Uldaho Law **Digital Commons @ Uldaho Law**

Bighorn Hedden-Nicely

3-12-1981

Trial Transcript, Vol. 23, Morning Session

Frontier Reporting Service

Follow this and additional works at: https://digitalcommons.law.uidaho.edu/bighorn

Recommended Citation

Frontier Reporting Service, "Trial Transcript, Vol. 23, Morning Session" (1981). *Bighorn*. 182. https://digitalcommons.law.uidaho.edu/bighorn/182

This Transcript is brought to you for free and open access by the Hedden-Nicely at Digital Commons @ UIdaho Law. It has been accepted for inclusion in Bighorn by an authorized administrator of Digital Commons @ UIdaho Law. For more information, please contact annablaine@uidaho.edu.

F1/2 130 Box 10

case # 4993

File # 130

13

4381

The state of the second of the

IN THE DISTRICT COURT FOR THE FIFTH JUDICIAL DISTRICT WASHAKIE COUNTY, STATE OF WYOMING IN RE: THE GENERAL ADJUDICATION OF RIGHTS TO USE WATER Civil No. 4993 IN THE BIG HORN RIVER SYSTEM AND ALL OTHER FILED SOURCES, STATE OF WYOMING. DEPUTY 10 11 12 13 14 VOLUME 23 15 Morning Session 16 Thursday, March 12, 1981 17 18 19 20 21 22 23

ONGO

409 WEST 24TH STREET CHEYENNE, WY 82001 (307) 636 8280

24

25

PRONTIER REPORTING SERVICE

201 MIDWEST BUILDING CASPER, WY 82601 (307) 237-1493

		\
1	APPE	ARANCES
2		
3	FOR THE STATE OF	MR. MICHAEL D. WHITE
4	WYOMING:	Special Assistant Attorney General 2900 Energy Center One Building
5		Denver, CO 80202 ALSO: MR. STUART RIFKIN
6	FOR THE UNITED STATES OF AMERICA:	MS. REGINA SLEATER Attorney at Law
7	OF MILLICA.	Land and Natural Resources. Division
8		Department of Justice Federal Building
9		Cheyenne, WY 82002
10		and
11		MR. TOM ECHOHAWK Attorney at Law
12		Land and Natural Resources Division
13		1961 Stout Street Denver, CO 80294
14		
15	FOR THE ARAPAHOE TRIBE:	WILKINSON, CRAGUN & BARKER 1735 New York Avenue
16		Washington, DC 20006 BY: MR. R. ANTHONY ROGERS
17		
18	FOR THE SHOSHONE TRIBE:	SONOSKY, CHAMBERS & SACHSE 200 M. Street, N.W.
19		Washington, DC 20006 BY: MR. WILLIAM PERRY
20		
21	FOR THE PRIVATE WATER HOLDERS:	MR. EDWARD WEBSTER Attorney at Law
22		P.O. Box 69 Cody, WY 82414
23		
24		

•

order. Before beginning this morning, I think we should discuss the schedule and we should also announce that next week the hearings will not be in this Courtroom, they will be across the street in the Capital, in Room 302. And Friday, when we adjourn, we will have 302 immediately open and will ask all of you to get all of your exhibits and material out of here and try to leave it the way you found it, everything here. But you're welcome to just move your stuff up to the Capital, and I'll have a Jeep Wagoneer to help load some of the stuff. I'll help you move your stuff up or at least have the car available so you don't have to haul it.

The second of the first device the first of the second of

Next week, all next week long we will have Room 302 at our disposal, then we will be storing the exhibits left with us and moving the exhibits that are in our control over to H-10, H-11 in the Capital, where they will stay for the next 11 months without being disrupted.

What is your wishes regarding carrying on March 30th, 31st, and April 1st? It's sort of a truncated week, if you don't want to have the hearing that week, we'll just as soon forget about it and use our time for preparation on important matters like

13071 635 6260

settlement discussions. MR. ROGERS: Well, Your Honor, my main consideration is that it's somewhat of an expense, 3 additional expense to come out for a relatively brief 4 period of time, and that being the only real con-5 sideration, I think I would favor deleting those 6 three days. 7 8 THE SPECIAL MASTER: Do. you have any reason, Mr. White, why we should not strike those three days and use them for other purposes? 10 11 MR. WHITE: No, sir, I do not. 12 THE SPECIAL MASTER: The three days will be 13 stricken now, the three days of March 30th, 31st and 14 April 1st are hereby stricken from the schedule, 15 and we'll resume following, following all of next week. 16 We will resume on April 14th. MR. WHITE: That's right, Your Honor -- oh, 17 18 where? THE SPECIAL MASTER: In 302, the one or two 19 hearings set for that week. And the week of April 20 20 to 27 we'll see about location the week before that. 21 It would appear that it would be back in the Supreme 22 Court Chambers. 23 Next. 24

MR. ROGERS:

25

0

0

Your Honor, I, yesterday

afternoon or noon time, the Tribes filed their 2 response jointly with the United States to Wyoming's third request for entry onto the Reservation, and 3 although we had untl March 19th to make that response, 4 in view of the form of response we made, I thought 5 it would be appropriate to file our response early in order to have argument if the State wished to at this early a date. The reason being that we have asked for show-cause hearings to enter specific tracts of the Reservation, and I. thought that if the State 10 wished to stick with its schedule of hoping to enter 11 portions of the Reservation on March 30th, that they 12 might wish to have the ruling on this response made 13 before then so that if necessary, show-cause hearings 14 15 could be held before the date of the 30th. So if the 16 Court is open to hearing those this morning, we're prepared to argue, but I'll leave it to the State as 17 to when and how they may wish to deal with it. 18

MR. WHITE: Let's go ahead and do it now.

THE SPECIAL MASTER: Mr. White, do you want to proceed with the show-cause order right now or do you want some time?

MR. WHITE: I might say, Your Honor, under the rule, the State is under no obligation to show cause, the United States and the Tribes are under an

1307) 635 8280

19

20

21

22

23

24

25

6

6

6-0

0

ويريق

obligation to show cause why the entry should not
be allowed. We have no evidence to put on now because
under the show-cause ruling, we're not required to do
so.

I would state to the Court, however, I
believe it's evident from what happened during the
last few days and last few weeks of trial, that it
simply would be inappropriate to deny the State the

A COLUMN TO THE COLUMN TO THE PROPERTY WHITE SERVICE TO THE PROPERTY OF THE PR

evidence is presented to check that evidence in the

opportunity as the evidence is refined, as new

states that the United States for the Tribes cannot consent to the entry without the prior written consent of particular Indians who are living on, I suppose, their own unalloted lands.

MR. WHITE: Well, Your Honor, we have no intention of going on anything but trust lands.

THE SPECIAL MASTER: You have no intention?

MR. ECHOHAWK: That is trust land:

MR. ROGERS: Your Honor, may I suggest an order for this; this is not a show-cause hearing, this is an argument on the Tribes' response. And if I might lead off on that, I'd like to make our points since we're going to do it this morning. The principal

409 WEST 24TH STREET CHEYERNE, WY 82001

1301/1035 8280

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

field.

1	concern of the Tribes is to wholesale entry on the
2	Reservation, not just on tribal land, but on
3	individual allotted land which is also trust land
4	owned by individual Indians. We have in many cases
5	a wide range of people there living on those lands,
6	some relatively unsophisticated who don't appreciate
7	what in the world is going on in this lawsuit.
8	THE SPECIAL MASTER: Nobody appreciates a
9	lawsuit, Indian, non-Indian, anybody else, I suspect.
10	
11	
12 13	
13	
14	* * * 8
15	
16	
17	
18	
19	
20	
21	
22	
]

24

MR. ROGERS: The situation, as the Tribes are feeling pressure from their own constituents, is that there are these massive entries by whole ranges of people coming on and digging holes in the land, and they are not fully appreciative of what in the world this is all about.

They know that the State of Wyoming filed a lawsuit against the United States and the Tribes, and that for some reason all of this invasion has had to occur somehow in connection with this lawsuit.

We fully appreciate that the State is entitled to physical examination of the premises, but our main point is that there was an entire field season last year when the State did, in fact, have entry on a large portion of the lands which are involved in this litigation, and those are primarily the future undeveloped acreages to which Mr. Kersich's testimony was initially directed.

We feel that entry onto those lands again is inappropriate since the State was fully advised of the boundaries of those lands ---

THE SPECIAL MASTER: Let me interrupt you just there. Does the State plan additional entry in and examination of lands to which Kersich has already testified that are the arable unirrigated lands now?

25

21

22

23

24

PERMIT

3

_

6

0

9

10 11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Ł

MR. WHITE: Only with respect to those that find their way into the eventual claim for future PIA, Your Honor. We have seen that claim go through a number of transitions. It's changed substantially since the first set of depositions, a major revision that was given this January, two months ago.

THE SPECIAL MASTER: Well, it is not the Master's intention to decree water for specifically identified tract acreage by township, range, section, acre, and so on.

and it will be up to the Reservation to decide which of a given twenty-five or thirty or forty thousand acres they wish to allocate to each area and put under the plow -- and I think that is whether it's Indian land or Hanover Canal land or anybody else's land in Water Division Three, and I think sooner or later we will find that many rights owners on the Wind River may have a right to do 640 acres and that gives him -- he cranks that at one foot per second for seventy acres and he uses that much water. There are those that complain that he hasn't been irrigating 640 acres.

