER: May I interrupt you? But if in 1905 there had not been an election, there had not been an alternative yet, there had been a ceding of some land, and the encouragement of men of good will, both Indian and non-Indian to file in Cheyenne with the State Engineer's office and get yourself some state water rights because the State is going to govern that water. and it was done that way so there was no alternative at that time when that selection was made.

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THE SPECIAL MASTER: Then came 1908 and

MR. WHITE: Your Honor, if that was the case, if there was no alternative in 1905, the State of Wyoming would click its heels and clap its hands and say the case is over. What the position is, that the Tribes and the United States is taking is that the reserved right existed since the time of the Reservation. Winters at best simply confirmed that particular right that it always existed, and if in the period of 1905 to 1915, as Mr. Billstein described that option was not available --

THE SPECIAL MASTER: Let me engage in this very pleasant excellent legal discussion with you on this point, that if it can be shown that the Indians and their managers in 1905 knew that there was an 1868 Reservation in their hearts and souls in 1905, Illl buy your argument.

MR. WHITE: Your Honor, it's not only whether they knew, but in this part of the case, specifically whether the United States as trustee should have

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billstein-cross-white

known and if Congress really did intend to reserve water rights for the Reservation in If that's true, then there were two alternatives available in the 1905 to 1915 time period. The United States elected one of those and under the law this State -- and I'll give you the Am Jur page now. THE SPECIAL MASTER: Well, I'd like you to put your argument in the record and put your authorities in the record, Mr. White, because it's an interesting and fascinating point, but I'm constrained to say that I think Winters settled this argument and I have no alternative but to follow it.

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MR. WHITE: Your Honor, I don't think this argument was involved in Winters because in Winters the United States had not applied for a State water right.

Here they did apply for a State water right, They made a choice and they elected their remedies. between substantive rights, and this is a page out of Volume 25 of Am. Jur. 2d, and I would refer the Court to -- that's shown at the top of the caption of the page, and I would refer the Court to Section 7 in the last sentence.

It says, "Although the courts are not in agreement whether an election of an inconsistent remedial right is conclusive prior to judgment, if a litigant chooses one of two or more substantive rights, he is bound by his choice, regardless of whether he obtains a judgment."

THE SPECIAL MASTER: Well, if you wish to brief this, you are welcome, and if you wish to reply brief, which you are both welcome to do -- I don't want you to go to great tribulations.

MR. WHITE: It will be involved in a Rule 41 motion, Your Honor.

That's what I was going to THE SPECIAL MASTER: It will no doubt be involved in a motion, but

that's interesting that you raised it.

MR. WHITE: It's part of the equitable kaleidoscope of items in our earlier responses which we previously raised which now we get to when we are in the guts of the case on permits.

MS. SLEATER: Your Honor, if I could just point out, briefly reading this and the footnote attached, it appears that these citations and this argument goes to an election of substantive right when you are choosing one right in one lawsuit and going to another in another lawsuit, which is not the case here, and I would request that that be kept in mind.

MR. WHITE: Well, Your Honor ---

THE SPECIAL MASTER: We are not in danger of excluding 34,000, give or take a couple of thousand, acres of land in use without any water and let's --

MR. WHITE: We are only asking for 90 percent.

THE SPECIAL MASTER: I know you are.

MR. WHITE: I think the law is pretty solid on this, but may I go ahead with a few questions, and I think I can perhaps refresh the witness' recollection on a couple of these items as the Court suggested?

I might say the case law in Wyoming on that is

1	that the election need not be as a part of
2	the litigation.
3	Q (By Mr. White) Mr. Billstein, do you see on the
4	left-hand column about halfway down where it says,
5	"LeClair Irrigation District, 1,271 acres Trust
6	Land"?
7	A. Yes.
8	Q I hand you what's been marked for identification
9	as Plaintiff's Exhibit HB-137-9, which is a copy
10	of a document which was received by discovery from
11	the United States, and I specifically direct your
12	attention to that portion of the document on the
13	right-hand side that says at the top, "Unadjudicated
14	Trust," and then those columns below that in
15	those words it says "In Use", and then a total
16	at the bottom of the page under the total column
17	of 1,260.1 acres, as well as the caption to the
18	page which says, "LeClair-Riverton."
. 19	Isn't it true that this document was prepared
20	let me back up a second.
21	Isn't it true that those 1,260.1 acres,
22	according to this document, fall all within the
23	permit 7300 shown in the second column to the left?
24	A. I believe there's an amended permit in approximately
25	billstein - cross - white

A. No.

- 24 MS. SLEATER: Your Honor, I'm going to
- 25 billstein cross white

4-5	2575
1	renew my motion at this time so far as
2	THE SPECIAL MASTER: Let's let one more
3	question. If there's another 3,000 acres
4	involved in the Wind River Basin that Mr. White
5	can show that the 90 percent can apply
6	MR. WHITE: Let me find a big one.
7	THE SPECIAL MASTER: If you can find a big
8	one, we will give you one more shot.
9	MR. WHITE: Could I have a couple of
10	minutes?
11	THE SPECIAL MASTER: Take five minutes and
12	I'll go get me my tape.
13	(Brief recess.
14	
15	
16	
17	
18	
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25	billstein - cross - white
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A A	5-1 mr-cb	2576
	1	MR. WHITE: One last inquiry in this area
المسأشي	2	with respect to permit overlap, Your Honor.
4	3	Q (By Mr. White) Mr. Billstein, referring to
استين	4	Exhibit 137, in the upper or the top portion of
المستمثل	5	the right-hand side, do you see an entry of
المسيئن	6	1,812 acres within the North Fork of the Little
المستحي	7	Wind?
American American	8	A Yes.
اسمي	9	Q I hand you what's been marked for identification
المسلحل	10	as HB-137-22, which is a similar document
المستخل		provided during discovery by the United States,
يسلمي	11	
السلي	12	and ask you whether or not or ask you whether
وسليمي	13	it is true that of the roughly 1,812 acres
السرائي	14	shown on Exhibit 137 for North Fork Little Wind,
	15	approximately 1,761 of those acres or 97 percent
وسائل	16	fall within the permits shown on or in the
وساعى	17	second column of that Exhibit HB-137-22? And I
وسائي	18	would also point out that the fifth row in that
وسيتني	19	exhibit, 5th, 6th and 7th row indicated under
وسينى	20	permitted acreage, and my total comes from the
يستى	21	first four rows where permit numbers are shown.
ايسبئى	22	A Approximately 1,761 acres of unadjudicated lands
السنتى د د	23	in use as defined on this exhibit fall within
البرستو البرشند	24	areas of Permits of Record.
	25	billstein-cross-white
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THE SPECIAL MASTER: All right.

