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IN THE DISTRICT COURT FOR THE FIFTH JUDICIAL DISTRICT

WASHAKIE COUNTY, STATE OF WYOMING

IN RE:)
)
THE GENERAL ADJUDICATION)
OF RIGHTS TO USE WATER)
IN THE BIG HORN RIVER)
SYSTEM AND ALL OTHER)
SOURCES, STATE OF WYO-)
MING.)

Civil No. 4993

FILED

5/11

1981

Margaret V. Hampton CLERK

DEPUTY

VOLUME 44

Wednesday, April 22, 1981

ORIGINAL

APPEARANCES

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FOR THE STATE OF
WYOMING:

4

SIX MONTHS

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FOR THE UNITED STATES
OF AMERICA:

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FOR THE SHOSHONE
TRIBE:

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HALL & EVANS

2900 Energy Center One Building

717 17th Street

Denver, CO 80202

BY: MR. JAMES MERRILL and
MR. MICHAEL D. WHITE, Special
Assistant Attorneys General
and

MR. STUART RIFKIN and

MR. SCOTT KROB

MR. JAMES CLEAR and MR. JOSEPH MEMBRINO

Attorneys at Law

Land and Natural Resources
Division

Department of Justice

Washington, DC 20006

SONOSKY, CHAMBERS & SACHSE

200 M. Street, N.W.

Washington, DC 20006

BY: MR. HARRY SACHSE

1 THE SPECIAL MASTER: Will you please
2 come to order? Mr. Membrino?

3 MR. WHITE: Before Mr. Membrino starts,
4 could I just inquire as to the schedule for today?
5 Are we going to go straight through until 2:00? I'm
6 just trying to arrange the cross-examination.

7 THE SPECIAL MASTER: We can if you want to.
8 When we get to 12:00, if you want to go through
9 lunch hour, we will.

10 If you want to take a short break for
11 lunch and come back at 1:00, however it works out
12 with the evidence and --

13 MR. WHITE: I'm sorry for the interruption,
14 Your Honor.

15 DIRECT EXAMINATION (CONTINUED)

16 BY MR. MEMBRINO:

17 Q Mr. Toedter, yesterday you testified that you
18 were responsible for preparing the land
19 classification standards for the Wind River
20 Reservation drainage. Did you have any further
21 responsibility in the case?

22 A Yes, I did.

23 Q What was that responsibility?

24 A My first responsibility was to, first of all,
25 toedter-direct-membrino

1 structure the standards and then, secondly,
2 it was to see that these standards were met
3 during the land classification for determination
4 of arability.

5 Q And did you make a conclusion about whether or
6 not the lands in the Wind River Indian
7 Reservation did meet the standards for the
8 drainage, the drainage standards?

9 A Yes. This was done as part of a team effort,
10 and I observed each piece of land and insured
11 that it met the standards.

12 Q Did you have any other responsibility?

13 A Yes, I did.

14 Q And would you describe that responsibility?

15 A Yes. That responsibility was to determine what
16 the actual hydraulic conductivities were and
17 also the actual depth to barriers as pointed
18 out in these exhibits previously displayed,
19 and these were provided for the use of the
20 agricultural engineer, namely Stetson Engineers,
21 for use in their drainage design analysis.

22 Q When you are referring to the exhibits, you are
23 referring to the United States Exhibits WRIR
24 C-231 through 240?

25 toedter-direct-membrino

1 A Yes, that is correct.

2 Q Now, why is it necessary for a drainage engineer
3 to have the actual depth to barrier rather than
4 simply to know that the minimum standards for
5 hydraulic conductivity and depth to barrier
6 have been met?

7 A Okay. This is important in terms of the
8 agricultural engineer structuring his drain
9 spacing.

10 THE SPECIAL MASTER: Structuring his what?

11 THE WITNESS: His drain spacing. In other
12 words, he uses the depth to barrier and the
13 hydraulic conductivity in order to set the width,
14 or they are two components.

15 THE SPECIAL MASTER: The 200-foot thing?

16 THE WITNESS: Yeah, the 200-foot thing,
17 but it will be wider than that.

18 THE SPECIAL MASTER: If permissible?

19 THE WITNESS: Right.

20 Q (By Mr. Membrino) And what goes in to that
21 decision to make the drain spacing wider or
22 narrower?

23 A There are three items that go into that decision.

24 First of all, one must consider what the
25 toedter-direct-membrino

1 deep percolation rate is under a given method
2 of irrigation.

3 Secondly, one must consider what the
4 hydraulic conductivity is.

5 And, thirdly, one must consider what the
6 depth to barrier is.

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toedter-direct-membrino

1 Q (By Mr. Membrino) And is it that when the hydraulic
2 conductivity is incrementally greater than a tenth
3 of an inch an hour and the depth to barrier is in-
4 crementally greater than 6 feet that you may have
5 wider drain spaces or narrower drain spacing?

6 THE SPECIAL MASTER: I don't understand that
7 question. Do you understand that question?

8 THE WITNESS: Yes, I understand it.

9 THE SPECIAL MASTER: All right, then, you at-
10 tempt to answer.

11 A. Okay, the exact answer or -- the conditions that you
12 have given me create some trouble from the standpoint
13 of you cannot obtain a 200-foot drain spacing with
14 that set of conditions. However, given the greater
15 hydraulic conductivity and greater depths to barrier,
16 one will realize a drain spacing greater than the
17 200 feet.

18 Q (By Mr. Membrino) And it is that information that's
19 important to the drainage designer?

20 A. Very important.

21 Q. Now, what are the exhibits labeled C-231 through 244,
22 what is their purpose?

23 A. Their purpose is to display the actual hydraulic
24 conductivity and depth to barrier for each specific

25 toedter - direct - membrino

- 1 area of analysis having uniform conditions.
- 2 Q Has that information been transmitted to the drainage
3 engineer?
- 4 A Yes, it has been transmitted to Dr. Wooldezion Mes-
5 ghinna with Stetson Engineers.
- 6 Q These exhibits then contain the conclusions you have
7 reached as to hydraulic conductivity and depth to
8 barrier?
- 9 A Yes, sir, the conclusions for the actual values.
- 10 Q Yesterday you also testified that you did additional
11 fieldwork after Mr. Kersich's testimony began, what
12 did you do in that fieldwork and what was the purpose
13 for it?
- 14 A I made two trips to the field. The first trip was
15 -- there were some lands in question whether or not
16 they did, in fact, meet the 6 foot depth to barrier
17 requirement in our standards.
- 18 Q What do you mean they were in question?
- 19 A Based on the data that we had from the Bureau of
20 Reclamation, there was some question as to whether
21 or not they were sufficiently deep to the shale and
22 the sandstone to actually meet the 6-foot requirement.
23 We went out in the field and hand augered holes in
24 these areas. One area, the study area right in here
25 toedter -direct - membrino

1 (witness indicating) in the North Crowheart area --

2 THE SPECIAL MASTER: Would you identify that to
3 which you have just pointed?

4 A. Okay, that is identified as study area NC-34.

5 Q. (By Mr. Membrino) On U.S. Exhibit WRIR C-231?

6 A. Yes.

7 THE SPECIAL MASTER: Now, what did you do then?

8 A. We drilled several holes in the area and the depth to
9 barrier was at least 6 foot of greater. It was
10 shallow. However, it just met the 6-foot standard.

11 Q. (By Mr. Membrino) Had you originally made a conclu-
12 sion about the depth to barrier in NC-34? When I
13 say "originally", I mean prior to Mr. Kersich's testi-
14 mony?

15 A. Yes, I had.

16 Q. And what was your conclusion at that time?

17 MR. WHITE: Objection to foundation, Your Honor.

18 THE SPECIAL MASTER: Overruled. You may answer.

19 A. My conclusion was that it was sufficiently deep based
20 on our data that there was no problem with the area.
21 Our reason for going to the field was just to ensure
22 that this assessment was, in fact, accurate.

23 Q. (By Mr. Membrino) And the later field trip showed
24 what?

25 toedter - direct - membrino

- 1 A. Showed that it was accurate.
- 2 Q. That your original judgment was accurate?
- 3 A. Right.
- 4 Q. Did you do any other fieldwork?
- 5 A. Yes, I did.
- 6 Q. Would you describe that, please?
- 7 A. That fieldwork was done as a component of this
- 8 analysis particularly structured for the agricul-
- 9 tural engineer on the job, and it was an attempt in
- 10 certain areas just to gain a little bit more informa-
- 11 tion to accurately depict the depth to barrier and
- 12 hydraulic -- the actual depth to barrier and hydraulic
- 13 conductivity.
- 14 Q. What did you do to determine the actual depth to
- 15 hydraulic -- depth to barrier and the hydraulic con-
- 16 ductivity in this second field trip?
- 17 A. I went out to the field and observed cut sections
- 18 in the area, for the most part along stream channels,
- 19 road banks and that sort of thing, and drilled a
- 20 couple of hand auger things.
- 21 Q. And what did that work reveal?
- 22 A. That was a thing that we were talking about yesterday
- 23 afternoon; that, in fact, some of my results went up
- 24 like for hydraulic conductivity and some of it came
- 25 toedter - direct - membrino

- 1 down likewise with depth to barrier.
- 2 Q In any case, did you lose lands as not being within
3 the standards as a result of the second or the first
4 field trip?
- 5 A No, no lands were lost. The purpose of this trip
6 really wasn't for that. The purpose was, in fact,
7 to determine what the actual hydraulic conductivity
8 and depth to barrier was.
- 9 Q And when you had that information, what did you do with
10 it?
- 11 A I transmitted that information to Dr. Woldezion Mes-
12 ghinna of Stetson Engineers.
- 13 Q Now, Exhibits C-231 through 240 were prepared by you?
- 14 A Yes.
- 15 Q Are these exhibits the product of solely these two
16 field trips that you have just described?
- 17 A No, they were not. Most of the data was gathered,
18 in fact, the substantial portion of the data was
19 gathered prior to that time.
- 20 Q Prior --
- 21 A And --
- 22 Q Prior to --
- 23 A Prior to going to the field this last time. The
24 only reason why we went to the field was just to
25 toedter - direct - membrino

1 buttress a few minor areas.