In a given season, I think the evidence is beginning to show that he has to put so much water on a less acreage in order to get a viable crop, and he's been using

13071 635 8280

more water and less acreage for that reason, and that doesn't mean that it should detract from his certificate.

That is not in the province of this lawsuit toodo that.

It is merely to determine the right to use water, and I think Indian-wise it will be the same thing, so you won't need to enter the lands and go through every bit of proposed arable lands, I don't think, Mr. White.

MR. WHITE: That's not what I said, Your Honor.

THE SPECIAL MASTER: And to make sure I don't include in a decree and that you recommend particular lands that you find that are not, in fact, arable -- you see what I mean?

MR. WHITE: Your Honor, the only future lands that we presently intend to do that are included within Mr. Kersich's arable land base are those -- I think there are roughly 55,000 acres to which Dr. Mesghinna has developed future projects, and he's testified about those future projects during his deposition in January.

Those future projects did not include the same lands -- well, there is some overlap, but --

THE SPECIAL MASTER: All right. There are no alloted Indians living on or near those lands now, gentlemen, Mr. Rogers?

MR. ROGERS: No, Your Honor, I'm sure there are

25

31. 645

(307) 635 8280

not. 2 THE SPECIAL MASTER: Then I will rule now that the State will have a right, and you prepare an order 4 accordingly, but you find the dates. Let us know the dates that they want to go and they will --MR. ROGERS: Let me address that a minute before 6 Your Honor rules on it. THE SPECIAL MASTER: But I see no reason why it can't be granted. MR. ROGERS: Let me state the facts of the 10 matter. 11 The State has been aware of the boundaries of 12 those future acreages since last April or May when the 13 initial depositions were taken. 14 Now, it is true that there have been some modi-15 fications within those acreages, but it's on the basis of 16 a shrinkage of the land claim, but the boundaries of those 17 future lands were known for that entire field season. 18 THE SPECIAL MASTER: Well, isn't that what Mr. 19 White is saying? He's saying that somebody that I'm not 20 familiar with down the road that you people have already 21 had under depositions plans some future projects on some 22 of that land. 23

MR. ROGERS: Yes, but, Your Honor --

25

the state of the s

	2255
1	THE SPECIAL MASTER: And his testimony is yet
2	to come, and they would like
3	MR. ROGERS: But they have known that as well.
4	MR. WHITE: Now, Your Honor,
5	MR. ROGERS: They have known the general outlines
6	of even Dr. Mesghinna's proposed irrigation system layouts
7	since early on last summer. His deposition was initially
8	taken in June, 1980.
9	THE SPECIAL MASTER: Give me some reasons why
10	this Court should not okay an order for the State's
11	people to again visit these lands.
12	MR. ROGERS: Simply because, Your Honor, they
13	had the entire three months out there before, and they knew
14	the areas involved. They knew the broad areas, and they
15	have not grown any. They are the same exterior bounded
16	areas that we were talking about last year, and they could
17	have done it at that time.
18	THE SPECIAL MASTER: I find that reason in-
19	sufficient. There are many, many burdens on us in this
20	lawsuit, and I don't that's an adequate reason to deny them
21	entrance to these lands for one more look at them.
22	MR. ROGERS: Well, Your Honor
23	THE SPECIAL MASTER: This may be the last look at
24	them because we are getting close to a determination.
05	

25

and the control of the second second

MR. ROGERS: It's very unusual to do that kind of discovery in the midst of trial when they have been on notice for about a year as to the location of the lands involved. I can't say any more than that, but it strikes me as a very unusual type of discovery.

Now, I will agree that as to the lands which are primarily the historic lands, the portion which Mr. Billstein is testifying to, that the location of all of those lands has not been known to the State and that they are entitled to appropriate examination, there, but we have taken the position we have about notice to individual landian landowners as well as to the Tribes and the restrictions we have proposed in our response simply because, as the response says, there is no way that the Tribes can consent nor the United States can consent to entry on those individually owned lands and —

THE SPECIAL MASTER: All right. The State knows that and can be guided accordingly.

MR. WHITE: Your Honor --

MR. ROGERS: The fact is, Your Honor, that at least half and maybe more of those historic lands are owned by individual Indians, and I think those --

THE SPECIAL MASTER: But right now we are not talking about those historic lands of Mr. Billstein. We

15

16

17

18

19

20

21

22

23

or and the legalite for the first the first to the term of the following the first of the first

MR. ROGERS: No, sir -- well, I was talking about the historic lands because I'm saying the State is entitled to examine those to the extent they didn't know their location earlier, but the individual Indians who do own those acreages are entitled to notice of the States' entry, and they are entitled to accompany the State and know when the State is going to be there and who from the State is going to be there and what they are going to do with the land when they are on it, whether they are going to backhoe or drill holes --

THE SPECIAL MASTER: I will agree with that.

They have the right to know whether they will do any digging or just a visual observation or just walking the ditch.

MR. WHITE: Primarily visual observation. Let me say, Your Honor, that we will be more than happy to identify those parcels that we would like to visit once we find out from Mr. Billstein exactly which parcels go into that Exhibit 137.

THE SPECIAL MASTER: All right. Let's proceed then with the trial and help resolve the specific areas you want to get into and look at it.

Yes, Mr. Echohawk?

25

24

13071 635-8280

1	MR. ECHOHAWK: As soon as Mr. Rogers is done,
2	I would like further
3	THE SPECIAL MASTER: Okay. Mr. Rogers?
4	MR. ROGERS: I'm not quite clear where we stand.
5	THE SPECIAL MASTER: Let's proceed with your
6	arguments. We are trying to fashion material on which I
7	can base an order allowing the State some opportunity to
8	finish up its examination of lands on the Reservation. I
9	don't intend to shut them out. I think that would be
10	wrong.
11	MR. ROGERS: That's not the thrust of our
12	response, but we do think they have had their day as far
13	as examination of lands they knew about and
14	THE SPECIAL MASTER: I take respectful issue with
15	that because I don't think they have.
16	MR. ROGERS: Then that's Your Honor's ruling on it,
17	but we have drafted our response with a view that on lands
18	they did not know about in sufficient time to do studies
19	last year, they are entitled to enter and they will notify
20	us as to what those lands are with the various forms of
21	identification and demonstration we have set forth.
22	If Your Honor is going to rule that regardless
23	of their previous opportunity to examine those lands that
24 25	they may go back on them; I hope Your Honor will at least
25	

Control of the control of the control of the second of the second of the second of the second of the control of

and one of those interests involved, according to Article
I, Section 31, of Wyoming's Constitution, which governs
the people of the State of Wyoming and its State Engineer
and all of its officials and all of its judges, is the
fact that there was in existence an Indian Reservation
squarely within the boundaries of this State for many, many
years before a State ever had a Convention to adopt a
Constitution and before the Constitution was ever adopted.

To equally guard the various interests means the guarding of interests of Indians as well as non-Indians, and all of them have a right to reasonable notice of something which is going to limit the ownership of water and the right to use it, which is a result of the duty to fulfill the initial Consitution of this State, and this includes the non-Indians downstream, non-Indians upstream, and Indians on the Reservation.

I'm stating the parameters now for what is going to be my decree, and I hope that you can provide all the Indians and their counsel what may be necessary by way of identity of means to help Mr. White in fulfilling what he just said will be his last entry.

This is the last entry as far as examination of Indians' lands are concerned unless something might come up to look at something --

13.3

MR. WHITE: If we have a big snowstorm in April and we can't get in there, Your Honor --

THE SPECIAL MASTER: Of course, but I think the Indians do have a right to know there aren't going to be... any two or three foot holes dug and anything that is done is replaced, and replace all divots, and make sure there aren't any utility lines damaged or anything else.

I do not believe that you have to demonstrate that no other source will provide what is necessary. The best way to do it is to go back up and look at it, so we think that this is a little beyond the requirements, and I don't believe it's necessary to show that the State had no notice of the tracts' involvement when the State previously entered the Reservation during the spring and summer of '80. I think that's an unreasonably harsh requirement.

You must designate, however, Mr. White, the individual consultants, who they are. Identify them.

MR. WHITE: They are in the request.

22

14

15

16

17

18

19

20

21

23

24

	3-1 mr cb	2263
	1	MR. ROGERS: Well, Your Honor, that's my
	2	point. The individual request lists every single one
	3	of the State's experts, all of them, and they're
وسرائ		obviously all not going to be there.
	4	
	5	THE SPECIAL MASTER: How many are there?
وسرش	6	MR. ROGERS: I think we're entitled to
	7	know who the specific individuals are that are going
	8	on these tracts. Obviously all these people aren't
	9.	soils experts.
وسأتي	10	MR. WHITE: We might want to have somebody
وسيئ	. 11	
وسائق	12	besides a soils expert go on the tract.
		THE SPECIAL MASTER: You better specifically
	13	identify them
وستي	14	MR. WHITE: We have them specifically
	15	identified.
	16	THE SPECIAL MASTER: How many are there in
-	17	the list? I thought there wasn't but eight or nine.
	18	MR. WHITE: There are probably around 30.
	19	Some of them may not go, some may go for a day or
وسن	20	half a day.
	21	THE SPECIAL MASTER: Bring that close down
وسط	22	to identify which ones.
وسين	23	MR. WHITE: We'll be able to do that, we'll
San Anna	24	be able to contact the Tribes' counsel and the United
وسمين	25	States and say that of the people on this list, certain

1 -- 8

people want to go on a particular day or days.