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25 billstein-cross-white

MR. WHITE: Your Honor, before going on to the next area of cross-examination, I'm wondering whether or not there might be an arrangement which could ease that cross-examination, particularly with respect to those tracts claimed by the United States through Mr. Billstein, which are located in or have acreages of two acres or less. There are approximately 71 such tracts comprising about 120 acres, and perhaps the easiest thing to do would be to forego cross with respect to those 120 acres if the United States would simply eliminate those 120 acres located in those one and two-parcel tracts from their claims. And at this time I would ask the United States to do so.

MS. SLEATER: I'm sorry, Your Honor, we cannot agree to that.

MR. WHITE: Okay. Your Honor, I think then we're going to have to --

THE SPECIAL MASTER: I may do something about that if you're going into 71 questions on these, or into 71 tracts with more than a few questions on each tract to get to 120 acres total.

1	You may be not just taxing the patience, my
2	patience, but really going beyond even what
3	records of endurance we know of in cases of
4	this kind. In Washington last month AT & T
5	has been sued by the Federal Trade Commission
6	the last four years on a horrendous anti-trust
7	case which has about 400 lawyers at work,
8	half of them going over depositions and records
9	of AT & T from the year it began and is just
10	now starting to talk finally some semblance of
11	settlement, although I see that's off again last
12	week. I'm reminded a little bit of this because
13	if something like this can be touched into in
14	a discovery and something made of it in a case
15	and presented, fine, but to think that we now
16	have to take what, Mr. White, four or five days
17	to deal with 120 acres in a Reservation of how
18	many acres on this Reservation?
19	MS. SLEATER: Approximately two and a half
20	million.
21	THE SPECIAL MASTER: Two and a half million
22	acres, our children won't be finishing this
23	lawsuit.
24	MR. WHITE: Your Honor, the problem is this
25	billstein-cross-white

is not what the State of Wyoming's claiming.

The United States made the claims with these

extremely small parcels.

THE SPECIAL MASTER: But you're doing cross-

THE SPECIAL MASTER: But you're doing cross-examination on them, and you should recognize

120 acres give or take is a diminimus -- what's
the legal term for this?

MS. SLEATER: Diminimus.

THE SPECIAL MASTER: It's a bagetelle. Who could care less if we come down to something near justice on a matter of several thousand acres difference let alone several hundred in this litigation?

MR. WHITE: Well, Your Honor --

fighting for every, you know, every conceivable acre. I can appreciate that's your duty and you're doing it, but I appeal to both sides on this. But there has to be some reason and some limitation upon minuteness, some limitation of minute items or we'll just, as I say, we'll be at this for decades. That's why you may proceed into this and make one or two cases from which the Court can draw some conclusions regarding billstein-cross-white

the validity which the Court can draw some conclusions regarding the validity of the claim of 120 acres, but to spend three or four days on it is, in my opinion, not justified nor necessary, nor proper.

MR. WHITE: Well, 120 acres are sort of folded into larger areas in cross-examination. Your Honor, I suppose I'll just go ahead and get started. I know the Court doesn't want me to go very long, and I'll state that I am prepared to make an offer of proof in each of these areas we go into.

THE SPECIAL MASTER: Very good.

المستر	6-1 V-ec	2581
	1	MR. WHITE: I'm not encouraging you to make
	2	me make an offer of proof, Your Honor. I just wanted
	3	you to understand that I was ready.
	4	THE SPECIAL MASTER: Very good.
	5	MR. WHITE: Off the record.
	. 6	(Off-the-record discussion.
لاست	7	THE SPECIAL MASTER: On the record.
ليستي	8	Q (By Mr. White) Mr. Billstein, I direct your attention
4-4	9	to Exhibit No. 78 let me strike that.
4	10	MR. WHITE: Your Honor, at this point we
كاستيته	11	intend to review the areas covered in blue on a
2	12	number of the exhibits in the series 56 through 136
60	13	and address the conclusion of draws and ravines
	14	in the acreage totals of Mr. Billstein. That's
60	15	where we are starting, and we'll go on to other
3	16	areas after you shut me off in each area, if
67-03 67-03	17	you do.
6-13	18	Q (By Mr. White) With respect to Exhibit 78, isn't
63	19	it true that there is a draw or ravine traversing
60	20	a blue area in Township l South, l West, in the
6.3	21	NW 1/4 of Section excuse me in Section 16,
Eng	22	in the NW to the NE, as well as the NE of the NW,
	23	and the NW to the NW, and in Section 9 in the SE
6-3 6-3	24	to the SE and the SW of the SW?
6	25	billstein - cross - white

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	1	A.	What was the first section?
and a			
أنسرت	2	Q.	Sixteen.
-	. 3		(Brief pause.
فسنتع	4		(Off-the-record discussion.
-	5		THE SPECIAL MASTER: Let's go off the record
المستقل المعددات	6		until you come back if you want.
كستن	7		(Off-the-record discussion.
كعستن	8		THE SPECIAL MASTER: Back on the record, please.
المنظمة المناطقة	9		THE WITNESS: I've found the small drainage
مرات	10		way you're talking about.
	11	Ø	(By Mr. White) Is that shown as Dead Horse Slough?
وسري	12	A.	Looking at the Wind River quadrangle, there is a
	13		small drainage called Dead Horse Slough that
	14		crosses through that tract and corresponds to the
6-0	15		area that you're asking about.
	16	Q	How deep is that slough, if you know of your
والمناه	17		personal knowledge?
وست	18	A.	I can't recall the physical characteristics of
5	19		the slough, although it's interesting to note
200	20		on the assessibility records where if there's anything
	21		that is of any major physical significance, the
6	22		Bureau of Indian Affairs would go in and map it
6	23		out as a 3 land and
وسي	24		THE SPECIAL MASTER: As a what land?
	25	bil	lstein - cross - white
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-	7-1 mr-cb	. 2585
	1	Q (By Mr. White) Isn't that non-assessable
	2	Class 3?
-	}	
-	3	A It's non-assessable, but the length and the
	4	extent of that Class 3 is almost like a pencil
	5	width.
	6	THE SPECIAL MASTER: Which tells you what?
	7	THE WITNESS: Which tells me we're talking
	8	about a very minor amount of acreage of which
-	<b>9</b>	the vast majority of it has no way to have water
	10	delivered to it.
	11	THE SPECIAL MASTER: Mr. White's questions
		have raised a very interesting new area of
وسري	12	
	13	cross-examination. I'd like to ask a few questions
-	14	about it to help me and maybe help with our
	15	work too. And the questions are these: By
	16	their very term "Draw" or the very term "Ravine",
	17	does it carry with it an engineering definition
-	18	which would exclude it as practicably irrigable
-	19	land or can the draw actually be irrigated? Do
	20	you feel competent to give me evidence and
وسین دسینر	21	testimony on that question in mind? If you don't,
Como .		just say so, that's not your expertise, just
وسن	22	
وسن	23	say so.
6-3	24	THE WITNESS: An agricultural engineer would
6	25	billstein-cross-white
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best answer that. My only feeling, Your Honor, is that we're applying terms like draw and ravine when it could be a small drainage way that's going through an area, and in the particular case that we're talking about here, being that the vast majority of this slough is assessable, would imply that we're talking rather than a deep ravine, we're talking about a small drainage way, and these people are getting down and getting some beneficial use out of that.