2 Q And that time in which this was done was prior to
3 Mr. Kersich's taking the stand?

4 A Yes. Most of the work had all taken place prior to
5 Mr. Kersich's taking the stand.

6 MR. MEMBRINO: Thank you, Mr. Toedter.

7 Your Honor, at this time I would move into
8 evidence United States Exhibits WRIR C-231 through
9 240, the exhibits -- the maps of the study units,
10 and Exhibit C-241-A, which is the Wind River drain-
11 age analysis appendix regarding the future lands and
12 their depth to barrier and hydraulic conductivity
13 prepared by Mr. Toedter, and C-241-B, the Wind River
14 drainage analysis appendix for the historic lands
15 regarding hydraulic conductivity and depth to bar-
16 rier, also prepared by Mr. Toedter.

17 THE SPECIAL MASTER: Will you assist me in
18 identifying those exhibits beginning with 237 to
19 240?

20 MR. MEMBRINO: 237, Your Honor, is the Upper
21 Wind Study Unit.

22 THE SPECIAL MASTER: Let me make sure of those
23 again. Just a second, please.

24 That's all right. That's a helpful thing, but

25 toedter - direct - membrino

1 I want to make sure I have identified them so I can
2 trace them on my study work report.

3 You see, we have broken up some of them -- some
4 of these exhibits you applied to various portions of
5 the Wind River Federal Irrigation Project. For
6 example, 237 dealt with the Wind River A Canal, is
7 that right? What else -- Is that correct?

8 THE WITNESS: Okay, that's not completely accurate.
9 It would deal with both the Wind River A Canal and --

10 THE SPECIAL MASTER: And --

11 THE WITNESS: And the Dinwoody Canal, Dry Canal,
12 that Upper Bench Canal along there.

13 THE SPECIAL MASTER: Just a second. All right.
14 So it actually -- Does 237 deal with anything else
15 besides Dinwoody and Wind River A Canal and the Din-
16 woody Bench Canal?

17 THE WITNESS: Let's just say it is the Upper
18 Wind Project.

19 THE SPECIAL MASTER: Okay.

20 THE WITNESS: Which includes all the areas up
21 in that Upper Wind area.

22 THE SPECIAL MASTER: What does 238 include
23 besides the Johnstown Unit?

24 THE WITNESS: It is just the Johnstown Unit.

25 THE SPECIAL MASTER: All right. Now, what does

1 239 deal with?

2 MR. MEMBRINO: That was the Ray and Coolidge
3 study.

4 THE WITNESS: Okay. So that has just -- Well,
5 it has Ray and Coolidge totally.

6 THE SPECIAL MASTER: But not Subagency?

7 THE WITNESS: There's just a little bit of the
8 edges of Subagency in there.

9 THE SPECIAL MASTER: All right. What does 240
10 deal with besides the Subagency?

11 THE WITNESS: Lefthand also.

12 THE SPECIAL MASTER: All right. Your motion for
13 admission is through Exhibit 241-B, is that correct?

14 MR. MEMBRINO: And I wasn't complete, Your Honor.
15 For illustrative purposes, we would introduce the
16 Exhibit C-242, which is the sketch prepared by Mr.
17 Toedter, and C-243, which is the work map used by Mr.
18 Toedter.

19 THE SPECIAL MASTER: That he was referring to
20 yesterday?

21 MR. MEMBRINO: That's correct.

22 THE SPECIAL MASTER: Mr. White, do you want to
23 interrogate?

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1 MR. WHITE: Could I inquire as to whether
2 or not C-243 is also offered for illustrative
3 purposes?

4 MR. MEMBRINO: It is offered for the
5 truth of its contents.

6 MR. WHITE: Your Honor, with respect to
7 C-242, which was offered for illustrative
8 purposes, the State has no objection.

9 Your Honor, with respect to -- if I could
10 deal with these objections sort of seriatum,
11 perhaps I can save some of the Court's time.

12 With respect to Exhibits 231 through 240,
13 there are several areas that I would like to
14 voir dire, but especially with respect to
15 Exhibits 233, 234, 235 and 237, I would like to
16 object. That's the Riverton East, Owl Creek,
17 Big Horn Flats, and Upper Wind maps.

18 I would object to their admission based on
19 the violation of the ten-day rule. Those
20 exhibits were delivered to us the evening after
21 supper on April 16th.

22 If I could get a ruling on that, then I
23 know whether or not to voir dire those.

24 THE SPECIAL MASTER: Well, it pains me to
25 have to take a departure from what you had

1 requested on this, but I'm going to admit them
2 into evidence despite the fact that they did
3 literally fracture the ten-day rule down to seven-
4 or six-day notice, but it just isn't a substantive
5 damage to you. It isn't a substantive to the
6 preparation of your case.

7 I think you probably knew the contents of
8 them before you got them.

9 MR. WHITE: That's not true, Your Honor.
10 They were delivered to us at the deposition of
11 Mr. Toedter. The original representation by
12 the previous counsel for the United States was
13 that Mr. Toedter would not be called as part of
14 the case in chief.

15 We were able to depose him through the
16 cooperation of the present counsel late last
17 week, and at the deposition on Thursday evening
18 he provided the maps that I have just described,
19 and it has significantly affected the ability
20 of the State to prepare for cross-examination
21 and to prepare for voir dire.

22 Providing them on Thursday night, which
23 means really only the weekend is available to
24 work on them, does fracture the ten-day rule,
25 violates not only its letter but its spirit, and

1 has significantly affected the ability of the
2 State to deal with them.

3 THE SPECIAL MASTER: Friday, Saturday,
4 Sunday, Monday, Tuesday, Wednesday, that's six
5 of ten. It's a fracture, but it's a minority
6 fracture. I'm going to admit them into
7 evidence. I just have to.

8 MR. WHITE: Will the State of Wyoming have
9 the same opportunity to provide information
10 six days prior to the time it's used, Your
11 Honor, rather than the ten days?

12 THE SPECIAL MASTER: If an occasion comes
13 up that it's six days that we did this on one
14 occasion for the United States and that fair
15 play would require that, I will try to do it.

16 MR. WHITE: I will try to flag it in the
17 transcript.

18 THE SPECIAL MASTER: Flag it, and you have
19 got one coming on the ten-day rule.

20 MR. WHITE: I think I have got four coming,
21 Your Honor.

22 THE SPECIAL MASTER: All right. You keep
23 track.

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VOIR DIRE EXAMINATION1
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BY MR. WHITE:

Q With respect to Exhibits 231 through 242, Bob --

A Yes.

Q Are the lands indicated with hatches lands that were classified arable for sprinkler or for gravity or for both?

A For both.

THE SPECIAL MASTER: Mr. White, he said for both, but I had a question on your question because when you said identified with hatch marks, are they hatches running from northeast to southwest or hatches running from right to left or hatches running vertically or hatches running horizontally?

MR. WHITE: That was my next question.

THE SPECIAL MASTER: Well, I had to ask it.

Q (By Mr. White) On, let's take, for example, Exhibit 231, which involves Mr. Kersich's land -- is that correct -- future arable lands testified to by Mr. Kersich?

A Okay.

Q On the original exhibits, which I believe were C-44 and 45, the direction of the hatching had a
toedter-voir dire-white

1 significance with respect to the classes of
2 the lands involved.

3 Did those same directional hatches connote
4 the same classes as developed by Mr. Kersich?

5 A That isn't important in what we're trying to
6 show here.

7 THE SPECIAL MASTER: Well, that's really up
8 to the Court to tell. If you can answer his
9 question, you really ought to answer, and we
10 will decide whether it may really not be
11 important.

12 THE WITNESS: All right.

13 A (By The Witness) What I attempted to do here
14 was just to identify those lands that were
15 classified as being irrigable, either from the
16 standpoint of gravity or sprinkler upon this
17 map, and they were shown by the cross-hatched
18 lines in either direction.

19 One of the problems that we have at HKM,
20 in order to meet the ten-day rule, was to try
21 to get something together on a base map, and
22 so we just took a base map that had the cross-
23 hatched lines on it showing the arable lands
24 and started our work effort with this foundation.

25 toedter-voir dire-white

1 Q (By Mr. White) Is it your testimony then that
2 the cross-hatched lands on Exhibit C-231 through
3 234 simply indicate the lands classified as
4 arable and that the cross-hatchings do not reflect
5 any particular class?

6 A They are not meant to reflect any class.

7 Q On Exhibit 231, for example, I direct your
8 attention to the area that is identified -- the
9 study area that's identified as NC-11.

10 A Okay.

11 Q Isn't it true that within the study area are
12 located both future arable lands and lands which
13 have not been classified as arable?

14 A Within the total area of analysis, this would
15 be accurate.

16 Q Okay. NC-11, with respect to NC-11; is that
17 correct?

18 A That's correct. The outline around the area
19 of analysis would show, if that's what we were
20 trying to show, both lands that were arable and
21 lands that are not arable.

22 However, all we were trying to show in this
23 case is a circle around those arable lands having
24 similar hydraulic conductivity and depth to

25 toedter-voir dire-white

1 barrier within that area.

2 Q But within the area, for example, in NC-11,
3 only roughly, say, 35 or 40 percent of the
4 land contained within the area was actually
5 classified as arable; isn't that correct?

6 A That would be correct.

7 Q And your opinion with respect to the average
8 weighted hydraulic conductivity and the average
9 depth to barrier for area NC-11 would apply to
10 the entire area within the red line, the entire
11 study area; is that correct?

12 A No, it would not.

13 Q It only applies to the arable lands within that
14 area?

15 A Yes.

16 Q Okay. What is the relationship between Exhibits
17 231 through 240 and 241-A and 241-B, which are
18 your calculation documents?

19 THE SPECIAL MASTER: What is the relationship
20 between them? Was that the question?

21 MR. WHITE: Yes, sir.

22 A (By The Witness) What I attempted to do in
23 241-A, which I believe is the sketch -- is that
24 correct?

25 toedter-voir dire-white

1 Q (By Mr. White) No, those are the calculations.

2 A Oh, the calculations. Okay.

3 Q 241-A is the future lands, and 241-B is the
4 historic lands.

5 A The relationship between the exhibits and this
6 was prior to final development of these study
7 areas, I had to make a set of computations in
8 order to determine an assignment for, first of
9 all, hydraulic conductivity and, secondly, depth
10 to barrier.

11 Another component that had to be strongly
12 considered was to determine those areas having
13 similar characteristics so that I could assign
14 a constant depth to barrier and hydraulic
15 conductivity for them.

16 Q Is it true then that the annotations which appear
17 for each study area on Exhibits C-231 through 240
18 simply are duplications of the information
19 which appears at the bottom of the page for each
20 study area within Exhibits 241-A and B relating
21 to average weighted hydraulic conductivity and
22 average depth to barrier?

23 A Yes, that is correct. They should be equivalent.

24 Q Let's turn to 241-A and B then.

25 toedter-voir dire-white

1 MR. WHITE: Before I ask the witness anymore
2 questions about them on voir dire, I would pose
3 an objection based on the ten-day rule to 241-A
4 and -B.