THE SPECIAL MASTER: Each party of the State consultants will be required to afford a Federal Government or Tribal representative an opportunity to accompany that party on each of these visits, stop and pick up your man, either at the BIA office or from the Fort Washakie headquarters, that will be expected of you, and, of course, restitution of any land that's disrupted in doing that. There's no question there, the need to have to pay appropriate damages.

MR. WHITE: We will, if we do something outrageous while we're working out there, we'll pay for it.

THE SPECIAL MASTER: All right. And your people are prohibited from making written or oral inquiries of any of the officials, you know, that shouldn't be necessary, but I guess maybe it is necessary, we're getting down to --

MR. WHITE: I assume --

THE SPECIAL MASTER: The pushing now becomes shoving, so the State consultants are prohibited from making any written or oral inquiries of any Federal or Tribal official regarding the subject matter of this lawsuit.

1	
1	MR. WHITE: The subject matter of this
2	lawsuit, Your Honor, that's okay. I thought for a
3	minute we weren't going to be able to ask where a
4	gas station was.
5	THE SPECIAL MASTER: Now, Mr. White.
6	MR. ROGERS: No, Your Honor, obviously
7	what we're concerned with is informal discovery.
8	THE SPECIAL MASTER: Yes. Mr. Perry, you're
9	going to let Mr. Rogers; finish?
10	MR. PERRY: Yes.
11	MR. ROGERS: I'm not sure I have everything
12	you ruled on. You ruled that they're not required
13	to show the tract Well, Number 6. In other words
14	THE SPECIAL MASTER: Number 67
15	MR. ROGERS: That's not part of the require-
16	ment. I gather you are allowing our conditions one
17	through five?
18	THE SPECIAL MASTER: I'm honoring some of
19	those; I'm denying six. The State should not have
20	to demonstrate that the tract involved is part of
21	what they want to look at. I think they got more to
22	do than look at land that is not immediately involved
23	in what we're working with.
24	MR. ROGERS: Your Honor has ruled favorably
25	on one through five and seven, eight and
	•

and the term which the transfer and the second to the second that the second to the se

maked and a bit and to a season and the later to the minimum or maked to demonstrate about a facility of an analysis of a season and a season a season and a seas

·新生物、1000年的1000年的1000年(1000年)。

the state of the s

1	MR. WHITE: No, that's not right.
2	MR. ROGERS: Your Honor
3	MR. WHITE: On two you said once we
4	identify the tracts
5	MR. ROGERS: Your Honor, I would like to
6	address that. The State knows the individual
7	Indian owners of these tracts, they ve been provided
8	with BIA title documents, and they ve got the list
9	of Tribal rules as well, and I think they can supply
10	that, there's no reason we should have to go into
11	extensive examination.
12	THE SPECIAL MASTER: Can you try, Mr. White,
13	from the material you got on those lands?
14	MR. WHITE: That's a laugher, Your Honor,
15	there's no way we can do it from the material we
16	got.
17	THE SPECIAL MASTER: You can't from the
18	rules, but can you do it from the other material?
19	MR. WHITE: The only way is send some
20	people up to go through the title plant and see who
21	the people are. There's probably two, three weeks
22	worth of work. It's immediately available to the
23	Tribes, and there's no reason they shouldn't give it
24	to us.

THE SPECIAL MASTER: Is it immediately

available, do we know the exact lands that you want to visit?

MS. SLEATER: Your Honor, the United States knows only titles through the title plans, which will require the same search the State of Wyoming will Last week the State of Wyoming appeared at the title plant and requested certified copies of all title documents relating to the Reservation, which documents are being provided to them. This involves massive work of people who have other work to do up in Billings. Now, from which documents which are the only documents available to either party regarding titles, the State can make their search here rather than at the title plant. We would have to do exactly the same thing, and since it's the State's request for entry onto the Reservation, I think it would be grobaly unfair to have either the Tribes or the United States do the work that the State needs to have done. We have other things to do to get our case ready.

THE SPECIAL MASTER: Just a minute, Regina. What should a state official do who wants to learn the name of the individual Indian on a particular land that they want to look at?

MS. SLEATER: Your Honor, I assume that they would do what anyone else would do.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

(307) 635 828*0*

The property of the same of th

1	THE SPECIAL MASTER: Tell us specifically
2	what they would do, what they should do.
3	MS. SLEATER: Your Honor, how I would go
4	about doing it is get the title documents, look at
5	the title documents for the tract of land I am
6	interested in, where after that, maybe determine from
7	that title document, you know, the relative reason
8	or nonreasoness of the transfer, look at the Tribal
9	roll to ascertain if such persons are still on the
10	roll, and them send them a letter.
11	They were, by the way, also provided with
12	all of the addresses of all of the Tribal members
13	during the first week of this trial. If you'll recall,
14	during the end of Mr. Merchant's testimony we gave
15	them a copy of the computer printout, which has the
16	list of all the Tribal individuals and their names
17	and addresses. With that information that's the only
18	information we would have to put together to provide
19	this information too. So they have it.
20	THE SPECIAL MASTER: All right, Mr. White.
21	Can you take that and work with it?
22	MR. WHITE: Your Honor, I think the easiest
23	way to do this and probably would require some
24	cooperation, but I suspect we're still able to co-
	operate among ourselves, is notice is really required

11

12

13

14

15

16

17

18

19

20

22

23

24

25

to enter these private lands. Mr. Billstein must
have given notice the time he did it. If we can get
copies of the notice he gave, then we can try to
update those, that will give us a starting point,
and if the United States will stipulate as to the
list which they gave us, then we'll have another cross-
check against a stipulated current document.

or not Tony and Bill represent these individual

Tribal Indians. If they do, why there may be other

ways to skin the cat, if they don't, why maybe we're

not --

THE SPECIAL MASTER: I assume --

MR. ROGERS: We do not.

THE SPECIAL MASTER: I assume that you represent all Indians who are enrolled members of the Tribes as well as the Tribal subdivision.

MR. ROGERS: That's not correct, Your Honor. We have contracts to represent the Tribes, the Tribal government. We have issued public notice that we are, in setting forth, what the Tribal reserve water rights are, we'll include in that claim, the lands of individual alloted Indians as well as Indians who own fee land who care to be, who care to have their water right asserbed as part of the Tribal water right,

And the state of the same of the same and the same of the same and the same of the same of

1	but we are not representing those individuals directly.
2	We are not their attorneys.
3	THE SPECIAL MASTER: This is raising a very
4	serious issue in this lawsuit. Up until now I was
5	of the assumption that you represented all the members
6	of the Tribes as well as the structure of the Tribes
7	themselves, the governmental unit, entity, and to say
8	that you don't, raisés a very serious question in my
9	mind, and a difficult one that we better resolve right
10	now. If you don't, who served notice upon them in
11	this lawsuit?
12	MR. ROGERS: By mail, Your Honor, the State
13	of Wyoming did.
14	MS. SLEATER: Your Honor, that's one of the
15	jurisdictional problems with this lawsuit. Initially
16	the United States was joined as trustee and the Court
17	ruled that it was proper. Under the McCarran
18	Amendment, the United States, of course, represents
19	as trustee, not only the Tribes but all the individual
20	Indians.
21	THE SPECIAL MASTER: That's exactly right.
22	MS. SLEATER: Now, the Tribes First of
23	all, not all of the individuals, as far as we know,
24	received notice of this lawsuit.through the mail. In

25

fact, we have a tally of those who told us, that we

.1	had asked for kind of a collection figure, and we
2	find this is a very grave defect in the whole litigation.
3	The Tribes requested before Judge Joffe that they
4 -	be allowed to intervene in this lawsuit throughttheir
5 -	attorneys, and this request was allowed.
6	THE SPECIAL MASTER: Was granted.
7	MS. SLEATER: Which is why Mr. Rogers, Mr.
8	Sachse and Mr. Perry are participating. The individuals,
9	I believe some of them have entered appearances, I
10	believe that some of the private counsel in fact,
11	I know for a fact that some of the private counsel
12	representaIndians who are Tribal members on this
13	Reservation.
14	THE SPECIAL MASTER: Mr. Webster, do you
15	represent some private individual Indians on the
16	Reservation?
17	MR. WEBSTER: I do not.
18	THE SPECIAL MASTER: Do you know of any
19	counsel that we call or counsel for the other
20	defendants who represent Indians on the Reservation?
21	MR. WEBSTER: Not personally.
22	MR. ROGERS: I do. Ruth Clare Yonkee
23	represents some Tribal members. We've had recent
24	correspondence from her to them about representation,
25	and I believe

THE SPECIAL MASTER: If she represents them, how come you get correspondence from the Indians about that? MR. ROGERS: She --THE SPECIAL MASTER: Are they like a citizen of the United States who's living in Israel with a split allegiance type thing that we have to recognize? MR. ROGERS: She sent a copy of the letter she wrote to her clients advising them that she thought she might have difficulty representing the 10 11 Indians since she also represented some non-Indians and felt that perhaps her representation of the 12 13 Indians who might want a claim under the reserved right might conflict with the interests of her other 14 15 clients, and she was simply advising them of the 16 statement I just made, that we are representing the Tribes and are willing to claim for individual 17 Indians, as part of the Tribal right, any reserved 18 rights they care to participate. 19 She also informed them they were free to 20 obtain other counsel. So we are aware, from that conversation and correspondence, and I believe also that Mr. Barrett may represent some individual Indians. 24 MR. WEBSTER: Your Honor, I have some