THE SPECIAL MASTER: Well, again, trying to -- I'm trying to learn everything there is about this, and I'd like to keep the ravine away from becoming a deep ravine, you know, the poor people and the truly poor people these days in the government, and I'm a little worried what can take water for irrigation and what cannot.

In your total acreage, Mr. Billstein, on your exhibit, of the 34,000 acres, did it also include area that is used for laterals, drainage return canals, ditches, irrigation ditches, roads within irrigated parcels and other lands that do not specifically take water and absorb it for

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THE WITNESS: Your Honor, it might be a good time for you to look over my shoulder on a hydrographic copy as I have in front of me here. We felt that it was our responsibility to delineate any major physical obstacles, whether it be a road, a series of farmsteads, a drainage ditch, large drainage ditch, anything that would basically be wider than say a pen length on, a pen length or two on our exhibits, because you can't really planimeter any closer than that.

I think if you wanted to look at this particular exhibit you could see that we've excluded all the major drainage ways, we've excluded the major roads, secondary roads, anythink but dirt roads into the fields. The major farmsteads, areas have been excluded, river bottom lands were not receiving beneficial use from man made delivery systems were excluded. It was our feeling that we had to exclude any significant obstacle.

And the example that we are looking at, this, in my field investigator's opinion, would have been a drainage way. Looking at the assessability

billstein-cross-white

1	records, basically would confirm that.
2	THE SPECIAL MASTER: Is there any particular
3	reason that Dead Horse Slough was not one of those
4	excluded areas?
5	THE WITNESS: I would guess just the
6	physical impression of the field man in the field
7	that it was not a significant physical obstacle
8	and that there was beneficial use being made along
9	and through that drainage way, and also that we're
10	talking about a pencil-width size physical
11	obstacle here, and a matter of an acre or two
12	excluded.
13	THE SPECIAL MASTER: Plus the fact, just
14	as you said, some assessment was made on it?
15	THE WITNESS: Yes. The assessable records
16	show that the whole upper part of that sloughis
17	assessable which implies that it certainly couldn't
18	he that much of a physical constraint.
19	MR. WHITE: Could I ask a couple of questions?
20	THE SPECIAL MASTER: Yes, you may indeed.
21	Q (By Mr. White) What's the date of those assessability
22	records?
23	A Okay. These photos are 1954. The official
24	designation was completed in 1957. Instead of
25	billstein-cross-white
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going to the actual water ledgers for every single tract, in our meetings, which I conducted with the Bureau of Indian Affairs on this matter, I was assured that these lands, as reflected on this mapping, was 98 to 99 percent current, that there's been very little assessment changes since the time of the official designation in 1957. Those changes that would be evident would be picked up at the time of our official review with the ditchriders, specifically Mr. Twichel. He could bring us up-to-date on that.

So it was my conclusion, having that informational base, rather than work with legal descriptions on 25 or 30,000 acres, much more expeditious to use a map to correlate from, given the official records as being estimated by those who use them on a daily basis as being 98 to 99 percent correct.

MR. WHITE: Your Honor, I'd like to say at this point, it's very difficult in cross-examining a witness who relies on other people's physical impressions or their assurances to him. We made the objection before, you overruled it.

billstein-cross-white

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MATE Lines.

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1	I don't want to argue with it, I was just
2	illustrating the point because we'll run into
3	it time and time again.
4	Q (By Mr. White) When were those photographs
5	THE SPECIAL MASTER: Let me say, Mr. White,
6	you're welcome to renew that objection when the
7	facts of a specific statement may feel in your
8	mind that it warrants it compared to the over-
9	ruling of it on earlier occasions. The evidence
10	does change in these matters. One can work with
11	people and make a professional conclusion, and
12	one can listen to hearsay and make a conclusion,
13	or one can be sloppy about his work and make a
14	conclusion, so don't let me bar you from making
15	objections down the road.
16	MR. WHITE: OKay, I'll do it then, Your
17	Honor.
18	Q (By Mr. White) Mr. Billstein, of your personal
19	knowledge, do you know whether
20	(Brief interruption.
21	THE SPECIAL MASTER: Okay, go ahead, Ron.
22	MR. WHITE: I don't think I got the question
23	out, Your Honor.
24	THE WITNESS: I should correct something
25	billstein-cross-white

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1 before that, Counselor. In reexamining both the quads and the hydrographic copy, Dead Horse 2 Slough is not the small drainage way we're talking 3 4 about. It is the area to the south of that small drainage way which we've excluded as 5 Type IX lands. So this is an example where we 6 did go into a physical feature such as Dead 7 Horse Slough and it is reflected as being out of 8 our acreage totals. That drainage way that 9 you're talking to me about was so insignificant 10 as to not show up on the guads. 11 Q. (By Mr. White) Let's try the last question again, 12 see if I can get it out. 13 Of your personal knowledge, Mr. Billstein, 14 do you know whether assessments or money was 15 paid by the operator of the land across which 16 that slough traverses ---17 MS. SLEATER: Your Honor --18 (By Mr. White) -- in 1980? Q 19 MS. SLEATER: In view of Mr. Billstein's 20 correction that the Dead Horse Slough area is 21 not included as part of the United States' claim, 22 I would object to the question as being totally 23 irrelevant to these proceedings and request that 24

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billstein-cross-white

we get on to a matter that relates to the claim of the United States.