5 THE SPECIAL MASTER: When did you receive
6 those?

7 MR. WHITE: Tuesday evening.

8 THE SPECIAL MASTER: Okay. That's the same
9 short end of the deal.

10 MR. WHITE: We got six days rather than ten,
11 so I hope my ledger is up to six rather than
12 four now, Your Honor.

13 Q (By Mr. White) Bob, would you get 241-A before
14 you, please?

15 A Okay.

16 Q Turn to the fourth page, which I believe is a
17 number that is headed, "Hydraulic Conductivity
18 Values Used by HKM in Profile Weighting Analysis
19 for Drain Spacing."

20 A This is Table 2?

21 Q Yes, it is. I'm sorry. My Table 2 was covered
22 up by the binder.

23 A Okay.

24 Q Did you testify on direct examination that these
25 toedter-voir dire-white

1 values were mostly derived from your own field
2 work within the Wind River Indian Reservation?

3 A Quite a few of them were derived from field
4 work, and the rest were based on my judgment
5 and other texts.

6 Q Isn't it true that of the 23 values of hydraulic
7 conductivity only four were based on your field
8 work within the Wind River Indian Reservation?

9 A Well, that may be true in terms of actual
10 assignment and the values that were presented
11 in the report.

12 However, again based on the ten years of
13 experience that I have in this drainage business,
14 I have no reason to believe that the values do
15 not accurately depict the values that one would
16 find in these soils.

17 Q What previous experience did you have in the
18 field for the Wind River Indian Reservation?

19 A I think one can conclude, or at least I can from
20 my previous field work, that within areas
21 textures generally have about the same rate of
22 hydraulic conductivity.

23 Oftentimes plasticity and stickiness,
24 become very important in terms of this analysis.

25 toedter-voir dire-white

1 Now, this is not apparent on this sheet.
2 Plasticity and stickiness is not a real problem
3 in the Wind River Reservation and, consequently,
4 for the most part, soils had good permeability.

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toedter-voir dire-white

1 THE SPECIAL MASTER: Let me ask a question, Mr.
2 White.

3 MR. WHITE: Yes, sir.

4 THE SPECIAL MASTER: Your symbols under the
5 column "Texture" on this Table 2, were those the
6 symbols that you used as work aids in the field,
7 or are these the same symbols that are used in the
8 two charts by your colleagues in their Exhibit C-
9 138 and C-43?

10 THE WITNESS: Okay, I don't believe they are
11 used in those exhibits. Now, the exhibits that
12 were presented by my colleagues that show the land
13 classification logs and the deep logs that were
14 drilled within the Wind River Reservation are repre-
15 sented on those sheets. What I'm trying to say is
16 these textures are annotated on those logs.

17 THE SPECIAL MASTER: All right. Thank you.

18 Q (By Mr. White) On Table 2, isn't it true that the
19 hydraulic conductivity values which you actually
20 derived from fieldwork are those listed for sandy
21 loam, loam, sandy clay loam and gravelly sandy clay
22 loam, as well as silty clay loam?

23 A Yes.

24 Q Isn't it true that the professional experience upon
25 toedter - voir dire - white

1 which you primarily relied in developing the other
2 hydraulic conductivity values was obtained in the
3 State of North Dakota?

4 A. Quite a bit of it. I have some experience in the
5 State of Washington, I have experience in the State
6 of New Mexico.

7 Q. Would you turn on a couple of pages in Exhibit 241-A
8 to the Arapahoe Area 1?

9 A. Okay.

10 Q. Isn't it true that of the 18 total holes listed on
11 Pages 1 and 2, you only used 3 holes to develop the
12 average hydraulic conductivity?

13 A. Yes.

14 Q. And isn't it true that the way you determined the
15 number of holes which you used is to count the number
16 of values which appear in the numerator as a fraction
17 on Page 2 and similar pages?

18 A. Okay. I think you're giving a misleading impression
19 of the interpretation of this data. As I testified
20 to yesterday, there was some question about the ac-
21 curacy of texturing upon which Reclamation did in
22 their work. Consequently, as much as possible, we
23 heavily relied upon the data that was obtained by
24 HKM in the field, and I think you will note that the

25 toedter - voir dire - white

1 three values used for developing an average hydraulic
2 conductivity for this area were based on HKM holes.
3 Q Those would be matching up the values in the numerator
4 with those listed on Pages 1 and 2 for individual holes,
5 would indicate that you used Holes 59-A, 60-A and 61-A?

6 A Yes, that's correct.

7 Q Offhand, do you know the number of arable acres within
8 Study Area A-1 for which you used the three holes?

9 A That wasn't important to me, Sandy.

10 THE SPECIAL MASTER: Is the answer, no, you
11 don't?

12 THE WITNESS: It would be "no".

13 THE SPECIAL MASTER: Okay.

14 Q (By Mr. White) Is there any way to determine for
15 Area A-1 or any other area simply from the face of
16 Exhibit 241-A or 241-B whether or not the holes that
17 are listed or the holes which you actually used in
18 your formula are inside of or outside of the arable
19 lands included within that study area?

20 A This is not shown on my exhibits. However, my work-
21 sheets had the location of every single hole that
22 was used.

23 THE SPECIAL MASTER: Don't you have one such
24 exhibit already in evidence being offered as proof?

25 toedter - voir dire - white

1 THE WITNESS: Yes. Yes, I do.

2 THE SPECIAL MASTER: Okay.

3 Q (By Mr. White) Is that one such worksheet, C-243,
4 which applies to the North Crowheart area?

5 A. Yes, it is.

6 MR. WHITE: Your Honor, before asking further
7 questions about C-243, I would wish to interpose an
8 objection to its admission based on violation of the
9 10-day rule. Again, it was provided last Thursday,
10 April 16th.

11 THE SPECIAL MASTER: Same ruling.

12 MR. WHITE: Is my score up to 7, Your Honor?

13 THE SPECIAL MASTER: I would guess.

14 MR. WHITE: Okay.

15 THE SPECIAL MASTER: I would like to measure it
16 with substance as well as numerically though.

17 MR. WHITE: Okay.

18 Q (By Mr. White) Isn't it true, Mr. Toedter, that
19 there is no evidence in the record or no evidence
20 that has been put on through you rather -- Let me
21 start again.

22 Isn't it true that there is no evidence that's
23 been put on through you which would allow one to
24 determine, based on the record, whether the holes

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- 1 which are listed on Pages 1 and 2 of C-241-A are
2 either inside or outside arable lands?
3 A. Except for this Exhibit C243.
4 Q. But that doesn't apply to the Arapahoe area that
5 we're talking about. It applies to the North Crow-
6 heart, isn't that correct?
7 A. That's correct.
8 Q. So is the answer that there is no evidence put on
9 through you which would allow one to determine
10 whether or not the lands --

11 THE SPECIAL MASTER: Holes.

12 MR. WHITE: Excuse me.

- 13 Q. (By Mr. White) -- the holes for Study Area A-1 are
14 inside or outside the arable lands contained within
15 that study area?

16 A. That's correct.

17 THE SPECIAL MASTER: But in any event, they are
18 inside your study boundaries, are they not?

19 THE WITNESS: Yes, they are.

20 THE SPECIAL MASTER: So they may be out of
21 arable lands?

22 THE WITNESS: Right.

- 23 Q. (By Mr. White) Let me ask you about that. Mr.
24 Toedter, isn't it true that in order to calculate
25 toedter - voir dire - white

1 the average weighted hydraulic conductivity within
2 the arable lands, you often used values from holes
3 that were outside of the arable lands?

4 A. Yes, and the rationale behind this --

5 THE SPECIAL MASTER: You gave it yesterday; you
6 don't have to repeat it unless there is something
7 unique.

8 MR. WHITE: Okay.

9 THE WITNESS: Okay.

10 Q (By Mr. White) Turning to Page 6 of Exhibit 242 --
11 excuse me, 241-A, which lists the holes and the
12 values you determined for Study Area 5, I notice
13 that there is on several other areas, there is no
14 formula shown, but simply the --

15 THE SPECIAL MASTER: Conclusion.

16 Q (By Mr. White) -- the conclusion. In those instances
17 where no formula is shown, how can one determine the
18 number of holes which you used to develop that average
19 weighted hydraulic conductivity as well as the identity
20 of those holes?

21 A. Okay, there is no technique of identifying the iden-
22 tity of the holes. However, using the same rationali-
23 zation that was presented earlier, there was one HKM
24 hole within this area, namely, Hole 9/B that was

25 toedter - voir dire - white

1 used for deriving my average rated hydraulic conduc-
2 tivity. Also, I noted the fact that the hydraulic
3 conductivity for the Bureau holes for the most part
4 were either equal to or greater than the value which
5 I used.

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1 Q (By Mr. White) On Page 6 for area A-5, how
2 did you develop a depth to barrier for that
3 area of 15 feet when the hole which you used,
4 9-B, approached barrier at 10 feet.

5 A Well, the rationale behind that, as I said
6 earlier, for the most part there's no problem
7 with Bureau data on their conclusions for
8 depth to barrier.

9 Hole 6-C indicates a depth to barrier of
10 something greater than 15 feet.

11 Hole 7-C indicates a depth greater than 20
12 feet.

13 Hole 9-C indicates a depth greater than 10
14 feet.

15 Hole 8-C again represents a depth greater
16 than 15 feet, and Hole 9-B represents a depth
17 approaching 10 feet.

18 Based on the compilation of all this data
19 and averaging it out, trying to just use a
20 little bit of reasonableness in my approach,
21 I felt that 15 feet was a reasonable value.

22 Q Is it true that there was not a mathematical
23 computation made to arrive at 15 feet, but that
24 was a professional judgment by you?

25 toedter-voir dire-white

1 A Yes.

2 Q Is it true then that you feel comfortable
3 relying on the Bureau holes for depth to
4 barrier although you may not feel comfortable
5 relying on them for hydraulic conductivity?

6 A For the most part, that is correct.

7 Q Would you turn to Page 7, area A-6, and tell
8 me, please, which hole you used to determine
9 the average weighted hydraulic conductivity
10 of 2.4 inches per hour?

11 A That was based on Hole 65-A. The reason for
12 using 2.4 rather than 2.39 was just rounding.

13 Q So for areas A-5 and A-6, you used only one
14 hole to determine the average hydraulic
15 conductivity for the entire area; is that correct?

16 A Okay. You will note, however, in area 6 that
17 the Bureau hydraulic conductivities are
18 substantially greater than this.