25

knowledge of that, and I think what we're talking about

11

21

23

24

25

are people who are successors in interest to Indian allotments but they are not Indians per se, and I believe that's correct. THE SPECIAL MASTER: They took title from Indains and title in fee simple and were able to . convey it that way? 6 MR. WEBSTER: I'm familiar with several individuals, particularly on Owl Creek that Ms. Yonkee represented and subsequently Mr. Barrett is representing, 9 that this is the case. 10 MR. ROGERS: That's true, Your Honor, but Ms. Yonkee also represents some enrolled Tribal 12 members, and there may be other counsel that do. 13 THE SPECIAL MASTER: Well, I still think 14 that if you can facilitate the State's request to 15 enter the Reservation, look at some lands by helping 16 them identify those individual Indians who ought to 17 be given notice under what I'm proposing to order, 18 I think it should be done. And I will ask you to do 19 that. 20 MR. ROGERS: Your Honor, we're willing to cooperate, but I don't think we should have to do 22 the work and identify them for them.

THE SPECIAL MASTER: If they give you the description of the land, it doesn't make that search

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

all that difficult for you.

Yes, Mr. White.

MR. ROGERS: It has to do with something that they should have to do.

MR. WHITE: I would like to find out for the record, Your Honor, whether or not the United States does represent these individuals as trustee or what is the relationship between the Department of Justice and the individual Tribal members.

THE SPECIAL MASTER: Ms. Sleater.

MS. SLEATER: Your Honor, the United
States is trustee for all the individual members on
the Reservation. However, the terms of this trust
relationship, as Your Honor is well aware is very
subscribed by both law and regulation. One of the
things that has particularly been defined over the
years is when or when not the United States can allow
people to enter into land, especially allotted land
which for all intents and purposes is land owned by
that individual. The United States merely holds legal
title as trustee. Now, in that situation, as Mr.
White would like to read in 25 CFR, the regulations
regarding the right of way and permit requirements
on individual allotted lands, the situation is if the
allotee does not consent to the entry, the United

and Monday strain

44 37 24 Bee

State Graye

4

5

6

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

States may not consent to the entry. Therefore, it is necessary that these people have notice.

Now, Mr. White is the one who wants to get on this land. The employees of the United States are very occupied, both because of this lawsuit and other work that's going on. We are quite willing, and in fact have already made available to the State of Wyoming all the documents necessary to identify the owners and the tracts. We would have to do exactly the same work that the State of Wyoming would have to do, make this identification, in which case it seems grossly unfair to take time away from our trial preparation and work we are doing to require us to do an action for the State of Wyoming, that they are perfectly compentent and capable of doing with the information that has been provided them. And the United States feels very strongly on this point, and also wants to reiterate that although we represent those individuals because of our trust duty, we cannot say as to any individual's allotment: that anyone can go out there unless that individual owner consents.

MR. WHITE: Your Honor --

THE SPECIAL MASTER: I find that, I find that unacceptable, Regina. I find that absolutely unacceptable in this lawsuit, that you will not use your good offices

with allotee and Indians living on the Reservation
to cooperate in this lawsuit so that the State can
render an inspection of land to prove some claims made
in this case, to looking to the Reservation of water
for that Indian and his land on that Reservation.

I will not accept that, it's an unacceptable proposition. I find it offensive.

MS. SLEATER: Your Honor, I'm not saying we won't cooperate. We have in fact cooperated by giving the State of Wyoming every title document they have asked for and the entire list of not only the rules, but the addresses of all of those parties out there. The reason we did this was so the State of Wyoming could in fact ascertain what was going on out there.

Furthermore, Your Honor, I am willing to state that we have in the past provided this to experts to the State of Wyoming out on the Reservation. We have waiting for them, when they arrive at the Reservation at the BIA offices, a letter of introduction so that when they're out there and anyone asks them a question, they say here, the United States is telling you we get to go out and do this if we can. We do cooperate.

1	THE SPECIAL MASTER: Why can't that be done
. 2	one more time? That's all Mr. White is saying.
3	MS. SLEATER: No, no, Your Honor. I'm sorry.
4.	I hate to disagree with you. He wants the United States
5	to tell him who owns every parcel of land, and what I'm
6	trying to tell you is
7	THE SPECIAL MASTER: I didn't find that in the
8	application. Show me where Mr. White says he wants the
9	United States to supply the names of the owners of each
10	parcel.
11	MR. ROGERS: He didn't say it in his request
12	because he was not aware of our response, which is ask-
13	ing that he notify the individual owners, so he would not
14	have been advised of the need to
15	THE SPECIAL MASTER: Can you narrow down your
16	request to the number, to the identification of each
17	tract by legal description that you intend to spend some
18	time on?
19	MR. WHITE: Fairly close, Your Honor. We can
20	get it down to township, range, section
21	THE SPECIAL MASTER: Can you do that between
22	now and the next and the April meeting? Can you do
23	that in the next week or ten days?
24	MR. WHITE: When do we first get together in
25	April? The 14th?

THE SPECIAL MASTER: If you will do that much,
we will solve this one step at a time. If you will get
that list ready, we will go through this person by per-
son, place by place, to see if you have but I'm pre-
disposed to practically sign the order right now that I
request Mr. White to draft in this matter.
MR. WHITE: Your Honor. April 14 will be half-

MR. WHITE: Your Honor, April 14 will be half-way through the month. We wanted to get out there. I wonder if I could inquire of Mr. Billstein a couple of matters in this regard because just two months -- or last month he made essentially the same inspection for the lands shown on Exhibits 56 through 136 that we propose to do; and if I could just ask him generally what he did to get that, it might help.

THE SPECIAL MASTER: Do you propose to helicopter fly and maybe land at about a third or fourth -MR. WHITE: Maybe less.

THE SPECIAL MASTER: Why don't we see if that can't be worked out. Ask that, Counsel.

You are still under oath from the past many days and weeks.

22

. 10

11

12

13

14

15

16

17

18

19

20

21

23

24

1		CROSS-EXAMINATION (RESUMED)
2	BY	MR. WHITE:
3	Q.	Ron, you conducted a field inspection of roughly
4		25 percent of the unadjudicated lands currently in
5	:	use last month, did you not?
6	A.	That's right.
7	Q	And did you conduct that inspection primarily by
8		helicopter?
9	A.	Primarily.
10	Q.	Did you touch down at all deliberately?
11		MR. WHITE: That's an inside joke.
12		THE SPECIAL MASTER: No engine-out procedures.
13	A.	I think we set down four or five times.
14	Q	(By Mr. White) Did you obtain any sort of written
15		consent of each of the owners or allottees or opera-
16		tors of those tracts that you flew over?
17	A.	The procedure that we utilized was that I went to
18		the tribal council and explained the program. We
19		received a tribal resolution to go on tribal trust
20		land, and there was an advertisement in the tribal
21		newspaper, and I believe the Bureau of Indian Affairs
22		sent out a letter with respect to our field program
23		to all people on the tribal rolls.
24		If the people wanted additional information or
25		lletain - erace - whita

6

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

did not want us on the land, they were to notify us.

We had a certain duration of time that we waited.

We had some telephone calls from individuals who wanted more information.

We then proceeded with the field program, and at any time that an individual allottee did flag us down out there and wanted to ask questions and such, we certainly accommodated him and used good field procedures as well as, of course, to make sure we did not disrupt his operation; but with respect to our particular program, that's how that was undertaken.

- When did you appear before the tribal council or the joint business council?
- A. It would have been -- let's see -- the first time, it would have been two, two and a half years ago, previous to the soils work.

Then I think we had another request in June,
I think, of this year -- of 1980, something of that.

MR. WHITE: Your Honor, I think it would be appropriate for the State experts to be required to follow the same procedure that Mr. Billstein had to follow.

THE SPECIAL MASTER: Do you have time?

billstein - cross - white

25 bil

	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~
1	MR. WHITE: Well, it seems to me that there's
2	no reason why counsel for the Tribes could not re-
3	quest such a resolution from the tribal government.
4	THE SPECIAL MASTER: Could counsel for the
5	Tribes and I'm happy that Mr. Harris is still
6	here. Maybe he could help us a little bit in this
7	dilemma.
8	Could we make an appointment at the next meet-
9	ing of the tribal council for someone to appear and
10	make this request?
11	MR. WHITE: I don't think it would be appropriate
12	for me to appear.
13	THE SPECIAL MASTER: No, I didn't say for you
14	to appear. I said somebody from the State side to
15	appear.
16	MR. WHITE: I think it would be appropriate
17	for the lawyers representing the Tribes in this
18	matter simply to pass on this request. I don't
19	think it would be right for us to go talk to the
20	Tribes or the Tribes to talk to us.
21	THE SPECIAL MASTER: Well, it isn't all that
22	much
23	MR. ROGERS: There isn't any issue, frankly,
24	as far as the Tribes are concerned. It's not neces-
25	sary for them to appear to request the permission,

We will accommodate them on that. It's the individual trust land that we are concerned about, that those people know what's going on and --THE SPECIAL MASTER: Well, the individual trust lands --6 MR. ROGERS: I might add, Your Honor, that we have recently -- on a couple of occasions where we 8 have tried to call general meetings of particular classes of tribal members, those who owned fee land 10 or otherwise -- and I don't think that would be a 11 solution to the problem because the attendance is 12 not that good. 13 THE SPECIAL MASTER: You say those that own 14 fee lands. Yet, Regina says they don't really own 15 the land in fee simple. Now, who owns that land? 16 MR. ROGERS: We are talking about two entirely 17 different classes of people. 18 THE SPECIAL MASTER: Give me an answer. 19 owns the land of an allottee and that is the inci-20 dent of ownership? 21 MS. SLEATER: There are three types of owner-22 ship on the Reservation. 23 There is what we call tribal trust land, which 24 is land legally held by the United States for the

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

use and benefit of the Tribes as an aggregate.