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				MR. WHITE: Well, Ms. Sleater has got it a
يستيت		2		little muddied up. The only issue is what that
استر		3		slough is called, and Mr. Billstein has said that
		4		
المسركين				his rereading of the topo sheet says that the slough
لعسلت		5		we are talking about isn't called Dead Horse Slough.
لمسأتم		6		It's a slough to the north of that, and I think
لمعسبتن	l .	7		I'm still entitled to inquire.
ليسينكا	i	8		THE SPECIAL MASTER: I think you are.
للسركما		9		MR. ECHOHAWK: I don't think Mr. Billstein
پیستهی ایمسرات	1	0		called it a slough.
ای ایسبانی	1	1		MR. WHITE: He called it a drainage way. I'm
يسرني	!	2		sorry.
فاسط		- 3		THE SPECIAL MASTER: He may answer.
للسوشي ه. اند			Q	(By Mr. White) Now, with respect to that drainage
المسمثنية المسادر		4	*	
وسئ وسئ	' <b>1</b>	5		way we'll try it again do you know of your
د. ایستن	1	6		personal knowledge that assessments were paid
ليسئ		7		for water to irrigate that drainage way or the
6~4		8		lands covered by that drainage way in 1980?
لسم		9	A.	I did not investigate the water ledger for that
لسي	2	0		particular tract of land. My information comes
چېسې چېسې		1		only from a question to the Bureau of Indian Affairs
Gred Gred				officer saying, "Are all the presently assessable
Giragi Giragi	1	2		acres paying O&M charges and do you receive those
Sand.		3		on a yearly basis?"
6-4		4		on a Agarra nagrat
6.4	2	:5	bil1	stein - cross - white
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1	His answer was yes.
2	MR. WHITE: That is hearsay, Your Honor.
3	THE SPECIAL MASTER: Well, he answered your
4	question.
5	Q (By Mr. White) Let me ask this: Do you know of
6	your personal knowledge of any tract of land
7	covered by the assessability photographs for
8	which money was paid during 1980 to receive
9	irrigation water?
10	A. I didn't personally examine the water user ledgers.
11	MR. WHITE: Your Honor, I have pages of what
12	I've loosely denominated as draws and ravines
13	to go through. This is illustrative.
14	If you want to require me to make an offer
15	of proof with respect to the remainder, now is
16	as good a time as any, or I can go ahead through a
17	few more. I'm just trying to be a little accommodating
18	with the Court and counsel.
19	THE SPECIAL MASTER: Well, I would like to
20	discuss this just a little bit and get into the
21	record what I will need to get in the record on
22	a report regarding this area.
23	In your list you just thumbed through, are
24	there areas of draws and ravines which would give us
25	billstein - cross - white

1	by specific elevation marks proof that there is
2	such a disruption in the levels of the land that
3	they would not be a practicably irrigable area
	·
4	that were included in some of this acreage?
5	MR. WHITE: We've not reviewed the quad sheets,
6	Your Honor, so we have no contrary information to
7	give you.
8	As you know, the level of accuracy with respect
9	to elevation contour lines in quad sheets can be
10	pretty significant.
11	THE SPECIAL MASTER: In military life as well
12	as in agricultural life.
13	MR. WHITE: I have learned that the hard
14	way a couple of times.
15	THE SPECIAL MASTER: I have too in my youth.
16	MR. WHITE: So I did not ask our experts to look
17	at the quad sheets because out of personal knowledge
18	I knew they weren't that accurate.
19	What we did ask our people to do was estimate
20	the number of acres involved in each of the loosely
21	called draws and ravines it could have been
22	drainage ways.
23	THE SPECIAL MASTER: All right. Why don't
24	you
25	billstein - cross - white

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was still

MR. WHITE: Involved in that number of acres,
I will give the Court some idea of what we are
talking about, is approximately 99.

THE SPECIAL MASTER: Why don't you proceed then to make -- would the United States and the tribes agree that we may allow a statement of Mr. White's into the record showing that the 99 acres in this category of draws and ravines, productivity of which is negligible at best on grasses, as the witness has shown -- marginal at best, so far as -- well, I guess I shouldn't say that.

Let's put it this way: Would the United
States and the tribes permit a statement in
evidence by Mr. White to this total acreage in
this particular area?

MS. SLEATER: No, Your Honor.

MR. ECHOHAWK: No.

THE SPECIAL MASTER: All right. In that case would you proceed with one or two more of them and see what you can elicit by way of evidence?

MR. ECHOHAWK: I think the proper way we could accomplish this is let Mr. White ask his questions, object, exclude the testimony, and then he can make billstein - cross - white

4	8-5	2597
	1	an offer of proof, and then he can put that on in
امداد	. 2	his own case.
e d	3	THE SPECIAL MASTER: I was hoping before this
-	4	case was completed that there might be a little
the state of	5	less fighting, and this tremendous well, I quess
العسائن	6	it's just fighting.
(-4)	7	All right. Go ahead, Mr. White.
-	8	MR. WHITE: Let me get a few examples ready,
ليسيع	9	Your Honor.
وسي	10	THE SPECIAL MASTER: All right.
Comments of the Comments of th		THE WITNESS: While he is doing that, Your
ورستان	11	
وسرو	12	Honor, would you like to look at this
	13	THE SPECIAL MASTER: I will look this is
5245	14	not in evidence?
6-3	15	MR. WHITE: No, this is not in evidence.
وسن	16	THE SPECIAL MASTER: I will wait until it
ويسبتي العسد م	17	goes in.
وس	18	(Off-the-record discussion)
e	19	MR. WHITE: Your Honor, this might be a good time
وسن	20	for you to take a closer look.
وسرع	21	THE WITNESS: Pretty selective, isn't he?
وستی وستی	22	Q (By Mr. White) Mr. Billstein, I direct your attention
64.19		to Exhibit C-87 and specifically at a large tract of
6-3 6-3	23	blue land that lies that overlaps Sections 26 and
5	24	billstein - cross - white
4	25	NATE   CONT.