19 Q But you have chosen to ignore those Bureau
20 hydraulic conductivities?

21 THE SPECIAL MASTER: I'd say that's
22 argumentative. He didn't ignore it. He said
23 that he took the most conservative figure,
24 which happened to be his, in comparing to all

25 toedter-voir dire-white

1 the others.

2 THE WITNESS: That's correct.

3 THE SPECIAL MASTER: And used it. It
4 isn't a question of ignoring. This is 2.39.
5 The others are 98, 10.5, 5.8, and 5. Now,
6 he's already testified to that, and the reason
7 I reluctantly made this observation is that
8 we have 64 areas left in this exhibit, and I'm
9 hoping we don't go through each one the way
10 we've gone through the last three.

11 MR. WHITE: I'm just trying to find out how
12 he derived that.

13 THE SPECIAL MASTER: But this is the second
14 time you asked that question regarding weighted
15 hydraulic conductivity when there was only one
16 HKM hole and five or six Bureau holes.

17 MR. WHITE: Let me make one more inquiry
18 because I believe I have misunderstood his
19 testimony, and I would like to get it straight
20 in my own mind if I might.

21 Q (By Mr. White) Mr. Toedter, with respect to
22 hydraulic conductivity, do you feel that the
23 Bureau values are reliable?

24 A I feel that if you used the Bureau textures,
25 toedter-voir dire-white

1 for the most part, you will arrive at higher
2 hydraulic conductivity results than what we
3 did with HKM.

4 Q Turn to Page 8, please, area A-7.

5 Will you please just give me the hole
6 identification number for the hole which you
7 used to come up with the average weighted
8 hydraulic conductivity of 1.5?

9 A This is based on Hole 68-A.

10 THE SPECIAL MASTER: Sixty what?

11 THE WITNESS: 8-A.

12 MR. WHITE: I'm sorry. I can't find 68-A.

13 Can you tell me --

14 THE SPECIAL MASTER: Are you sure you
15 don't mean --

16 THE WITNESS: You are on Page 8? I'm
17 sorry. I was on Page 9.

18 Okay. Can you repeat that?

19 Q (By Mr. White) Which hole did you rely on
20 to come up with the hydraulic conductivity
21 of 1.5?

22 A Okay. It was actually based on a weighted
23 average between Hole 66-A and 6-B. However,
24 apparently the computations in this case were
25 toedter-voir dire -white

1 omitted.

2 Q The same question with respect to area A-8
3 on Page 9. Was that Hole 68-A?

4 A Yes.

5 Q The same question with respect to area A-10
6 on Page 11. Was that Hole 6-C?

7 A Yes, it was.

8 Q For Big Horn Flats, area 1, which begins on
9 Page 1 again when you begin renumbering?

10 A Yes.

11 Q Does your 4.4 HC based on Hole 114-A?

12 A That is correct.

13 THE SPECIAL MASTER: Mr. White, I'm
14 approaching that point where I think I have
15 a duty to object to and forbid any further
16 questioning along that line. We have been
17 through about 10 of them.

18 MR. WHITE: Your Honor, I think I'm
19 entitled to find out for the purposes of the
20 record which holes he relied on when it's
21 not shown in the document.

22 THE SPECIAL MASTER: I think you have
23 done an excellent job of that.

24 MR. WHITE: Well, there are numerous other
25 toedter-voir dire-white

1 omissions, Your Honor. I think I'm entitled
2 to find out about them.

3 THE SPECIAL MASTER: You may inquire about
4 any omissions you want to, but I will impose
5 now an objection to any further questions on
6 that which you have proven beyond a reasonable
7 doubt as to what he relies on for finding the
8 average weighted hydraulic conductivity in
9 those exhibits and pages in 241-A where the
10 formula is not given.

11 MR. WHITE: Well, Your Honor, that virtually
12 hamstringing the State of Wyoming.

13 THE SPECIAL MASTER: Mr. White, that's
14 nonsense. That's just pure nonsense.

15 You go back over your last ten minutes
16 of questions, and you made a beautiful
17 foundation for finding out exactly and precisely
18 what he was relying on on his average weighted
19 hydraulic conductivity when the formula isn't
20 shown.

21 I'm not going to sit here and let you
22 go through a day's testimony on 72 more pages
23 of these to find exactly the answer you found
24 on the last eight or nine.

25 Let me ask this one question: Is there any

1 example that was any different in all of your
2 work from what you've recited in the answer
3 in the last six or seven examples?

4 THE WITNESS: The same technique of
5 approach was used throughout.

6 THE SPECIAL MASTER: Okay. Then how
7 can I in good conscience do anything more
8 than what I am doing?

9 MR. WHITE: Your Honor, I would state --

10 THE SPECIAL MASTER: Your face tells me
11 that you agree.

12 MR. WHITE: No, my face doesn't say that
13 I agree.

14 THE SPECIAL MASTER: I'm not saying your
15 face agrees. Your face tells me that you have
16 an understanding of the fact that this is
17 quite proper.

18 MR. WHITE: No, I have an understanding
19 that you wish to save time, but I also notice,
20 based on my own work with myself and our
21 experts working on this material, which was
22 provided inside of the ten-day rule --

23 THE SPECIAL MASTER: I appreciate that.

24 MR. WHITE: -- that where there's no
25 formula given, there often is a reasonable

1 doubt as to what value Mr. Toedter used in
2 arriving at -- or what values he used in
3 arriving at the hydraulic conductivities for
4 each area.

5 The hydraulic conductivities for these
6 areas undoubtedly will be used by Mr. Mesghinna
7 as part of the foundation for his work,
8 especially concerning drainage.

9 If we are unable to inquire as to the
10 specifics for each of these areas, then we will
11 be virtually prevented from effective cross-
12 examination of Mr. Mesghinna.

13 THE SPECIAL MASTER: I'm interested in
14 saving time, but not at the cost of any
15 substantive shortchanging to anybody. This
16 witness has stated time and time again that
17 he took the least, the least -- in other words,
18 the one most unfavorable to his position and
19 used it.

20 If Mr. Mesghinna comes on with the same
21 formula and applies it, I can't imagine where
22 you find yourself jeopardized or limited in
23 any way in your work. That just is totally
24 unreasonable to me.

25 MR. WHITE: Let me ask one question. If you

1 are right, Your Honor, you're absolutely right
2 if you are right on your basic assumption.

3 THE SPECIAL MASTER: I can't see how I
4 missed.

5 MR. WHITE: Let me ask him the question.

6 Q (By Mr. White) Mr. Toedter, where there is
7 no formula given for the calculation of
8 hydraulic conductivity within Exhibits 241-A
9 and 241-B, is it true that you always used
10 the lowest value of weighted hydraulic
11 conductivity given for any of the holes listed
12 on the page or pages for that particular
13 study area?

14 A Okay. That is not true in every case. However,
15 let me qualify this.

16 I used reasonably close to the lowest
17 value that was indicated on the page.

18 Q Could you please tell the Court those specific
19 areas, study areas, such as A-3, that sort of
20 study -- please tell the Court those specific
21 study areas for which you did not use the
22 lowest value of hydraulic conductivity listed
23 for any hole in that area?

24 A I don't know, Sandy, without taking some time.

25 toedter-voir dire-white

1 THE SPECIAL MASTER: Mr. White, you have
2 the documents. What you are trying to do, I
3 think, is show me that you could have used four
4 days to examine it and you might have found
5 those cases for yourself without having to ask
6 the witness, and you are going to get it out
7 of this witness by asking him. Is that about
8 what --

9 MR. WHITE: That's part of it, Your Honor.
10 That's half of it.

11 The other half is that, as Mr. Toedter
12 testified, he delivered this information to
13 Dr. Mesghinna.

14 Dr. Mesghinna will probably get up on
15 the stand and base his opinion on the information
16 provided by Mr. Toedter.

17 THE SPECIAL MASTER: Base his conclusions,
18 certainly the next step.

19 MR. WHITE: Yes, and in order to effectively
20 deal with those opinions of Dr. Mesghinna, we
21 need to know or be able to challenge the
22 calculations of the weighted hydraulic conductivity
23 for those areas which Dr. Mesghinna uses.

24 I do not know at this time those areas that
25 Dr. Mesghinna will use. However, whatever areas

1 they are, I need to know the basis of the
2 calculation which Dr. Mesghinna relied upon
3 and which Mr. Toedter made in order to be
4 able to effectively cross-examine Dr. Mesghinna.

5 THE SPECIAL MASTER: It is my ruling that
6 you already have that.

7 MR. MEMBRINO: Your Honor, we might get
8 some help with this if Mr. White, who in spite
9 of not receiving the exhibits in a timely
10 fashion, but has worked with his experts and
11 come up with some questions, if he has them
12 specifically in mind in different areas or
13 different forms of technique, then why doesn't
14 he just volunteer them and --

15 THE SPECIAL MASTER: I don't know that,
16 and that's none of my business. Obviously,
17 it's Mr. White's case and he's handling it.

18 If he had some examples like that, I would
19 assume he would proceed with them, or he wants
20 to take and ask a question about every one,
21 and I have ruled on this, Mr. White, that you
22 have an adequate basis for the average
23 weighted hydraulic conductivity in every area
24 in this exhibit without having to inquire of
25 each and every one along the lines you have the

1 last four or five.

2 NOW, do you want to take a break for
3 ten minutes and go through Pages 1 through
4 72 and the remainder is in Riverton East
5 after that and in South Crowheart to see if
6 you can find examples of where there is not
7 the most conservative figure used on which
8 you might have a question?

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1 MR. WHITE: Well, I would like to be able to
2 ask the questions to the witness of which ones he
3 didn't use the most conservative figure. It seems
4 to me he should know.

5 THE SPECIAL MASTER: He said that generally --
6 he's answered that as his guide was not true liter-
7 ally in every one that you asked --

8 MR. WHITE: That's right.

9 THE SPECIAL MASTER: -- but generally, he used
10 it in virtually every one where he qualified it with
11 an exception or two.

12 MR. WHITE: Well, Your Honor, the point is if
13 this witness who did the work can't tell us the
14 answer to the question as to those ones that he
15 didn't use the most conservative figure, having
16 worked probably weeks on this project, how can we
17 develop that information having had six days to
18 work with the material?

19 MR. CLEAR: Your Honor, maybe if we took a
20 break, maybe Mr. Toedter can identify those. Maybe
21 he can --

22 THE SPECIAL MASTER: Well, we are going to
23 take a break in a few minutes, but let me say I
24 don't have any objection to you taking every page
25 and going through this, that's fine. That will

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give us another couple of days with him.