Then there is what is sometimes called private trust land or individual Indian allotments. That land is also legally held by the United States, but it's held for the use and benefit of a particular Indian individual.

There is a third category, which is referred to as either fee lands or Indian fee lands, which is land owned by an individual Indian in his own capacity. The United States has no interest in that land at all. The land is included as part of the Reservation.

THE SPECIAL MASTER: That's fee simple land in my understanding.

MS. SLEATER: Yes, yes, sir. In the past some of that land was allotments. It was allotted, and then the Indians through a showing of competency petitioned to have their land changed to fee status, and it was, in fact, changed to fee status.

Some other of that land may have been purchased, but there are three distinct categories.

The United States only represents the Tribes, and those individuals who have trust property.

There's this whole other category that we do not represent.

╌╌╌	
1	THE SPECIAL MASTER: But you are not maintaining
2	some claims for water in No. 3
3	MS. SLEATER: No, we are not.
4	THE SPECIAL MASTER: Then why do you want to
5	look at it?
6	MR. WHITE: We don't want to look at it.
7	THE SPECIAL MASTER: We are finally making some
8	headway. You are not planning to look at land in
9	fee simple, whether taken from the United States of
10	from
11	MR. WHITE: That's correct, Your Honor.
12	THE SPECIAL MASTER: All right. Then I will
13	ask the Tribes to make the application to the joint
14	tribal council and get permission for Mr. White to
15	visit those lands owned in Status No. 1 or No. 2,
16	to which Regina just referred, and complete his
17	inspection.
18	MR. ROGERS: We can only do it with respect to
19	Category 1. The Tribes have no way of granting con-
20	sent to land by individual tribe
21	THE SPECIAL MASTER: Maybe the Tribes don't,
22	but the United States does.
23	MS. SLEATER: We can't without the consent of
24	those owners. Now, I have no objection to the State
25	using the procedure that was used by Mr. Billstein.

They have the rolls with the addresses. They can send the individuals letters telling them about their program. That's all we are saying. Give those people notice.

MR. WHITE: I would like to say two things.

First of all, affirmative consent of the persons residing or operating on the Class 2 types of land, the second category of lands that you have written down there, I believe, they didn't give affirmative consent to Mr. Billstein.

The Government wrote to them and said, "If you have got any questions, call them up," but there was no affirmative consent required.

The second point is that Ms. Sleater has indicated that she represents those people, and there's no reason in litigation why one party has to go out and contact the clients of another lawyer. Notice to that lawyer is notice to his clients, or her clients, as the case may be.

So, it seems to me, Your Honor, that you are on absolutely solid ground with respect to the tribal trust land, which is the first category.

Let's call it individual trust land, which was the second category, and you are absolutely right to say that we have got no right to expect the Tribes

10

11

12

13

14

15

16

or the United States to give us permission for the third category, the fee land. We don't have that

As a practical matter, Your Honor, if it would make the decision easier for you, we would agree not to touch down on any individual --

THE SPECIAL MASTER: That will make the work a little more acceptable, or less objectionable, and

MS. SLEATER: Your Honor, if the State does not physically go upon any allotted lands, then the question becomes fairly irrelevant at this time.

MR. ROGERS: It does slightly, but I would like

THE SPECIAL MASTER: We have answered the question. You can overfly as close as you wish to the surface, but obviously don't get too close to the house. That causes a lot of hassles when you hover over there for five minutes.

MR. WHITE: We don't want to make anybody --I would like to correct the one thing that Mr. White said because the relationship of the United States to the Indians of the Reservationis

I do not represent the individual Indians, I

£ 5. . . .

1	
1	represent the United States as trustee. As trustee
2	we have certain duties towards these individuals,
3	but the individuals are totally entitled to have
4	their own lawyers.
5	,
6	
7	
8	
9	
10	
11	
12	
13	
13 14	
15	* * * *
16	
17	
18	
19	
20	
21	
22	
23	
24	

The resident

the United States as trustee, they are the owners
of that land and if they are the owners of the
land, you have the right of egress and ingress at
any time, not the tenant on that land. We must
describe the unique legal description.

MS. SLEATER: No, Your Honor, I'm afraid when it comes to the Indianstrust duty, that's not the correct case, but there's no point since Mr. White has already agreed. All I want to clear up is the record, I do not represent the individual Indians, they are entitled to their own representation and to their own lawyers.

lawyers, but I gather they're also on close relationship with the Tribal counsel because they are members, they are enrolled members of the Tribe, and I can't conceive that they're not on the excellent close relationship with the leaders that they elected to run their affairs on the Reservation. Their land is being considered and is a part of the land on which there is going to be a decree that grants water rights under the Winters' Doctrine, and to say they're not represented by you people at this table after I've

been in this case a year and a half, comes to

me as a rather jolting surprise because if

they're not represented in here when you come

to these trials, we better find out in hurry

who's representing them, if they stay unrepresented,

and you contain the very unique surprise that you

can upset a decree if you don't like it on the

basis that these people were never given notice,

never came into this case, nobody represented them

through all these hundreds of hours and trials

and years we've been at this. I won't buy that

now.

MS. SLEATER: Your Honor, we stated this to Judge Joffe long before you were involved in the case, and it is certainly not a surprise to any of the counsel or to the Court, because this was the thrust of one of the early arguments in this matter.

MR. WHITE: They also tried it with Judge Kerr, Your Honor, and they didn't buy it either.

THE SPECIAL MASTER: Well, it isn't the case of who's buying it or not. I will not accept the proposition that the owners or that the individuals in Class Category Number 2 on those trust lands are not represented in this litigation.

I will not buy that. They're either represented
by the joint Tribal Council leaders who have
been attending these proceedings, they're either
represented by the counsel for the Tribes or
they're being represented by the counsel for the
United States of America as trustees, as guardians
for these, the old guardian-trust relationship
that exists.

Mr. Echohawk, I got a suspicion you kind of agree with me, and I think some others at that table agree with me.

MR. ECHOHAWK: Not exactly.

MR. WHITE: I don't think he wants to say anything.

MR. ROGERS: I want to say for the record more clearly the attorneys, Wilkinson, Cragun and Barker and Sonosky, Chambers and Sachse has contracts with only the Tribal members, they only represent the Shoshone and Arapahoe Tribes and not the individual members, and I think under federal law we will be required to have written contracts with those individuals before --

THE SPECIAL MASTER: What is a Tribe if it isn't the entity made up of the component totals of its individual members?

MR. ROGERS: It's the same thing as a city.

The city is an entity.

THE SPECIAL MASTER: I.don't think the Tribes are a political subdivision, I don't buy that.

The Tribe has never been treated as a political subdivision in this Nation, its been treated as a lawful spokesman for those who make up that tribe and they've been given the right to identify those members and have been given the right to set the criterion for Tribal membership, and those rights have been to the leaders of that tribe. And I don't believe that I'm going to buy that proposition that they don't.

MR. ECHOHAWK: Your Honor.

THE SPECIAL MASTER: Yes.

MR. ECHOHAWK: The Supreme Court has recognized since the 1800's that Indian Tribes are quasi-soverign nations, and with that it goes, there is a whole different situation that you apply, and it's something that, it appears that you don't quite understand.

THE SPECIAL MASTER: That's understandable, that may well be possible. I make no pretense of understanding niceties and subtleties, and

1307) 635 8249

I've been rassling with them for 20 years as a lawmaker and now as a judge.

I met with the Indians over the years on some of these hassles and tried to do something with them, but this comes as a distinct -- something that I don't want to accept because I don't think it's proper that we should have to accept this in this litigation.

MR. WHITE: Your Honor, I don't think -THE SPECIAL MASTER: It's a little different
if you're passing out things from an Indian
claims commission judgment, it's a little different
if you're working towards legislation, being
drafted with specific areas, individuals on
lands involved in management. This is a matter
affecting the use of waters in Water Division 3,
and in it I think every Indian on the Reservation,
be he a member of the tribe with land, without
land, trust status and not trust status, it has
been served, and that this case has jurisdiction
over him. And that he ought to cooperate when a
simple request is made to allow a helicopter to
land and look at some land.