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<i>ش</i>		8-6		2598
نتن				
شک مردر		1		27 and ask you whether or not there isn't a train
سميان نشدن		2		draw or a drainage way that proceeds in a north-
2	-	3		south direction in that parcel?
ش		4	A.	Right here (indicating).
شق		5	Q	What is that?
•	-	6	A.	That's a dike.
ئى ئىمە		7	Q	Okay.
نۍ	-	8	A.	And the vegetation showing is the remnant
<b>e</b> i	-	9		vegetation collected behind the dike. This was in
•	-			
•	3	10		October of '79, which would mean that there would
•		11		be very little flood waters going down this small
6		12	}	tributary.
ق ثق		13		Therefore, the remnants of the water ponded
نئ	-	14		behind the dike should still be reflected.
Ĝ	~	15	Q	How tall is that dike, if you know of your personal
Ġ		16		knowledge?
<b>&amp;</b>	وست	17	A.	Those on Big Horn Draw were only about two to three
_	<b></b>	18	ĺ	feet tall.
	وسم	19	Q	Now, there appears to be running along the eastern
	وسير	20		side of that dike a road; is that correct?
	وسس		A.	There's a small road that cuts through that area.
	وسم	21		
	وسند جمبت	22		
ت <u>خ</u>	المنعن	23	}	
•		24		* * * *
•	<b>.</b>	25	bill	stein - cross - white
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وسن	9~1	mr-cb		2599
وسي		1	Q	(By Mr. White) Isn't it true that the area
-		2		covered by that dike and that road is sub-
وسن		3		stantially more than a pencil width in size?
وسرن		4	A	Are you talking about the road as it goes
2		5		northeast?
فاست		6	Q	As it goes north along the side of that dike,
W-13				along the east side of that dike.
Carried Street		7		
Arres Arres		8	A	That's the dike.
6-6		9	Q	Is that the dike?
4×-50		10	A	Yes.
6-0		11	Q	Are you sure?
6~3		12	A	What you see in front of it, the road cuts
6×0		13		through the middle and the light part is the
				dike itself. The vegetation in front of it
€>~3 €>~3		14		· ·
E3		15		is the remnant vegetation from Where the water
وست		16		ponded. The road cuts right through that low
وسن		17		point in the dike and heads in the northeasterly
67		18		direction.
6-4		19	Ω	What amount of acres did you exclude from this
Circle 1		20		particular parcel to account for the dike and
Same!		21		the road?
Sand.				
&~~? &~~?		22	A	That road is easily within a pencil, ink length,
6-4		23		and my opinion the dike is too.
-		24	Q	So you excluded no acreage for the dike and the
ent		25	bill	lstein-cross-white
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	1		road; is that correct?
and the same of th	2	A	Right. That acreage would have been insignificant.
	3	Q	I direct your attention to Exhibit C-87 again,
	4		Section 22, parcel of blue-colored land in the
<b>*</b>	5		NE 1/4.
	6		MR. WHITE: Your Honor, do you want to look
and and	7		at the figure there?
River River	·	I	THE SPECIAL MASTER: Yes.
<b>6</b>	8		
6-3	. 9	Q	(By Mr. White) I direct your attention to what
وسين	10		appears to be a ravine or drainage way going
5-3	11		through the western part of that parcel.
6	12	A	I see it.
Grand	13	Q	Was that included within the acreage which you
Grad Grad	14		established for the blue parcel in the NE 1/4 of
Gind .	15		Bection 22 on Exhibit C-87?
6-0	16	A	No.
وشسا		1	
6-1	17	Q	How do you know that?
6-4	18	A	We planimeter from our hydrographic copy. The
	19	 	hydrographic copy shows that drainage way
~ ~	20	i i	excluded. There must be a slight shift in this,
	21		these exhibits have been banged around quite a
6-1	22		bit, and it may have been pulled a little bit
	23		to the west. But I believe you have copies of our
643			hydrographic maps.
6-1	24	241	.lstein-cross-white
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923		200-
	1	Q Mr. Billstein, the maps points on this map
	2	fit exactly. Is it true then that this blue
	3	area is inaccurately depicted?
	4	THE SPECIAL MASTER: Oh, Mr. White, I think
-	5	between what he's working with at his desk,
		which showed the planimeter boundaries, which
	6	
	7	he described, I think we're in an area that
4-4-9 4-4-9	8	would harldy warrant that question.
Company of the Compan	9	THE WITNESS: I apologize for the inaccuracy
6::	10	of that, Counselor, in that, that's what drew
Care	11	your question, but we do use the hydrographic
6	12	maps as the official planimeter of maps.
Survey.	13	THE SPECIAL MASTER: Mr. White, I've heard
وسنري	1	two of these examples now, and I think I'd be
وسنسري وسنسري	14	
e-**	15	ready for your offer of proof on the remainder
C-Ling	16	of this particular category of 90 acres.
Carried .	17	MR. WHITE: Okay. Your Honor, it might be
£3	18	a good time for the Reporter to take a break.
erns erns	19	It will take 15 or 20 minutes to do it.
	20	THE SPECIAL MASTER: All right, fine.
6-3	21	We'll take a ten minute recess.
2	22	(Thereupon a ten minute
6-4 6-4 6-4 6-5 6-5		(recess was taken.
Enrich	23	<b></b>
End	24	* * * *
E	25	billstein-cross-white

وسان	10-1 V-ec	2602
	1	THE SPECIAL MASTER: Let's go on the record.
Bearing .	2	Mr. White, you may make an offer of proof.
	3	MR. ECHOHAWK: Before Mr. White makes his
التيمين التيمين	4	offer of proof, I would like to put an objection
لعين	5	in the record to Mr. White's former line of
way.	6	questioning before he starts his offer of proof,
ward.	7	which I think is the proper way to do it.
the same of	8	THE SPECIAL MASTER: You may state it.
wared.	9	MR. ECHOHAWK: That Mr. White's line of
the same of the sa	10	questioning was a total waste of time in that the
esired	11	two examples that he put out and discussed with
<b>Barrell</b>	12	Mr. Billstein, each time he was wrong.
<b>6</b> 776		One turned out to be a dike instead of a
<b>6</b> 73	13	
e d	14	ravine, and the other was on assessable land,
emed .	15	and each time it was a very minute parcel, wasting
೯೮ ೯೮	16	the Court's time. We had to get a magnifying glass
6G	17	to look at each exhibit and see whether or not
6-6	18	we could delineate it.
6-4	19	The second one was shown by Mr. Billstein's
6-0	20	hydrographic copies to not be included in the
6-6		acreage that is on Exhibit C-137.
662	21	So I would like to put that objection on
6-4 6-4	22	
6-4	23	the record.
ere	24	MR. WHITE: I would also like to observe with
ent	25	respect to your objection and I know you will

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end.

sustain the objection, Your Honor -- that the
ravine that was excluded in the hydrographic
copy was shown as being included on the exhibit
that was admitted.

The assessability records could not be tied to irrigation in 1980 based on the witness' own testimony.

We are updating '57, and somebody told him that they were currently used, but he didn't know whether any payments had been made for that land, so I think it's entirely appropriate to make those inquiries to draw those distinctions, and if you sustain the objection, to make an offer of proof.