MR. WHITE: I don't want another couple of days of him.

THE SPECIAL MASTER: We can sit here -- I can sit here getting paid \$60 an hour while you do that and each of us gets paid our professional fee and each month the State will pay out several hundred thousand dollars to me and others for their work, and we add to the general criticism of this lawsuit by doing these kinds of things. Now, if you're out any substantive mechanism to help you with your case as a result of any actions by me, then my actions are erroneous and you can sure overrule them. And that's the last thing in the world we want to do, but, Mr. White, we began with the four pages before the numbered pages and got into this subject matter, and you've got the same answer in virtually every case, EVERY CASE. And he has stated that rule of his applied for every one of the remaining cases --

MR. WHITE: No, he didn't Your Honor.

THE SPECIAL MASTER: He did, except glaring exceptions, of course.

MR. WHITE: What I would like to do is ask him what are those glaring exceptions. That's the question that's outstanding. That's the question I would

1 like to ask him, and it is the question you won't let
2 me ask him.

3 THE SPECIAL MASTER: No, I didn't say I wouldn't
4 let you ask that question at all. We are in the pro-
5 cess of deciding whether you will. You have not asked
6 him what were those exceptions yet. He just barely
7 stated that he had those exceptions.

8 MR. WHITE: I believe I did a couple of times.
9 Let me do it again. We'll see what happens.

10 Q (By Mr. White) Mr. Toedter, are you able to state
11 those study areas for which no formula appears within
12 Exhibits 241-A and -B, that with respect to those
13 areas you-- excuse me. Let me start again, Your
14 Honor.

15 Mr. Toedter, are you able to identify those
16 areas contained in Exhibits 241 and 241-B (sic)
17 which have no formula shown for the calculation
18 of hydraulic conductivity and for which you did
19 not use the lowest value of weighted hydraulic
20 conductivity shown for any hole in that area?

21 A. No, I'm not.

22 THE SPECIAL MASTER: Yes.

23 MR. WHITE: Well, that's exactly the problem,
24 Your Honor. If he could do that, we wouldn't have

25 toedter - voir dire - white

1 to go through it page by page.

2 THE SPECIAL MASTER: I think your request poses
3 both an unreasonable mental and physical burden on
4 the witness and on a reasonable person -- a reason-
5 able person who just finished his professional work
6 here, has worked on various hundreds of items. The
7 physical evidence in this case shows that he's had
8 the land forms to deal with, the soils, the con-
9 ductivity as well as the two factors that he's re-
10 lied upon, which is his -- which is the -- the rate
11 at which the water travels and the depth to barrier.
12 And to come back to a man and say to him, you know,
13 why can't you pick out those one or two out of 150
14 before you, I think it is a totally unreasonable re-
15 quest of him.

16 Let's take a ten-minute break.

17 (Recess, 10:21 a.m. to approxi-
18 (mately 10:35 a.m.)

19 THE SPECIAL MASTER: All right. Shall we re-
20 sume, please?

21 Q (By Mr. White) Mr. Toedter --

22 THE SPECIAL MASTER: In the interum, I'm happy
23 to observe that we think we are near a solution,
24 Mr. White.

25 toedter - voir dire - white

1 MR. WHITE: I didn't know we were near a solu-
2 tion, Your Honor. I would still like to ask him
3 that same question:

4 Q (By Mr. White) Whether or not he is able to identify
5 those areas for which no formula was given and for
6 which he used less than the lowest value for any
7 hole of weighted hydraulic conductivity?

8 A. Not without going through the exhibit.

9 MR. WHITE: Well, that leads me to the next
10 question, Your Honor.

11 Q (By Mr. White) On Area Big Horn Flats 3, Page 3,
12 where the numbering starts again for Big Horn Flats,
13 which of those holes are in Subarea 3-A?

14 A. 17-B.

15 Q Is that the only one in 3-A?

16 A. Yes, it was.

17 Q Okay.

18 A. The reason for breaking this particular area out
19 into subareas was because of this dissimilarity
20 in hydraulic conductivities.

21 Q Let me ask you a question that contains a long
22 series and you perhaps could follow along with it:

23 Is it true that you used the -- Strike that.

24 For Big Horns Flat Area 7 --

25 toedter - voir dire - white

1 THE SPECIAL MASTER: Page what, Mr. White?

2 MR. WHITE: Page 9.

3 Q (By Mr. White) You have an average weighted HC of
4 5 and yet the lowest value for any single hole is
5 3.06. Is that an example of where you did not use
6 the lowest value?

7 A Yes, that is. However, you should note that most
8 of the values above this are significantly greater
9 by about a factor of 3 than what I show for my
10 average for the area.

11 Q On Page 13 for Big Horn Flats, Area 9 -- Strike the
12 question.

13 MR. SACHSE: Ha-ha.

14 Q (By Mr. White) On Page 17, Big Horn Flats Area 13,
15 you show no holes in that area?

16 A That is correct.

17 THE SPECIAL MASTER: How do you conclude that
18 the average weighted hydraulic conductivity for the
19 area is 5 inches per hour?

20 THE WITNESS: Okay. What I used in that analysis
21 was I flew out by the area and got on the ground and
22 looked at the cut section, and the material was a
23 gravelly, sandy loam. So I noted here this area is
24 a glacial deposit having cobble, gravel and sandy

25 toedter - voir dire - white

1 matrix greater than 6 feet deep, and then I noted
2 that the depth was 50 feet deep along Sage Creek
3 which is adjacent to that area, and I just concluded
4 that that was a reasonable value for that formation.

5 Q (By Mr. White) Mr. Toedter, would you turn back to
6 Page 4 in Big Horn Flats for Big Horn Flats Area 4,
7 as well as Page 5 for Area 5. Is it true that you
8 had no holes in those areas?

9 A. That is correct. I've got some photographs, however,
10 with me to show what the materials are like in those
11 areas. They are very similar in nature, although a
12 little bit coarser than those which were found in
13 the previous example.

14 Q For North Crowheart, which is Page 14 in the North
15 Crowheart Area 13, is that another example of where
16 you did not use the lowest weighted hydraulic con-
17 ductivity for any of the holes shown on the page?

18 A. Okay. Yeah, that is one of the examples that I re-
19 ferred to as being an exception. This particular
20 hole, I felt, was an outlier from a statistical
21 standpoint.

22 THE SPECIAL MASTER: Where are you talking about,
23 2/C?

24 THE WITNESS: Yes, Hole 2/C with .06.

25 toedter - voir dire - white

1 Q (By Mr. White) Is it true that with respect to
2 those holes that you have described as outlyers,
3 you ignored those?

4 A Well, I didn't totally ignore them. It's just one
5 hole in that area was like that. So, as a conse-
6 quence, there is no reason to arrive at the con-
7 clusion that the area is either nonarable or non-
8 drainable. Some consideration would have to be
9 given to the placement of drains around that area,
10 however.

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1 Q (By Mr. White) For North Crowheart area, 17
2 on Page 18, is this another example of where
3 you did not use the most conservative value
4 for hydraulic conductivity?

5 A Yes, it is. What I attempted to do in this
6 case was I looked at the hydraulic conductivity
7 values derived for this area and compared them
8 for the areas around having similar land forms
9 and then, rather than using the 1.4, I concluded
10 tht the 3.5 inches an hour was a reasonable
11 approximation for that area since my analysis
12 would have been based on the results of just
13 one hole.

14 You will note again that the Bureau holes
15 indicate hydraulic conductivities significantly
16 greater than what I have used.

17 Q On Page 19 for North Crowheart area 18 there's
18 no formula shown. There are five holes with
19 lower hydraulic conductivity than your average.

20 Could you explain how you derived that
21 average weighted hydraulic conductivity?

22 A Okay. You might first off look at the hydraulic
23 conductivity values for the HKM holes.

24 THE SPECIAL MASTER: Which were --
25 toedter-voir dire-white

1 THE WITNESS: They are shown on Page 20
2 by 52-A, 7-B, and 50-A. All of these hydraulic
3 conductivities are significantly greater than
4 the three and a half inches per hour.

5 Okay. Upon scanning back through the
6 Bureau information, there's a great deal of
7 range found, so as a consequence, I end up
8 concluding that the 3.5 was probably a reasonable
9 estimate for the hydraulic conductivity for
10 that area.

11 Q (By Mr. White) So that's an estimate rather
12 than a calculation?

13 A That's right, in that particular instance.

14 Q With respect to the five holes having a weighted
15 hydraulic conductivity less than your estimated
16 average, were those holes done by the Bureau?

17 A Yes, they were.

18 Q The North Crowheart area 19 on Page 21 has three
19 values less than the average which you calculated.

20 Would you please describe the computation
21 or calculation which you used to determine the
22 average hydraulic conductivity of 5.7 for that
23 area?

24 A Okay. This was based -- the 5.7 was based
25 toedter-voir dire-white

1 on the HKM Hole 51-A.

2 Again, there is a lot of deviation in the
3 Bureau results. This was probably one of my
4 liberal -- in other words, I used a more liberal
5 value in this case than most instances throughout
6 the study. I wouldn't say this is typical
7 of what I generally do.

8 Q Is this another instance where the Bureau values
9 for hydraulic conductivity were less than your
10 average?

11 A I would say an average of Bureau was greater or
12 equal at that time to mine.

13 Q But the others were lower with Bureau; is that
14 correct?

15 A Yes, the values were lower with Bureau.

16 Q North Crowheart 22 on Page 25, you have an
17 average shown of 4.9, no calculation and again --

18 THE SPECIAL MASTER: Where do you get the
19 average of 4.9, from what page, Mr. White?

20 MR. WHITE: Page 25, Your Honor.

21 THE SPECIAL MASTER: Oh, I beg your pardon.

22 Q (By Mr. White) And yet Hole 7-C is less than
23 that average. How did you arrive at the average?

24 A Okay. The average was based on HKM Hole 76-A.

25 toedter-voir dire-white

1 Again, the 4.2 in Hole 7-C was the only Bureau
2 value lower.

3 You might note one value by the Bureau
4 is two times or approximately two times greater
5 than my values.

6 Q Let's see if I can ask a conclusionary question
7 that might wrap it up.

8 Is it true that for those areas for which
9 no formula is shown in Exhibit 241-A and B you
10 always used the most conservative HKM value
11 for hydraulic conductivity?

12 A For the most part, I tried to go with HKM data
13 as much as what I could. Then I reviewed the
14 Bureau data in order to determine what they
15 had for the particular area.