MR. WHITE: Your Honor, I don't think whatever the law is on this particular matter, I don't

,	
1	think it matters right now. I think the Tribes
2	and the United States have made their argument
3	to Judge Kerr and Judge Joffe and
4	THE SPECIAL MASTER: And now to me.
5	MR. WHITE: notices of publication. The
6	only thing we're talking about right now is what
7	has to be done so we can get our experts into
8	the Reservation, and I'm suggesting to you, Your
9	Honor, that we would like to have an order saying
10	that we can visit the Reservation and touch down
11	on the Tribal trust land.
12	Now, with respect to those lands still held
13	in trust, but occupied or operated by allottees
14	of some sort
15	THE SPECIAL MASTER: You agree not to touch
16	down.
17	MR. WHITE: we want the right to over-
18	fly it. We don't want to disturb them, we don't
19	want the right to touch down. We may come back
20	in later and say there is a very important tract
21	right there that we're interested in.
22	THE SPECIAL MASTER: If you identify it at
23	the time you make that request, at that time.
24	We have no problem; is that correct? "

MR. WHITE:

I don't think we have.

MR. ROGERS: That's all we were asking for, Your Honor. THE SPECIAL MASTER: Well, we took an hour to get through it, to discuss it. It was an enlightening discussion. I think it was worthy of the hour we spent on it. I'm yet not 6 satisfied, but what we have to do something about making sure the service is understood by all. The -- in the first place, how many Indians, 9 10 individual Indians or heads of families are we 11 talking about in that category, Mr. Echohawk, 12 or you can ask Mr. Harris or anybody else around 13 the table if you want. 14 MS..SLEATER: In what category? 15 THE SPECIAL MASTER: In Category 2, in your 16 Category 2. MS. SLEATER: How many allotments are there? 17 THE SPECIAL MASTER: Not how many allotment, . 18 how many heads of families, 150, 200 of the whole 19 Reservation? 20 MS. SLEATER: We have no idea. 21 MR. ECHOHAWK: More than that, Your Honor. 22 23 THE SPECIAL MASTER: What percentage of population would you say are individual allottees 24 as dinguished from regular members under the

1	trust ownership of the local land?
2	MS. SLEATER: Your Honor
3	MR. WHITE: Your Honor
4	MR. ECHOHAWK: Your Honor
5	THE SPECIAL MASTER: You see, you're educating
6	me, and I think I need to be educated on this.
7	Is the goal of the Tribes to eventually
8	almost have all land in this type of incident
9	of ownership rather than to own it themselves as
10	a Tribe?
11	MS. SLEATER: No, Your Honor.
12	MR. ECHOHAWK: No, that's not right.
13	THE SPECIAL MASTER: Okay. Well, all right.
14	Did your exhibits get here yet?
15	MR. WHITE: They did Your Honor, and
16	MR. ECHOHAWK: Your Honor, before we move,
17	I would still like to address, I hope you haven't
18	overruled
19	THE SPECIAL MASTER: Come to the podium
20	and please do.
21	MR. ECHOHAWK: I think we've got some of
22	this, we appear to be making progress in
23	straightening out the entry into the historic
24	lands, but I would again like to address the State's
25	additional entry to the areas known as the future

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

lands. We had discussions earlier on this, this morning about this.

THE SPECIAL MASTER: Yes.

MR. ECHOHAWK: But my point is that as Mr. Rogers stated, the State has had a full field season last year, and they conducted depositions last, I think it was spring, of Mr. Kersich, and he laid out his overall arable land maps and so forth that they were supplied those at that time. Then they deposed Stetson Engineers and Doctor Mesghinna, supplied his irrigation system designs that have the parcels actually delineated on the land and so forth. And with that, the State then went out to the Reservation. I think they made several, I think three entries at various times. With that they took Dr. Mesghinna's irrigation designs with them and delineated on those, certain parcels that they didn't think were any good. And they supplied those back to us so we could have a little discussion and so forht.

THE SPECIAL MASTER: Surely.

MR. ECHOHAWK: So, Your Honor, my point is the State has had their chance to go out and investigate the parcels, and certainly the parcels have changed somewhat a little bit in design or

shape or whatever, but the systems have decreased. So, Your Honor, the Tribe, in talking to Mr. Harris, as far as I can represent, the Tribes feel strongly and the United States must back that position that, you know, enough is enough. The State has had their chance out there so far as the future lands are concerned, and I think that we are entitled to, you know, cut the State's off at that point for lands that they haven't yet seen. I think you know we're reaching an agreement on that, but so far as the future lands are concerned, enough is enough.

with you that enough is enough, only we haven't defined what is enough. And I don't believe it's unreasonable or harsh that the State be granted one more opportunity to fly the future lands in a helipopter and to study them. And we will have -- and I want to order that, and then I will agree with you that enoughtis enough on those lands.

MR. ECHOHAWK: So long as it's limited to flying the lands I have no problem.

THE SPECIAL MASTER: That's all Mr. White's asked for.

MR. ECHOHAWK: I believe the request the

State made is asking to go upon the land to take soil samples. THE SPECIAL MASTER: No, that may be the 4 case, but --MR. ECHOHAWK: It's very unfair and --THE SPECIAL MASTER: -- on the Billstein one. MR. WHITE: Can I explain what our request is all about, Your Honor? THE SPECIAL MASTER: Yes. 9 MR. WHITE: What we'd like to do is visit 10 two types of lands, the lands that are claimed 11 for historic PIA, and the lands that are claimed 12 13 for future PIA. And now --14 THE SPECIAL MASTER: Yes. MR. WHITE: With respect to future PIA lands, 15 we would like permission to enter the Reservation 16 to inspect the future lands, lands that are 17 claimed for the future, to touch down on those 18 lands that are claimed for the future which are 19 not in Category 2. We only want to be able to 20 go on Category 1 lands. The Tribes can give that 21 consent. 22 With respect to the historic lands, we want 23

24

25

the same opportunity, we don't want to go on

lands that are on Category 2, we want to over-fly

them, we just want to go on lands in Category 1.

It's both future and historic, and we want to
go on Category 1, we want to be able to overfly Category 2. I don't agree with Mr. Echohawk's
rendition of the facts, but even assuming that
he's right, that all of the discovery disclosed
what he said it disclosed, I still think there is
no reason why we can't go back out there again.

He said we made three entries, gosh, that's not
too inconvenient.

THE SPECIAL MASTER: If you will draft an order and submit it to me and a copy to Regina and Mr. Echohawk and counsel for major parties and Mr. Webster who is here, I will sign that order providing I don't get in a great howl that it contains what it should not contain. You'll see that the order is drafted along the lines you requested.

MR. WHITE: I'll get the transcript, I'll prepare the order, I'll circulate it to Counsel and see if we can agree about it beforehand. If we can't, then we'll come back to you during the trial next week. How does that --

MR. PERRY: Excuse me, Your Honor.

THE SPECIAL MASTER: I want you to know,

ae9 WEST 2436 516FEF

CHEFERRE WY 82001

てきりないもうち もくりき

10

11

12

13

14

15

16

17

18

19

20

22

Mr. White, that I know pretty much after this next inspection, I believe it will be done with decorum, with some courtesy. I hope you'll spend a few minutes with those who are on the flight to understand the sensitive nature of this visit, and to treat people accordingly with a modicum of commonality with regard to people's and their interests and their feelings.

MR. WHITE: We are --

THE SPECIAL MASTER: And this will be the last time, I think. Then enough will be enough, unless you've got one hell of a problem on a certain ditch that we can all take a look at it, maybe take along the Special Master too. I'd like to do that, if we need to.

MR. WHITE: Your Honor, there may be other occasions that come up. If there are new lands that have been described that we haven't been able to inspect, I anticipate no difficulty with the Tribes concerning the Tribal members fee lands. We don't know specifically what they are yet, but that's Category 3, and it's not involved right now.

I assume that the order allows us to introduce ourselves to folks who are there and

409 WEST 24TH STREET CHEYENNE WY 82001

13071 635 8280

24

10

11

12

13

14

15

16

17

18

19

20

The same of the sa

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

explain what we are doing, not just barge in with tape over our mouths and not talk to them at all. I assume the order is to keep us from discussing the substance of the litigation and attempting to make informal discovery. It doesn't keep us from being civil and pleasant to folks that we encounter.

THE SPECIAL MASTER: And you make the trips no longer than is necessary for the purposes which you're making them.

MR. PERRY: Your Honor, if I could ask for a clarification. If after this period of inspection, after April 30th, barring some exceptional circumstance, that will be the end of it and no more entry will be allowed? That's how I understood you.

THE SPECIAL MASTER: Certainly, yes.

MR. ECHOHAWK: Your Honor, in addition to,

I would still like to review my request to cut

off any additional soils samplings, that we are

right in the middle of Mr. Kersich's cross
examination. I think they've had more than enough,

they've been out there and they've dug soil pits

and backhoe pits, and again, Your Honor, the Tribes

feel quite strongly that, you know, enough is

enough.

MR. WHITE: Your Honor, whether we're in the middle of Mr. Kersich's cross-examination or not makes absolutely no difference under the rules. The rules say that frequency is not a significant feature. The point is that what's happening here is the Tribes clearly have something to hide, and what we'd like to do is go on there and make whatever borings are necessary. We'll pay any compensation that's appropriate, we'll reclaim the land, replace our divots, if you will. There's no problem there. I don't see what the concern is except to keep us from developing the evidence which helps you find out what the truth is.