THE SPECIAL MASTER: Well, we have discussed it earlier. Proceed with your offer of proof, Mr. White.

MR. WHITE: Thank you. Your Honor, the State offers to prove that if it were allowed to thoroughly cross-examine Mr. Billstein with respect to the location and the extent of what have been generally referred to as draws and ravines, the testimony would show that there are approximately 99 acres of lands colored in blue on Exhibits 56 through 136 in the following described parcels: Beginning with the Ray unit, which is the first

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MR. WHITE: All right, Your Honor.

MR. WHITE: In the Ray unit, 28 acres will be included in blue, but within draws and ravines: Coolidge unit, 3 acres; Subagency unit, 7; Wind River A Canal, 13; Dinwoody Bench, 4; Dinwoody Creek, 8; Dry Creek, 1; Muddy Creek, 1; North Fork Little Wind, 17; South Fork Little Wind, 3; Sage Creek, 1; Crooked Creek, 2; Spring Creek, 9; South Fork Owl Creek, 1 -- for a total of 99.

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	1	And we can go on to the next area. Thank
	2	you for that suggestion, Your Honor.
	3	THE SPECIAL MASTER: Very good.
-	. 4	MR. WHITE: The next area I'm going to inquire
-	5	into, Your Honor, are those areas which appear from
	6	the photographs which are part of Exhibits 56 through
-	. 7	136 to not contain lands which were currently
-	8	irrigated, and I would like to start with Exhibit 122.
	9	Q (By Mr. White) Ron, that should be the last
	10	hydrographic photographic that you obtained, and
	11	I'll give you the number in just a second. That's
	12	"20"-233. Do you have it?
Sand S	13	A. Yes.
-	14	Q Mr. Billstein, do you see a tract of land
6	15	colored in blue in Section 4, Township 4 North,
	16	4 East, on Exhibit 122 for which the base
	17	photography was taken on June 7, 1980?
Every	18	A. Yes.
Era D	19	MR. WHITE: Your Honor, would you like to look
E-1		
Care C	20	at this example, and we will go through three or
Emile .	21	four, I assume, before the objection is overruled,
Correct Control	22	THE SPECIAL MASTER: Your objection here is
ent.	23	on what basis again, Mr. White?
Gant.	24	MR. WHITE: Well, I'm going to go into whether
2-2		billstein - cross - white
	25	billstein - cross - white

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	1		or not those were currently irrigated lands and
	2		draw the distinction between those areas in
	3		the southeastern portion
	4		THE SPECIAL MASTER: I see.
	5		MR. WHITE: in that gray and light area.
	6		THE SPECIAL MASTER: I see.
ve	7	}	(Off-the-record discussion.
-2	8		THE WITNESS: Okay.
	9	a	(By Mr. White) Have you found the area that I
	10		described?
5-2	11	A.	Yes.
5	, 12	Q	In the lower right-hand corner of Exhibit 122,
***	13		isn't it true that there's a very dark irrigated
2	14		area?
	15	A.	Yes.
ere	16	Q	Isn't it true that the majority of the land shown
	17		in the large blue area in Section 4, that being
	18		that portion to the southeast of the long white
5-2	19		line running through that area, is virtually white
المجان	20		in contrast to the very dark color in the lower
الله مين الله مين	21		right-hand corner?
74	22	A.	It's considerably lighter than the vegetation
e e e e e e e e e e e e e e e e e e e	23		shown in the lower right-hand corner.
M		a	Okay, but it's your opinion that that land in its
	24	}	
en.	25	bil:	lstein - cross - white

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1		entirety was irrigated in 1980, and, if so,
2		upon what facts that you know of your personal
3		knowledge was that opinion based?
4	A.	Okay. That was one of the areas that we visited
5		in my February field trip.
6	Q	That was February of 1981; is that correct?
7	A.	That's right. The notes from the October field
8	<u> </u>	trip defined that the system
9	Q	Excuse me, Mr. Billstein. Was the October field
10		trip one that you made that you have personal
11	}	knowledge of, or is it one that someone else made
12		and gave you notes on it?
13	A.	That was the original one that Mr. Johnston made
14		the first inspection.
15	Q	Let me ask you first what facts do you know of
16		your personal knowledge which support your opinion
17		that tract of land was irrigated in 1980?
18	A.	Just the notes that I took for the spreader dike
19		system showing my findings that there was limited
20		vegetation throughout. The spreader dikes were in
21		good operational condition, that the source was the
22		main.stem of Cottonwood Creek, and that the lower
23		dike distributes in both directions, which means
24		that it would distribute flow from the north and
25	bill	lstein - cross - white

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1		background information.
2		THE WITNESS: 8719.
3		MR. WHITE: The same as the hydrographic
4		maps he's referring to.
5	A.	(By the Witness) Infrared No. 8719 was part of
6		the review process.
7		Let me check on the background information.
8		8719 was an infrared that was flown September 9,
9		1978. We are talking about a late season in a
10		relatively water-short drainage.
11	ρ	(By Mr. White) Did you rely on this photograph
12		in reaching your conclusions?
13	A.	It was one of the points of review that I had.
14	Q	On this photograph can you find the areas that
15		were under irrigation probably by center pivot
16		sprinklers that are located in the southeast
17		corner of Exhibit 122 and would show up as dark
18		red on the color infrared aerial, 8719?
19	A.	Certainly.
20	Ω	Isn't it true that the vast majority of the blue
21		parcel shown on Exhibit 122 in blue in 1978 shows
22		no red whatsoever?
23	A.	For that particular day in 1978, that's correct.
24	Q	We have a photograph in June of 1980 that shows
25	bil:	lstein - cross - white

that the majority on that blue area on Exhibit 122 1 to be very light colored, and we have an aerial 2 photograph of 1978, a color infrared photograph 3 which shows that area to be virtually white -- let me ask you, are there any other facts and data 5 your personal knowledge that which you know of 6 supported your opinion that that land was irrigated 7 in 1980? 8 In 1980? A. 9 Q. Yes. 10 Again we're talking about that type of land that A. 11 went back for a couple of years in terms of being 12 that water supply is so critical to a Type IV land, 13 in particular to a spreader dike system. What you 14 are looking at is, in fact, a view of a particular 15 tract using pictorial coverage or an infrared of what 16 it looked like at that particular day at that 17 particular time. 18 Rationalizing that we are talking about a 19 watershed like Cottonwood which drains to Boysen, 20 where the vast majority of the water would come 21 out earlier, even a June date might show less 22 vegetation than an April or May date. 23 I relied on basically the notes my field 24

billstein - cross - white

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	investigators took, their impression of the
2	vegetation in the area, as well as my impression
3	of when I later visited the tracts.
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- Q (By Mr. White) Your field investigators visited that tract in October of 1980, is that not correct?
  - A That's right.
- 5 Q Even farther beyond the irrigation season, --
- 6 A That's right.
- 7 Q -- your water supply season that you described?
- 8 A That's right.