16 In many cases we have already gone through,
17 the Bureau values were higher and I used
18 considerably lower values, relying upon HKM
19 results.

20 Q Well, turn to Page 26 for North Crowheart area
21 25 -- excuse me -- area 23, Page 26, area 23.

22 Here you had a Bureau value that was
23 roughly one-seventh your average value, and is
24 it true that you ignored that value and went to
25 toedter-voir dire-white

1 one of the two other Bureau holes that had a
2 6.0 value?

3 A Okay. Well, I think one has to keep statistics
4 in mind in this context. We are dealing with a
5 number of holes here. We have got one hole that
6 has a low value. Most of the rest of the data
7 shows that it's considerably higher in that
8 data -- or in that area, so, consequently, I
9 concluded that the area in general had a higher
10 value.

11 THE SPECIAL MASTER: A higher value than
12 the lowest hole but a lower value or more
13 conservative value than your own HKM hole; is
14 that correct?

15 THE WITNESS: Yes, that's correct, in this
16 instance.

17 THE SPECIAL MASTER: Well, Mr. White, you
18 have gone through half of them, and I think you
19 have done as exhaustive and thorough job of
20 voir diring an exhibit as I have ever been
21 exposed to observe.

22 MR. WHITE: Well, Your Honor, I would like
23 to find out the facts with respect to each area,
24 at least the methodology.

25 toedter-voir dire-whtie

1 THE SPECIAL MASTER: You can sure cross-
2 examine him in a few minutes.

3 MR. WHITE: If I can go on in cross-
4 examination, Your Honor, I will then.

5 THE SPECIAL MASTER: It will be in
6 evidence and you certainly can.

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1 Q (By Mr. White) Mr. Toedter, would you direct your
2 attention, please, to that portion of Exhibit 241-A
3 on Page 12 for the Arapahoe Area 11?

4 A Okay.

5 Q You have one hole there, Hole No. 9/B, upon which
6 you relied to come up with your average, is that
7 correct?

8 A Yes.

9 Q Isn't it true that that hole is about three quarters
10 of a mile outside of the arable lands?

11 A I would have to look at my worksheet in order to
12 determine that.

13 THE SPECIAL MASTER: Were you in 241-B and, if
14 so, what page?

15 MR. WHITE: A, Your Honor.

16 THE SPECIAL MASTER: What page?

17 MR. WHITE: Page 12.

18 THE SPECIAL MASTER: Page 12 under Arapahoe?

19 MR. WHITE: Yes, sir, for Area 11. It should
20 be about 12 to 15 pages from the front.

21 Q (By Mr. White) If Hole 9/B is three quarters of a
22 mile outside of the arable lands, what process did
23 you go through to determine that the average weighted
24 hydraulic conductivity within the arable lands was

25 toedter - voir dire - white

1 the same as for that one hole that was outside the
2 arable lands?

3 A. I think, in order to make this clear, we should get
4 the exhibit on the Arapahoe area.

5 (Brief pause.)

6 A. Okay. I reached my conclusion because the land form
7 in this area was generally similar, the topography
8 was about the same. You had the nice flat line
9 slope lying above the Popo Agie River shown on the
10 geology map. The derivative of the land form is
11 uniform throughout this area.

12 HKM had one land classification hole in the
13 middle of the area that was greater than 72 inches.
14 So it was on these facts that enabled me to arrive
15 at my conclusion that that, in fact, would be re-
16 presentative of the area.

17 Q So you relied on a hole that was not shown in
18 Exhibit 241-A?

19 A. Yes, there is no holes shown on this exhibit.

20 Q Let me ask you --

21 A. However, let me make one point, Sandy, I think, is
22 the location of all these holes are in evidence.
23 They are not in an easy place to get at. They were
24 located on the '69 air photos for the future lands,

25 toedter - voir dire - white

1 as testified to by Mr. Kersich, and on Mr. -- or
2 during Mr. Ross' -- Waples' testimony. They are
3 shown on the 1980 air photos.

4 Q What's the greatest distance from the arable land
5 which a hole could be and still be considered by
6 you in Exhibits 241-A and -B as a basis for the
7 determination of the weighted hydraulic conducti-
8 vity within that arable land?

9 A. Okay, I guess I really never looked at it from that
10 standpoint. I was more concerned about whether or
11 not my holes were, in fact, representative of the
12 land forms in the area and, if so, I used them.

13 Q Isn't it true that you excluded from your analysis
14 holes, many holes, which were less than or showed
15 less than 6 feet to barrier and were included with-
16 in the arable lands?

17 A. I don't know if that's the case.

18 Q Okay. Would you turn to the North Crowheart Unit
19 Area 25, please?

20 THE SPECIAL MASTER: Is that Page 29?

21 MR. WHITE: Yes, sir, it is.

22 THE SPECIAL MASTER: Mr. White, you have
23 accomplished three fourths of what I said I wasn't
24 going to let you do.

25 toedter - voir dire - white

1 A. I've got that in front of me.

2 Q (By Mr. White) Isn't it true that there is U.S.
3 Bureau of Reclamation Drainage Hole No. 23 within
4 those arable lands that shows 2 1/2 feet to shale?
5 Or do you know?

6 A. I don't know. However, I have the materials to
7 review this and reach a conclusion.

8 (Brief pause.)

9 THE WITNESS: Which hole number was that
10 again?

11 MR. WHITE: 23.

12 THE SPECIAL MASTER: 23. Which is not on his
13 exhibit page for the area, is that right?

14 MR. WHITE: That's correct.

15 THE WITNESS: Okay. You might note the fact
16 that within reasonably close proximity of that very
17 hole there was an HKM hole which was a deep hole
18 numbered 48 that was 10 feet deep. This hole was
19 located to the southwest. You might also note that
20 to the southeast there was an HKM land classifica-
21 tion hole in which the land classifier was stopped
22 by gravel. That was 54 inches deep. This was the
23 reason why this hole was not included.

24 Q (By Mr. White) But that hole did show 2 1/2 feet
25 toedter - voir dire - white

1 to shale, did it not?

2 A. Yes, it did.

3 Q. And in the same section isn't there another Bureau
4 of Reclamation Hole No. 22 that goes 5 feet to shale?

5 A. Okay, yes. However, you might note again that Hole 48
6 is 10 feet deep.

7 THE SPECIAL MASTER: How much distance between
8 48 and the hole to which Mr. White alludes?

9 THE WITNESS: Okay, there's a quarter of a mile
10 or less; reasonably close to that. Then a quarter
11 of a mile to the northwest of that in the same land
12 form the depth on that hole was 7 feet.

13 THE SPECIAL MASTER: Are those holes in your
14 study area or are they in the arable land conclu-
15 sions?

16 THE WITNESS: Okay, I'm not sure.

17 THE SPECIAL MASTER: Those are the holes that
18 we're talking about, are they in your study area?

19 THE WITNESS: Yes.

20 THE SPECIAL MASTER: Are they also in the
21 arable --

22 THE WITNESS: They are in the arable lands.

23 THE SPECIAL MASTER: Okay.

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1 Q (By Mr. White) In the same study area isn't
2 it true that there's another Bureau Hole
3 No. 2 that shows five feet to hard sandstone?

4 A Okay. That hole is on the edge of the arable
5 land. There's a hole just to the south of that
6 dug by an HKM land classifier and identified
7 as Hole No. 8, which was 44 inches to ground.

8 Q Turning to North Crowheart area 31, which
9 is on Page 35, isn't it true that there's
10 another Bureau hole within the arable lands
11 numbered 8, which does not appear in Exhibit 241-A
12 and shows four and a half feet to shale?

13 A Whereabouts is that hole? What section?

14 Q It should lay on the common boundary of Section
15 18 in Township 4 North, 2 East, and Section 13
16 in Township 4 North, 3 East.

17 A Okay. You might note that there's a Bureau
18 hole identified as Hole No. D-26. It was six
19 feet. It's adjacent to this hole and to the
20 east.

21 Another Bureau hole is in the same general
22 area identified as D-17. This hole was greater
23 than 16 feet deep.

24 There is another Bureau hole to the Northwest
25 toedter-voir dire-white

1 identified as D-16, and this hole was greater
2 than 12 feet.

3 THE SPECIAL MASTER: Why are none of those
4 three holes you just mentioned listed in your
5 North Crowheart area 31 listing on Page 35?

6 THE WITNESS: Probably because of the
7 volume of data that was involved, getting them
8 down on paper.

9 Q (By Mr. White) Directing your attention to
10 area 39 within North Crowheart, Page 43, isn't
11 it true that in Section 35 there's a Bureau
12 Hole No. 16 which shows four feet to shale which
13 is within the arable lands but not listed within
14 the holes that you considered on Page 43?

15 A Okay. There are other holes again in the
16 general proximity of this area, similar land
17 forms. Note particularly Hole D-13, which is
18 greater than 20 feet deep. This hole is
19 located southwesterly of hole D-16.

20 There's another Hole 7, which is an HKM
21 land classification hole. That hole was greater
22 than 120 inches.

23 There is another Bureau Hole, D-11, to
24 the southeast, which was 14 feet deep.

25 toedter-voir dire-white

1 THE SPECIAL MASTER: Mr. White, I have got
2 to observe that I have been very, very generous
3 in this subject matter and that his answers now
4 on the questions of the last 30 minutes have
5 more than answered, I think, and shown his
6 pattern of what was done in each specific
7 instance you have asked him about. His answers
8 seem to be duplicative or repetitious.

9 MR. WHITE: Let me ask a general question,
10 Your Honor, that may bring that out.

11 Q (By Mr. White) Mr. Toedter, could you explain
12 why in instances such as we have described or
13 discussed for the North Crowheart Units 25, 31,
14 and 39 you did not conclude within Exhibit 241-A
15 or 241-B or your calculations of averages logged
16 holes showing depth to barrier of less than six
17 feet?

18 A Okay. I think you will note if you go through
19 the holes that met this case that were left off,
20 previously in our testimony we have identified
21 holes that were, in fact, included that had
22 either low hydraulic conductivity results or
23 depth to barrier results and we did not use these
24 totally to come to our conclusions.

25 toedter-voire-dire-white

1 In other words, it gets back to the
2 point that I made about statistics earlier.

3 Also, there are techniques in drainage
4 to accommodate these conditions and maintain
5 the lands under sustained productivity in an
6 irrigable condition.

7 Q Is it true to say then that you did not include
8 within the analysis illustrated by Exhibits
9 241-A and B all the logged holes which could
10 be found within the arable lands within each
11 study unit?