Now, that's the purpose of this litigation, to find out what the truth is. There's no significant inconvenience that's been caused to the Tribes in the past, no significant inconvenience that's caused to them in the future. There is no reason why we ought not be allowed to do some confirmatory soils work. We may fund out Mr. Kersich's opinion is absolutely right. On the other hand, we may find that in some areas we are obliged to disagree.

* * * * *

THE SPECIAL MASTER: Well, we have listened to a world of evidence on this, and I can't see that it would be an unreasonable burden on the Tribes or on those in Status 2 for a few more tests here and there to find whether six foot is the area to --

MR. WHITE: Barrier.

THE SPECIAL MASTER: -- barrier or whether it's four and a half or whether it was classified two that was in one -- there will be hundreds of acres, Mr. Echohawk, where there will be those modifications down the road, so you might as well face it. You may lose a few acres, but you will pick up a few acres.

MR. ECHOHAWK: I would just like to make one point. It's not that we are doing this because we have anything to hide. It's just that --

THE SPECIAL MASTER: The Tribe is getting a little tired.

MR. ECHOHAWK: And in addition --

THE SPECIAL MASTER: Everybody here is getting a little tired of this lawsuit.

MR. ECHOHAWK: In addition, I have a few other points. Aside from the future lands and the historic lands, as you are aware, we have made a claim for an aesthetic and also the claims that will be put on later on for the fishery areas.

E mag

	4
1	
2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

Now, again, Wyoming experts have been out there, and they visited the areas of the streams and the reaches of the streams and the aesthetic areas, Your Honor, and again they have had their chance.

MR. WHITE: Let me talk about that, Your Honor.

THE SPECIAL MASTER: Let's not talk about the aesthetic area right now because it's down the road.

MR. WHITE: They have already put on their case in-chief about it.

MR. ECHOHAWK: They have requested their experts to go out there.

MR. WHITE: We would just like to over-fly the aesthetic area. We don't intend to land on it.

With respect to the stream flows for fisheries, there are three or four or five hundred cfs in some cases. We would like to be able to go out there, and the reason is, although there has been no amendment to the pleadings, there have been opinions expressed by the expert for the United States that he intends to testify that they are entitled to more than the pleadings request, and that testimony has, by and large, come since the appropriate time for stream work.

Now, let me explain what you have to do in stream work. You have to work on the stream during various stages of flow. You can't just go out and make a visit. You have

(307) 635-8280

The state of the s

25

to get a variety of flows to calibrate the model that the United States is using or the model that the State of Wyoming may use.

The point is that we ought to be able to go out there. That's a lot of water. Everybody above the Reservation contributes to the flow there.

I'm sure if Mr. Radosevich were here, he would support me with great vigor, and I think we are entitled to go out and make that stream investigation, you know, in the stream.

Now, in respect to the aesthetic area we just want to fly around a little bit.

MR. PERRY: Your Honor, I think that all of this discussion points out the need for Mr. White to come forward with some more specifics and what exactly he wants to do and where. I mean, he represents it's not going to be a very intrusive inspection and this kind of thing, but let's hear from him where he wants to go, what he wants to do, how many holes he wants to put in, and then we can see and we can more have a reasonable determination of what we are talking about.

THE SPECIAL MASTER: You prepare the order, Mr, White, and we will sign it.

MR. WHITE: Your Honor, may we take a recess?

I have to find some aspirin.

The second of the second of the state of the second of the

the state of the s

- }	· · · · · · · · · · · · · · · · · · ·
1	THE SPECIAL MASTER: Are your exhibits here?
2	MR. WHITE: Yes, they are.
3	THE SPECIAL MASTER: All right. We will resume
4	in ten minutes.
5	(Whereupon a recess was taken.
6	THE SPECIAL MASTER: Shall we resume our amicable
7	and friendly discussion?
8	Okay, Mr. White, we are ready with the witness.
9	MR. WEBSTER: Your Honor
10	THE SPECIAL MASTER: Mr. Webster?
11	MR. WEBSTER: I appreciate that. I wonder if I
12	could cover one thing before we go on, as long as we are
13	in such an amiable mood this morning.
14	I think the type of thing that has gone on this
15	morning is frustrating to me, but it points out a problem
16	which has been expressed by a number of my clients through-
17	out the last two or three years, and that's a problem of
18	the Federal Government coming onto their land and doing
19	exactly the type of thing that has taken up an hour and a
20	half of our time this morning.
21	And I would like to request the Court set down a
22	time when we can go through a procedure similar to what we
23	went through this morning as far as restricting the entry
24	of the Federal Government, their agents I'm talking about
	?

the Forest Service, the BLM, the people from the Water and

Power Resources: I'm talking about the State of Wyoming -restricting them from coming on and inspecting my clients'
land and not their clients' land, other parties to this
lawsuit, without some type of permission and some type of
notice.

That's been a very real problem. It's been expressed to me not only coming on their land, but seeking permission to go across their land to have access to some of the Federal BLM land.

And I would like to have the Court set down a time when we can go through a procedure now so we, you know, as long as we are playing this game, I think it should apply to the private landowners the same as to the Indians or anybody else.

MR. WHITE: Your Honor, if the State has caused its employees or agents or consultants to do that to Mr. Webster's clients, we apologize. I will personally make sure it doesn't happen again, and we would encourage the Court to have that sort of proceeding so we can make -- I think it would facilitate people not getting so angry as they have gotten if we could have that kind of proceeding.

MS. SLEATER: Your Honor, I would like to point out that we instructed all of our people who are working on this case not to interfere with private land ownership, and we would likewise apologize to Mr. Webster if they have

CHEYENNE, WY 82001

(307) 635-8260

in connection with this case.

2

•

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

However, due to the agencies he mentioned in what was going on, I anticipate that what has happened is that agencies of the Government, in pursuit of their normal governmental access totally separate and apart from this case, are doing what has been going on in the past, and I would request that Mr. Webster make his clients aware of the fact that, you know, the BLM I know has gone in formally and asked for access ten years ago out there, and my estimation would be that if this has occurred in the last two years, it has been pursuant to whatever has been going on for ten years in connection with the normal land management things, and it's really outside of this Court or anyone to get into the day-to-day operations that have to be handled on the ground, but I would like to restate again in terms of the people who have been working on this case with us, we have instructed them not to interfere with private land.

THE SPECIAL MASTER: Mr. Webster?

MR. WEBSTER: If it please the Court, Your Honor, that simply isn't what has been happening out in the field. I know personally of Forest people coming in and requesting to go across their land. I know personally --

THE SPECIAL MASTER: On matters stemming from this lawsuit?

MR. WEBSTER: Yes, sir, yes, sir. And that's been

11

12

13

14

15

16

17

18

19

20

22

23

24

25

٠<u>.</u>*

going on for two or three years.

I know of situations where the BLM has gone out and surveyed and land without any request or anything else.

The thing that I guess -- some of that I'm sure there are some instances where permission has been requested in connection with this lawsuit of the individual, but it seems to me that under the criteria that has been kind of set forth this morning, that when we get to a point where the BLM or Forest Service wants to go on a private party's land, it would be incumbent upon the United States to determine who is the owner of that land, if they have counsel representing them, that they should contact that counsel to request, because if some of the Indians don't know exactly or don't really appreciate the significance, of what is going on, that situation is amplified in the case of private parties, and where they are represented, I think it is incumbent upon the Federal agencies and the State of Wyoming to seek requests from the private parties, and I would like to prepare an order along that line if that is not an unreasonable request and submit it --

THE SPECIAL MASTER: Prepare a draft order and get it ready for the hearing and we will have a hearing on it, as we have done this morning.

Maybe we can alleviate some misunderstandings and save some harsh events, and if we can, that's our purpose too.

the situations Mr. Webster mentioned insofar as they have
never been brought to my attention before and they are
contrary to what we have asked people to do, and I would
request that he please document those so I could check
that out and see what really happened and make appropriate
apologies if apologies are in order.

THE SPECIAL MASTER: It will be a good day in my

THE SPECIAL MASTER: It will be a good day in my life when we have completed all of themevidence on the Reservation and I can start working on the Decree and ask for your suggested findings of fact and conclusions of law and then move on to Shoshone National Forest where I think most of the trouble has occurred, and the BLM --

MR. WEBSTER: Well, the BLM more than the Forest, Your Honor.

THE SPECIAL MASTER: And we will look forward to that, but in the meantime prepare the draft that you are talking about and hopefully we will have an hour to go into that soon.

MR. WEBSTER: I would like to have some kind of notice on that, Your Honor. I'm limited in my ability to be down here day after day.

THE SPECIAL MASTER: Mr. Webster, if you will tell us what day you would prefer to do it, we will do that, like April 23, 24, or 25, if you can make it down.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

13

14

15

16

17

18

19

20

21

22

23

Q

MR. WHITE: Could I suggest that we would make available the facilities of the Attorney General for the preparation of such a draft, and Mr. Webster is going to be here today, and he's not planning to be here again for some time. He's part of a private counsel rotation schedule, and we would have no objection if some time were taken during the afternoon to review a draft order and deal with it. Would that be all right?

MR. WEBSTER: That would be fine.

THE SPECIAL MASTER: Whatever you do here, that's fine. That's up to you gentlemen, but if you want, Mr. Webster, a specific day within those days already set, either in April or in May or in June to discuss this, let us know and we will discuss that, and if you want to do it either today or tomorrow, we will do that.