MR. WHITE: Let me find a few more of these,
Your Honor, and maybe we can get through those
before noon.

12 THE SPECIAL MASTER: All right.

(Brief pause.

THE SPECIAL MASTER: It will not hurt my feelings, ladies and gentlemen, if we move ahead or even have to work late tonight or tomorrow if all of you will say in lieu of the progress we made this week we don't have to work Friday, and that would give all of you a weekend with your families.

MR. WHITE: The only problem with that, Your Honor, I'd love to have some more time with my family --

THE SPECIAL MASTER: I know you would, that's billstein-cross-white

1	one reason I suggested it.
2	MR. WHITE: Is we still have to complete
3	the tract analysis under the stipulation, and
4	I'm afraid that if we work in the evenings or
5	even late afternoon that takes away from that.
6	THE SPECIAL MASTER: I see that. Well, if
7	we have to work Friday we will, you know, but
8	my thought was save the weekend for you all.
9	MR. WHITE: I'm all for taking off.
10	THE SPECIAL MASTER: I would almost rather
11	work real late Monday, Tuesday, Wednesday,
12	Thursday and give you the Friday off on a work
13	week, as far as I'm concerned, I don't mind
14	coming back after dinner. Those days you're
15	not doing anything anyway. Or work an hour or
16	two later, say until six o'clock.
17	MR. ECHOHAWK: Your Honor, along that line
18	Mr. White, do you still plan on finishing Mr.
19	Billstein tomorrow? I wonder whether it's
20	really
21	THE SPECIAL MASTER: Well, that's a solemn
22	commitment written in blood.
23	MR. WHITE: I think it was written in blood
24	with a few white corpuscles around. We're talking

billstein-cross-white

1	about getting these tracts and the identification.
2	
	MR. ECHOHAWK: I was wondering whether it's
3	really worth bringing Mr. Kersich down for a
4	portion of a day.
5	MR. WHITE: I don't care, Your Honor. If
6	it's more convenient for the United States to
7	not have him here this week, I'm not going to
8	argue: that.
9	THE SPECIAL MASTER: You be the judge of
10	that.
11	MS. SLEATER: Our concern is with the Court,
12	and if we put him on for a day, unless Mr. White
13	is going to finish his cross-examination in a
14	day, which wasn't the impression he left us with
15	THE SPECIAL MASTER: I may have a day with
16	Mr. Kersich too with the questions I find that
17	I should be asking.
18	MS. SLEATER: Maybe it would be better to
19	wait until April 14th.
20	THE SPECIAL MASTER: Whichever.
21	MR. WHITE: That is fine with me, Your
22	Honor.
23	MR. ECHOHAWK: That's what I'll do then.
24	Q (By Mr. White) Let me back up just a second to
25	billstein-cross-white

1		that tract that we were talking about on
2		Exhibit 22. Is that Type IV land; did you say?
3	A	Yes.
4	Ω	Now, on Exhibit 107, do you find a parcel of
5		land of about 190 acres or so that spreads
6		across the top of Sections 9 and 10 colored in
7		blue?
8	A	Yes.
9		MR. WHITE: Your Honor, do you want to look
10		at this example?
11		(Brief pause.
12	Ω	(By Mr. White) Do you also see, I assume Section 8,
13		would be on the western portion of the exhibit,
14		fields that are laid out and are quite dark?
15		THE SPECIAL MASTER: Do you want Did you
16		see him then, he was pointing? I don't think
17		you saw him, Mr. Billstein.
18		MR. WHITE: I believe this is Section 8,
19		it's the next section to the west of Section 9
20		on Exhibit 107, particularly in the NE 1/4 of
21		that Section 8.
22		THE WITNESS: I see the areas you pointed
23		out.
24	Ω	(By Mr. White) Isn't it true that within this
25	bil	lstein-cross-white

1		190-acre parcel or so the only dark colors are
2		dark grays that are associated with the creek
3		bottom or slough?
4	A	There's some Type V's delineated along that
5		cross drainage.
6	Q	So the slough area that runs from the cross
7		drainage area that runs from approximately NW
8		to SE is classified as Type V excuse me,
9		typed as Type V?
10	A	That portion which is on this exhibit is typed
11		Type V.
12	Q	Is the remainder of that 190 approximately acre
13		tract typed as Type IV or some other type?
14	A	There's two separate types that are predominate
15		in there, a Type IV and a Type II.
16	Q	Did you personally visit this area during the
17		year 1980?
18	A	No.
19	Ω	Did you visit this particular tract during your
20		February, 1981 helicopter survey?
21	A	No.
22	Ω	What facts of your personal knowledge did you
23		base your opinion on to conclude that during
24		1980, the light areas included within this 190-acre
25	bil:	lstein-cross-white

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1		tract in Sections 9 and 10 were irrigated
2		during 1980?
3	A	Just the review process that was undertaken.
4	Ω	Are the two areas which we have reviewed so
5		far typical in terms of the portrayal on the
6		aerial photographs of Type IV lands?
7	A	I don't think that's correct. Some of the
8		Type IV lands in the major tributaries, that's
9		the predominate land use, and the only reason
10		that those lands are categorized as IV is
11		because they don't have a late season water
12		supply source. They carry out good irrigation,
13		but they don't have the water that you need for
14		a full-service irrigation tract. When the
15		water's available they carry out darn good
16		irrigation.
17		The other thing that you have to understand
18		in the Wind River Federal Irrigation Project is
19		that a lot of these users only utilize their