12 A Yes, that is correct, and they work both ways.

13 In other words, there were some logged
14 holes that weren't included in my analysis that
15 met or that were higher, exceeded our depth
16 to barrier and hydraulic conductivity standards.

17 Q Isn't it true that the depth to barrier which
18 is shown on Exhibit 241-A and 241-B for each
19 study area is an estimated average, depth
20 to barrier, for the arable lands within that
21 study area?

22 A Yes, it is.

23 Q And if it's an average, isn't it true that
24 some lands have a greater and some lands have
25 toedter-voir dire-white

1 a lesser depth to barrier than the average?

2 A That's true, but I think I was probably
3 conservative in those cases.

4 In other words, rather than using the
5 exact average, I used a lower value than the
6 average.

7 Q Isn't it true that based on the information
8 contained in Exhibits 241-A and 241-B as well
9 as Exhibits C-231 through 240 you cannot
10 determine those lands which have the lower or
11 have a value less than the average depth to
12 barrier for the entire area?

13 THE SPECIAL MASTER: Would you like that
14 question read back to you?

15 THE WITNESS: Yes. I didn't understand it.

16 MR. WHITE; I will repeat it.

17 THE SPECIAL MASTER: Read it back.

18 (Whereupon, the following
19 (question was read back as
20 (follows; "Q Isn't it true
21 (that based on the information
22 (contained in Exhibits 241-A
23 (and 241-B as well as Exhibits
24 (C-231 through 240 you cannot
25 (determine those lands which
(have the lower or have a value
(less than the average depth to
(barrier for the entire area?"

24 A (By The Witness) You cannot determine it from
25 toedter-voir dire-white

1 my exhibits.

2 However, there is appropriate documentation
3 in my field notes or worksheets to make this
4 determination.

5 Q (By Mr. White) Was that documentation provided
6 to Dr. Mesghinna?

7 A No.

8 Q Thank you.

9 MR. WHITE: Your Honor, the State would
10 object to Exhibits C-231 through 240, in
11 addition to the grounds previously stated with
12 respect to the ten-day rule, on the basis of
13 relevancy since the values contained therein
14 for average weighted hydraulic conductivity
15 and depth to barrier are misleading and
16 irrelevant because the averages are based on
17 values -- are based on, in part, values for
18 holes, logged holes, outside of the arable lands.

19 It defies common sense to conclude that an
20 average for lands -- or an average for arable
21 lands can be calculated by using values for
22 lands outside of the arable lands.

23 We would object to Exhibits 241-A and
24 241-B because they are, first, irrelevant.

25 toedter-voir dire-white

1 There's no connection of the logged holes
2 listed with arable lands.

3 It's impossible to tell whether or not
4 those particular holes listed in those two
5 exhibits are within arable lands.

6 Not all the holes that were listed were
7 actually used. Not all the calculations are
8 listed and, therefore, in addition to being
9 irrelevant, they are misleading and perhaps
10 incompetent, in the legal sense of the word,
11 not --

12 THE SPECIAL MASTER: Should we file
13 charges against somebody that prepared them?

14 MR. WHITE: No, Your Honor, I said in the
15 evidentiary sense of the words.

16 I would also object to the admission of
17 Exhibits 231 through 240 on the basis of
18 foundation. Only the exhibits in the North
19 Crowheart area has been supported by Mr. Toedter's
20 work map which he himself testifies allow one
21 to make the kind of determinations upon which
22 the other objections are based.

23 And since that information has not been
24 provided as foundation, those exhibits are
25 objected to for lack of foundation.

1 Those are my objections, Your Honor.

2 THE SPECIAL MASTER: All of your objections
3 are overruled. The Exhibits WRIR C-231 through
4 C-243 are hereby admitted into evidence.

5 While they may not be letter perfect, I
6 find them no better or worse in professional
7 expertise than the hundreds of exhibits of both
8 the United States and the State which have
9 preceded them in evidence in this litigation.

10 I do not find them irrelevant or misleading.
11 Each one deals with its own specific area, and
12 I do not believe that the objection is valid
13 that states that every probe hole has to be
14 in arable lands when it is now so clear in this
15 case that land forms, geologic structure,
16 alluvial and other characteristics can identify
17 soils and be used as well as the specific
18 information from a hole in the arable lands.

19 (Whereupon, Exhibits C-231
20 (through C-243 were received
(in evidence.

21 THE SPECIAL MASTER: Was that funny?

22 MR. WHITE: No, sir, it wasn't funny.

23 THE SPECIAL MASTER: I just wondered about
24 the laughing that took place.

25 MR. WHITE: I'm sorry.

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THE SPECIAL MASTER: Let's proceed. Mr.

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Membrino?

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1 MR. MEMBRINO: Your Honor, I believe it is --
2 now that the voir dire of the exhibits has been
3 completed, Mr. White may proceed with his cross.

4 I'm completed with my direct examination.

5 THE SPECIAL MASTER: You are completed with
6 your direct?

7 MR. MEMBRINO: Yes, sir.

8 THE SPECIAL MASTER: All right, Mr. White,
9 you may proceed with cross-examination, if there's
10 any left.

11 MR. WHITE: I didn't laugh, Your Honor.

12 CROSS-EXAMINATION

13 BY MR. WHITE:

14 Q Mr. Toedter, you testified that you played a very
15 important role in the development of the land
16 classification standards, is that correct?

17 A Yes.

18 Q Mr. Toedter, there has been previous testimony in
19 this action that those land classification stan-
20 dards were not based on any specific dollar value,
21 is that correct?

22 Well, do you know if that's correct?

23 A I only know as it relates to my work.

24 Q Assuming that there was previous testimony that the
25 toedter - cross - white

1 land classification standards were not based on
2 specific value or specific dollar values, that
3 testimony would not be correct, would it?

4 MR. CLEAR: Your Honor, I object. It is out-
5 side -- he didn't -- on direct he didn't testify as
6 to what the previous testimony was.

7 THE SPECIAL MASTER: Can you reframe it? Can
8 you also eliminate the ambiguity between values and
9 dollar values -- are you speaking of only one value,
10 is it the dollar value?

11 MR. WHITE: Let me try again, Your Honor.

12 Q (By Mr. White) Mr. Toedter, with respect to those
13 standards dealing with subsurface drainage with
14 which you were involved --

15 A Okay.

16 Q -- isn't it true that those standards were based on
17 specific dollar values?

18 A You can't get away from some economic limitations --

19 Q That's right.

20 A -- within these standards. There's just -- these
21 standards, there's just no way that you can divorce
22 yourself completely.

23 Q In deriving the subsurface drainage standards --

24 THE SPECIAL MASTER: Deriving what, Sandy?

25 toedter - cross - white

1 MR. WHITE: The subsurface drainage standards,
2 land classification standards.

3 Q (By Mr. White) Specifically, the 6 foot to barrier
4 and the tenth of an inch per hour HC, isn't it true
5 that you assumed that drainage costs could not ex-
6 ceed \$1600 per acre?

7 A. Okay.

8 THE SPECIAL MASTER: I heard no direct testi-
9 mony of any kind from this witness dealing with the
10 dollars per acre for drainage costs.

11 MR. WHITE: Well, Your Honor --

12 THE SPECIAL MASTER: I wonder if the question
13 on cross is appropriate.

14 MR. WHITE: His direct testimony went into the
15 development as well as the application of the stan-
16 dards. I am now inquiring into the development of
17 the standards, and I'm asking him weren't they de-
18 veloped based on an assumption of drainage costs
19 being \$1600 per acre.

20 MR. MEMBRINO: Your Honor, the witness testi-
21 fied that economic considerations can't be entirely
22 gotten away from.

23 THE SPECIAL MASTER: Well, that's just now --

24 MR. MEMBRINO: That's right.

25 toedter - cross - white

1 THE SPECIAL MASTER: -- on his direct.

2 MR. MEMBRINO: On his direct examination he
3 didn't -- he testified as to principally as to the
4 physical constraints that require one to select
5 the conductivity and barrier that he did. And I
6 think the cross-examination should be limited to
7 that.

8 THE SPECIAL MASTER: Well, I think so, too,
9 but I'm going to let the question be answered. I
10 think -- you can answer it, if you can, if you're
11 able to, if it is in your province of competence.

12 THE WITNESS: Okay. I got an idea what the
13 answer is.

14 First of all --

15 MR. WHITE: Ha-ha-ha-ha.

16 A What we have to put in perspective here and what
17 Sandy is alluding to is the 200-foot drain spacing
18 that was set forth in our standards. Then, after
19 one considers that, you have to consider the number
20 of linear feet of drain that would be placed in the
21 ground with a 200-foot drain spacing. Since an
22 acre is approximately 200 feet by 200 feet, approxi-
23 mately 200 feet of drain would be required to be
24 placed in the ground for a 200-foot drain spacing.

25 toedter - cross - white

1 Therefore, if the assumption was made that the cost
2 of placing drain in the ground was \$8 per linear
3 foot, which is actually out of my area of testimony
4 in this case, but, if that assumption nevertheless
5 was made, one could derive that the cost would be
6 1600 feet -- or \$1600, excuse me, per acre.

7 Q (By Mr. White) And those were the assumptions which
8 you made in deriving the subsurface land classifica-
9 tion standards, isn't that true?

10 A No, that's not totally -- as I testified to earlier,
11 really, that decision was based on some judgment and
12 also recommendations from the engineering and re-
13 search center in Denver, which is the technical por-
14 tion of the Bureau of Reclamation. In other words,
15 they have the last say in technical decisions that
16 are made within Reclamation.

17 THE SPECIAL MASTER: I have a question that
18 can't wait: At what point, gentlemen, do you in-
19 ject into these formulas whether or not that acre
20 then is to be used for an annual cash crop with
21 the price-supporting legislation on it as distin-
22 guished from an annual crop with a violent fluctua-
23 tion or for nothing but pasturage, where does that
24 factor come into whether or not you proceed with

25 toedter - cross - white

1 the work on this acre?

2 THE WITNESS: Since --

3 THE SPECIAL MASTER: Does anyone want to answer
4 that for me?

5 MR. WHITE: I think the United States counsel
6 can. I would be glad to answer it, but it is their
7 case.

8 MR. MEMBRINO: Your Honor, I don't have the
9 specific answer, but there is an economic considera-
10 tion that will be dealt with in large part by our
11 economist who will be testifying.

12 THE SPECIAL MASTER: All right. All right.
13 I just wondered how -- at what point do we integrate
14 all these factors, and I guess that's at the end of
15 all of the -- all of the cases -- at the end of the
16 case, I suppose.