MR. WEBSTER: Thank you, Your Honor.

THE SPECIAL MASTER: All right. Mr. White?

(By Mr. White) Mr. Billstein, I direct your attention to what's already been admitted as Tribes' Exhibit M-1 which is on the table before you, and ask you to determine -- well, first of all, I ask you whether or not you are able to locate on Exhibit C-67 a tract of land in the South half of the Southwest quarter of Section 29, Township 4 North, 3 East, of approximately 18 acres in size?

billstein - cross - white

V-eg	2312
1	MR. ECHOHAWK: Is that the South half of the
2	Southwest quarter?
3	MR. WHITE: Yes.
4	THE WITNESS: Approximately how many acres?
5	MR. WHITE: Eighteen.
6 A	(By the Witness) I see it.
7 Q	(By Mr. White) Would you please refer to Tribes' Exhibit
8	M-1 and indicate whether or not that area is shown as being
9	in red or fee on that exhibit?
10	(Pause.
11	THE WITNESS: The hydrographic copy is presented
12	on a different exhibit here, and that's why I have to
13	cross-reference it, Your Honor.
14	THE SPECIAL MASTER: No problem.
15	
16	* * * *
17	
18	
19	
20	
21	
22	
23	
24	

billstein - cross - white

-1	mr-cb		2313
	1	Q	(By Mr. White) Is it on red is it in red
	2		on M-1?
	3	A	Yes, it's in red on M-1.
	4	Q	Directing your attention to Exhibit C-105, do
	5		you find a tract of land approximately eight
	6		acres colored blue in roughly the North 1/2
	7		of the NE 1/4 of Section 23, Township 2 South,
	8		1 East?
	9		Do you want that again, Ron?
	10	A	Yes.
	11	Q	Two South, 1 East, Section 23, North 1/2 of the
	12		NE, about eight acres.
	13		THE SPECIAL MASTER: Eighty acres?
	14		MR. WHITE: No, eight; seven, eight.
	15		THE WITNESS: What section?
	16	Q	(By Mr. White) Twenty-three.
	17	A	I show four acres for this extension in blue.
	18	Q	Okay. Would you refer to Exhibit M-1 and, see
	19		whether or not that four acres is colored red.
	20	A	We're in that area of the Harpoon Cattle Company.
	21	Ω	Is it colored red on M-1?
	22	A	On M-1 it is.
	23	Q	On M-1 are there any other parcels in the North

billstein-cross-white

24

25

1/2 of Section 23 which are also colored red

1		but which are blue in Exhibit C-105?
2	A .	While I'm doing that, could you give me some
3		background as to M-1?
4	Q	I'm sorry?
5	A	I don't understand M-1. It appears to be a
6		graphic representation of ownership. My owner-
7		ship was developed from actual plats. This map
8		was developed over by people I had no control
9		over.
10	Q	I understand that, Mr. Billstein.
11		THE SPECIAL MASTER: Don't worry about that.
12		THE WITNESS: Okay.
13	Ω	(By Mr. White) By way of explanation, it was
14		offered by the Tribes' for the truth of its
15		contents, admitted without objection by the
16		State during, I think a hearing in September of
17		last year, and Ms. Kolstad, from the Billings
18		Title Office, was the person who said it was
19		true and accurate. So that's why I'm asking you
20		about it.
21		(Brief pause.
22	A	Both of these additional tracts are shown in
23		red on the Tribes' exhibit.
24	Q	What is the acreage associated with those additional
25	b11:	lstein-cross-white

1		tracts in the North 1/2 of 20 North 1/2 of		
2		23?		
1 2 3	A	Four acres, and the land under sprinkler is about		
4		24.		
4 5	Q	So in addition to the first four, there is		
6		another four plus 24, is that correct, that's		
7		red on M-1?		
8	A	Using M-1 as an ownership guide, that's		
9		they do fall in the red designation.		
10	Q	And those two which you just described are		
11		located in Section 23?		
12	A	The first one is in Section 23, the second one		
13		is in Section 24.		
14	Q	Mr. Billstein, I direct your attention to		
15		Exhibit C-90.		
16		MR. ROGERS: Your Honor, may I state at		
17		this point, that while this obviously is in		
18		evidence, give an explanation to the Court		
19		MR. WHITE: If it's in evidence I don't		
20		think there ought to be any statement about it.		
21		THE SPECIAL MASTER: Mr. Rogers, please		
22		proceed.		
23		MR. ROGERS: The two tracts, to what we have		
24		mentioned earlier, I believe early this week,		
25	bill	billstein-cross-white		

1		are purchases by the Tribes of land from the	
. 2	•	Harpoon Cattle Company, which records of the	
3	,	transfer were not available in Billings when	
4		that map was made up.	
5		THE SPECIAL MASTER: Go ahead, Mr. White.	
6	-	MR. WHITE: I might observe, Your Honor,	
7		it's the only evidence before the Court offered	
8		by the Tribes as being true and correct.	
9	Q	(By Mr. White) On Exhibit C-90, are you able	
10		to find a parcel of blue land in Township 2 South,	
. 11		1 West, Section 21, in the South 1/2 of the SWARN	
12		1/4 of approximately 15 acres?	
13	A	Could I have the legal description read back?	
14	Q	Section 21, South 1/2 of the SW.	
15		THE SPECIAL MASTER: I think he wanted it	
16		read.	
17		MR. WHITE: I'm sorry, Your Honor, I	
18		thought he was talking to me.	
19		(Brief pause.	
20		THE WITNESS: You did say 2 South, 1 East,	
21	<u> </u>	didn't you?	
22	Q	(By Mr. White) No, 1 West.	
23	A	Okay.	
24		(Brief pause.	
25	billstein-cross-white		

5	A PRICE CONTRACTOR			2317
· · · · · · · · · · · · · · · · ·	•	**************************************	·	······································
. 1	A	Yeah, I see it.		
2		•		
3				•
· 4	,	•		
5			* * * .*	
. 6			•	
7		,		
. 8		•		
9				
10				
11	,	•	•	
12	1			
13		•	•	
14		•	•	
15				
16	;			
17			•	
18	3			
19	•			
20	,			
21	l			
22				
23				
2				
		•		
2:	3	ANG DATA CTOCCT	PRONTIER REPORTING SERVICE	201 Mayret Bus to a
		409 WEST 24TH STREET CHEYENNE, WY 82001		201 MOWEST BUILDING CASPER, WY 82601

•				
1	Q	(By Mr. White) Is it in red on M-1?		
2	A	Yes.		
3		Yes. (Off-the-record discussion.		
4	i	(By Mr. White) Mr. Billstein, I hand you what		
5		have been marked for identification as Exhibits		
6	 	HB and I believe they are in this order; you		
7		might check with me 1083, 1082, 1084, 1097,		
8		. 1099, 1098, 1111, 1110, and ask you whether or		
9		not or ask you to please examine those and		
10		indicate to the Court whether or not they are		
11		blue-line copies of the overlays contained within,		
12		respectively, C-83, 82, 84, 97, 99, 98, 111,		
13	<u> </u>	and 110, which I believe are on the easel next		
14		to you, with the exception of having tract		
15		identification numbers written on them.		
16	A	There's a comment on 1083 which says, "Indexed		
17		to classification sheet."		
18	Q	You might scratch that out again. I don't know		
19		how that got on there. It doesn't need to be.		
20		(Witness complied.		
21	Q	(By Mr. White) If you find that comment again,		
22		please scratch it.		
23	A	I think it's on all of them.		
24		MR. WHITE: I'll scratch it.		
25	b111	billstein-cross-white		

9

10

11

12

13

14

15

16

17

18

19

20

22

23

24

25

Q

(Mr. White complied.

MS. SLEATER: Your Honor, I note the time, and if we are going to go through all of these in a similar fashion as yesterday, I again note that we don't have copies, but we could annotate our copies if we took a break now and combined it with lunch so then we wouldn't have to get up each time and go through all of this.

MR. WHITE: Your Honor, if we could have about five more minutes, I think I can ask a couple of questions. Then we are going to try to get copies made over the lunch hour for you.

MS. SLEATER: All right.

MR. WHITE: I will be done within five minutes and we can break for lunch at that time.

. THE SPECIAL MASTER: Very well.

(By Mr. White) Mr. Billstein, would you please examine Exhibits HB-1083, 1082, 1084, 1097, 1099, 1098, 1111 and 1110 and determine whether or not the parcels identified by number in the handwritten number are those parcels which comprise the acreage of 1,204 acres for Muddy Creek contained on Exhibit 137?

I'm not sure whether you answered the billstein-cross-white

13071 635 8280

previous question. I may have interrupted you. Are those the blue-line copies of the overlays contained in the exhibits to which I referred? 5 A Yes. MR. WHITE: Now, that might be a good time 6 to take a lunch break, Your Honor. THE SPECIAL MASTER: All right. We'll be in recess until about -- how about 1:15? 10 be late because I have an engagement -- we'll stand in adjournment until 1:30. You can use the 11 time in resolving the problems. 12 13 (Whereupon the proceedings (recessed at 11:35 a.m. 14 15 16 END OF MORNING SESSION 17 18 19 20 21 22 23 24

25

13071 635 8280