The other thing that you have to understand in the Wind River Federal Irrigation Project is that a lot of these users only utilize their tracts during certain parts of the year, and they use it for basically pasture associated with their cattle and horses. And the water that's needed or the management that's required to carry out the irrigation on those tracts is not nearly

billstein-cross-white

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1		as intensive, therefore, it would naturally
2		show lighter.
3	Ω	Mr. Billstein, I hand you what's been marked
4		for identification while we're on the subject
5		of these different types has HB-61, and
6	}	ask you if that is not a document concerning
7		the breakdown of types into acreage units on
8		which you've previously testified in answer to
9		a Court's question as to the number of acres,
10		being Types IV, V and VI?
11	A	This is what we furnished the Court.
12	Q	Does that truly and accurately reflect the break-
13		down by types within the roughly 35,000 acres
14		shown on Exhibit C-137?
15	A	Yes.
16	Q	Well, let's go on to Exhibit No. 103, and I
17		direct your attention to approximately a 100-acre
18	-	tract that lies roughly in the SW 1/4 of Section 7.
19		MR. WHITE: Your Honor, do you want to look
20		at this one too?
21		(Brief pause.
22		
23		* * * *
24		÷
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1	Q	(By Mr. White) Do you find her?
2	A	Right.
3	Q	On Exhibit C-103, in the SW corner of that
4		exhibit, do you find dark areas that are
5		clearly under irrigation?
6	A	I see darker areas that reflect irrigation.
7	Q	Isn't it true that the predominate portion of
8		the lands within the parcel located in Section 7
9		are of much lighter color?
10		MR. PERRY: Excuse me, Your Honor. I would
11		like to object at this time.
12		Mr. Billstein has already testified that
13		the Type IV lands appear lighter than the
14		Type II lands. He's explained why that is. He's
15		explained his whole review process on all of
16		these lands, and I think we are getting into a
17		period of redundant questions that are not going
18		to be more helpful to the Court.
19		THE SPECIAL MASTER: It may be, but I will
20		overrule now because that hasn't been designated
21		Type IV yet, and I think one or two more examples
22		may be in order.
23	Ω	(By Mr. White) In the previous light areasthat
24		was in part Type II, the question was isn't it

billstein-cross-white

1		true that the lands shown on the aerial photograph
2		for the parcel in Section 7 are much lighter
3		than those lands which appear in very dark
4		shades of gray in the SW corner of Exhibit 103?
5	A	Those lands which are in Section 7 are Type IV,
6		and they do appear lighter, Type IV and Type V.
7		THE SPECIAL MASTER: Okay.
8		THE WITNESS: Again, recognize that you're
9		looking at a photo which reflects the condition
10		of a tract on June 25, 1980, and to get the
11		proper perspective, one has to go to the field
12		and follow up from this initial impression.
13		THE SPECIAL MASTER: I have a question that
14		I must ask because it bears precisely on these
15		parcels on which the cross-examination is taking
16		place.
17		These areas you've mentioned twice now are
18		classified as Type IV lands. Type IV lands are
19		lands on which there's a sparcity of water supply,
20		among other things?
21		THE WITNESS: Among other things. Let me
22		go ahead and give you some more background on that
23		Your Honor.
24		There can be a number of reasons why a land

billstein-cross-white

would be in Type IV. One could be that there
is a late season shortage of water and, therefore,
during the time when there is sufficient water,
they carry out full service irrigation.

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In the late season they don't have the water supply, so they -- we did not allow them to reflect a full season type of depletion.

You could have physical delivery problems
to an area. In other words, it may be some
land at the end of a canal system and there needs
to be some rehabilitation at the end of that
canal system, and this rehabilitation could be
done and done quite readily. It just hasn't
been done at that particular point in time, so
it's difficult to get the water from the diversion
point all the way down to the bottom of the canal.

It was Type IV because these people at this particular point in time have a physical problem which doesn't allow them to get the water all the way through, which could be remedied by some rehabilitation.

We're talking about management, considerations.

A Type IV land could be as good as a Type II land.

In this particular tract maybe this individual billstein-cross-white

didn't want to intensively farm this year. 1 "I just want to turn some water out for some 2 pasture for my horses or cattle," but he certainly 3 has the option of increasing that intensity. This particular tract we are looking at 5 here is presently assessable. He could call on 6 as much water as he did. 7 THE SPECIAL MASTER: Once again I want you to 8 assure me, at least in your judgment, that there 9 is no correlation between a class land as has 10 long been established in irrigation land, Class 1's, 11 Class 2's, Class 3's, to the typing of lands that 12 13 you have testified to these past several weeks. 14 There's no correlation based upon the analysis of the soil, the depth to barrier, the other --15 THE WITNESS: In terms of the investigative 16 programs carried out --17 THE SPECIAL MASTER: In terms of your defining 18 and classifying lands in types. 19 THE WITNESS: We did not categorize them in 20 terms of an arability classification. We typed 21 them based on the use that was being made at that 22 23 time, recognizing, that there are certain physical

billstein-cross-white

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features that were in evidence and also the ability

of the surface water supply to fully service 1 those land tracts. 2 THE SPECIAL MASTER: Okay. Mr. White? 3 (By Mr. White) When Type IV land has a limited Q water supply or is irrigated sporadically, as 5 set forth in Exhibit HB-8, how does that differ 6 from Type VI lands that are irrigated sporadically? 7 Type VI lands are usually associated with like a 8 high water table or a possible soda condition. 9 So if I'm distinguishing between sporadically Q 10 irrigated Type IV lands and sporadically irrigated 11 Type VI lands, isn't it true that you must take 12 into consideration the nature of the land as well 13 as the nature of the irrigation of that land? 14 On a Type VI one it was obvious that there perhaps 15 could be some soil chemistry problem with it that 16 We tried to document those was stressing it. 17 and felt it was a reasonable investigative effort. 18 Q What specific tests did you run on the Type IV 19 land to determine that the sporadically irrigated 20 Type IV lands did not have the chemical insufficiencies 21 that you described -- or deficiencies, I guess, that 22 you described for sporadically irrigated Type VI 23 lands? 24 billstein-cross-white

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1	A	There were no tests run to make that type of
2		determination. It was a visual breakout.
3		Again getting back to the main concept here,
4		we were there to map irrigation service and
5		irrigation use. The typing was a secondary
6		consideration to this whole program.
7	· Q	Now, with respect to Exhibit 103 and the parcel
8		of land shown in light color in roughly the SW
9		1/4 of Section 7, what facts, if you know, of
10		your own personal knowledge did you rely on in
11		reaching the conclusion that that light area was,
12		in fact, irrigated during 1980?
13	A	Just my review process, using assessability
14		records, using delivery system mapping, and
15		establishing a field program too, in fact,
16		verify that.
17		I did not visit that tract myself personally.
18	ļ !	THE SPECIAL MASTER: :Mr. White, should we
19		take off for lunch? It's five to twelve.
20		MR. WHITE: Might as well do it, Your Honor.
21		THE SPECIAL MASTER: All right. We will
22		stand in recess until 1:30.
23		(Whereupon the proceedings (recessed at 11:55 a.m. and
24		(reconvened at 1:30 p.m.
25	bil	.lstein-cross-white

end