17 MR. MEMBRINO: That's right, Your Honor. These
18 standards go largely to the physical constraints in
19 land classification and establishing drainage cri-
20 teria just like the testimony of Mr. Kersich and Mr.
21 Waples distributed to economic consideration except
22 for the fact that there are some inherent considera-
23 tions that go into that concerning economics.

24 THE SPECIAL MASTER: All right. Thank you.

25 toedter - cross - white

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Thank you, Mr. White.

Q (By Mr. White) Isn't it true that the \$1600 per acre drainage costs was one of those inherent considerations just described by Mr. Membrino which you took into account in developing the subsurface drainage standards?

A. It really isn't one. I mean, it relates to it, but yet it doesn't. This whole process is a narrative type process and drainage becomes a portion of the project development costs, and the 200 foot is just a lower limit established by Reclamation which can't be supported economically on lands producing lower value crops.

Q You indicated in your last answer that the drainage standards assumed that drainage costs are a project cost, is that correct?

A. That is correct.

Q Isn't it true that by making drainage a project cost instead of an on-farm cost, the result is to perhaps increase the land classification of some lands by one or two classes?

MR. MEMBRINO: Your Honor, I object. That's not at all the subject of Mr. Toedter's testimony, and we have other experts to talk about project cost

toedter - cross - white

1 development.

2 MR. WHITE: It is quite a part of his testimony.
3 He also testified not only to the development of the
4 land classification standards, but the application,
5 and I think the Court is entitled to know, as this
6 witness will testify, that by using the drainage as
7 a project cost as opposed to an on-farm cost has the
8 effect of elevating the number of acres in a parti-
9 cular class.

10 THE SPECIAL MASTER: I think this witness was
11 qualified as an agricultural engineer. He's not a
12 Bureau economist, not had expertise or experience
13 in establishing the benefit-cost ratios to warrant
14 the project or unwarrant appropriations or funding
15 for the project. Therefore, I'm going to sustain
16 the objection, Mr. White.

17 MR. WHITE: Let me try to lay a foundation,
18 Your Honor.

19 Q (By Mr. White) Mr. Toedter, isn't it true that
20 your responsibilities included the application of
21 the standard which you helped develop?

22 A Yes.

23 Q Isn't it true that the application of those stan-
24 dards resulted in lands being classified as Class

25 toedter - cross - white

1 1, 2, 3, 4, or 6, as shown by Mr. Kersich's testi-
2 mony?

3 MR. MEMBRINO: Your Honor, I object to that.
4 The land classification standards speak for them-
5 selves and the hydraulic conductivity and depth to
6 barrier criteria are the same for all three classes
7 of lands. There's already been testimony given for
8 classes, that is, 1 through 3; as to Class 4, there
9 are no drainage requirements provided for. So the
10 question as to whether land classification gets
11 changed from 1 to 2 to 3 is not appropriate because
12 in applying standards the same criteria are applied
13 across the board.

14 THE SPECIAL MASTER: It is a hard argument to
15 overcome, Mr. White.

16 MR. WHITE: Not at all, Your Honor. If you
17 sustain the objection, I think I have a very good
18 motion to strike all the testimony of this witness
19 relating to the application of the standards and
20 his verification of it that the lands were correctly
21 classified as arable. That's what he testified
22 about and that's what I'm inquiring into.

23 THE SPECIAL MASTER: You see, your question
24 takes a departure from this and goes into whether

25 toedter - cross - white

1 the project costs should include the costs of drain-
2 age or whether those costs should go to ongoing
3 farming.

4 MR. WHITE: No, I'm not arguing that question,
5 Your Honor. He said that they include on-project
6 costs -- or, excuse me, that drainage is included
7 within project costs. I'm going to ask him the
8 same question I asked him in his deposition a year
9 ago. He will give me the same answer he gave in
10 his deposition a year ago, and that is that by --

11 THE SPECIAL MASTER: Are you going to make an
12 offer -- Are you making an offer of proof now?

13 MR. WHITE: Well, that's essentially what I'm
14 doing, Your Honor.

15 THE SPECIAL MASTER: All right, go ahead.

16 MR. WHITE: I think when you hear the answer,
17 you will let me ask the question.

18 THE SPECIAL MASTER: Go ahead with your offer
19 of proof on the last overruling that I made on
20 your question.

21 MR. WHITE: He will testify that by placing
22 drainage in the project costs as opposed to on-farm
23 cost category, the effect is to increase the classi-
24 fication of lands --

25 THE SPECIAL MASTER: Increase the volume?

1 MR. WHITE: Increase the class number that is
2 awarded to a particular acre.

3 THE SPECIAL MASTER: From 1 to a 2 to a 3?

4 MR. WHITE: No, perhaps the other way, 3 to a
5 2 to a 1.

6 THE SPECIAL MASTER: 3 to a 2 to a 1?

7 MR. WHITE: By one or two classes in some in-
8 stances, and I think the Court ought to know that,
9 and it ought to know that from the person who
10 helped develop standards and who applied the stan-
11 dards and who was certain that the standards were
12 met. Because --

13 THE SPECIAL MASTER: If the standards for the
14 two matters to which he's testified, one, hydraulic
15 conductivity and depth to barrier is identical in
16 all three classes, what difference does it make if
17 they are a 3, 2 or a 1?

18 THE WITNESS: I would like to make a point.

19 MR. WHITE: Just a minute --

20 THE SPECIAL MASTER: Mr. White, just a minute.
21 I want to hear your point. Go ahead. We are try-
22 ing to find the truth of the matter --

23 MR. WHITE: If I'm limited to an offer of proof,
24 I don't think it is appropriate.

25 THE SPECIAL MASTER: I don't mind an interruption

1 when it serves the truth. Go ahead and say what you
2 want to.

3 THE WITNESS: Mr. White's appraisal of this
4 situation is not accurate.

5 MR. WHITE: Well, Your Honor --

6 THE SPECIAL MASTER: In what way? In what way?

7 THE WITNESS: Okay, it is not accurate from the
8 standpoint that it would downgrade land, the land
9 class, from, say, like a 3 to a 2 -- or from a 2 to
10 a 3 if drainage considerations were made for on-farm
11 development.

12 THE SPECIAL MASTER: No, he's saying it is the
13 other way around. He said it would take it from a
14 3 to a 2.

15 THE WITNESS: That would increase it?

16 THE SPECIAL MASTER: (Nodding head affirmatively).

17 THE WITNESS: Because drainage costs were or
18 were not considered?

19 THE SPECIAL MASTER: Because drainage costs
20 are applied to project costs rather than to ongoing
21 farm figures. We are in a bookkeeping discussion
22 now.

23 THE WITNESS: Okay.

24 THE SPECIAL MASTER: And this is not a strange
25 discussion to me to have been through it before on

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appropriations regarding the Bureau of Reclamation projects and what is the benefit-cost ration and what isn't. This is very, very appropriate to this lawsuit and to what we are trying to determine on the Reservation.

* * * * *

1 MR. MEMBRINO: Your Honor, I think we are
2 at a stage in the case where there have been
3 conclusions testified to about the arability
4 of lands including their drainage. Now, any
5 cost considerations that go into that will come
6 up in the next phase.

7 THE SPECIAL MASTER: We appreciate that.
8 Another factor, just to throw this light on
9 this, you said, "When I took his depositions one
10 year ago."

11 That makes my ruling this morning look
12 pretty good on the ten-day rule. If you were
13 deposing this witness a year ago, you have
14 been living with this --

15 MR. WHITE: I think you had better read
16 the deposition --

17 THE SPECIAL MASTER: I don't want to look
18 at any more depositions.

19 MR. WHITE: -- before you stick your neck
20 out on that.

21 THE SPECIAL MASTER: Isn't it true that you
22 did depose this witness a year ago?

23 MR. WHITE: That's true.

24 Wait a minute. You want to know the
25 facts.

1 At that time he did not present any of
2 the facts and data which are contained in
3 Exhibits 231 through 242-B.

4 THE SPECIAL MASTER: He had not yet
5 adduced some of them, in other words?

6 MR. WHITE: He hadn't collected them and
7 he hadn't analyzed them.

8 THE SPECIAL MASTER: All right.

9 MR. WHITE: Your Honor, I think for the
10 purposes of the record at this time I would
11 like to offer, since Mr. Toedter was allowed
12 to make his statement --

13 THE SPECIAL MASTER: All right.

14 MR. WHITE: I would like to offer into
15 evidence the deposition taken of Mr. Toedter
16 on May 19, 1980, and specifically --

17 THE SPECIAL MASTER: I will not permit --
18 I will overrule and not permit the introduction
19 of the deposition into evidence, but I will
20 welcome your offer of proof that if you would
21 be permitted to put it in evidence, it would
22 show, and then proceed to show what it would
23 show.

24 MR. WHITE: If that's the case, I would
25 move to strike Mr. Toedter's comments --

1 THE SPECIAL MASTER: Those comments were
2 not damaging to you and were not damaging to
3 the State. They are an observation. There's
4 no need to have to remove them, Mr. White.

5 MR. WHITE: I would offer to prove as
6 follows --

7 THE SPECIAL MASTER: Go ahead, please.

8 MR. WHITE: -- if allowed to testify in
9 response to my question --

10 MR. CLEAR: This is an improper way to
11 do this.

12 THE SPECIAL MASTER: Let him proceed.
13 We're doing the best we can.

14 MR. WHITE: Well, it's hardly an improper
15 way. I am the captain of my offer.

16 MR. CLEAR: He offered to move the
17 deposition in evidence without having Mr.
18 Toedter identify the depposition as his deposition.

19 THE SPECIAL MASTER: I appreciate that,
20 and we can have that done if you demand it.

21 MR. WHITE: I will be glad to do that.
22 Can I have the sealed --

23 THE SPECIAL MASTER: He called it to his
24 attention. Let's go ahead.

25 MR. WHITE: I would rather do it his way.

1 It's a better way.

2 Could I have the sealed copy of the
3 deposition?

4 THE SPECIAL MASTER: Gentlemen, I'm trying
5 to hold this thing down, and we understand that
6 this was his deposition. If you want to demand
7 the strict proof, we will do it, but I'm sure
8 Mr. Clear appreciates that we can waive the
9 strict compliance in this case with the witness
10 sitting here.

11 MR. WHITE: If he will waive the objection,
12 I will be glad to proceed, but if he will not
13 waive the objection, I think we ought to go ahead.

14 MR. CLEAR: I will waive it.

15 THE SPECIAL MASTER: He waived the objection,
16 so please proceed, probably with a little force
17 from the Master, but he did anyway.

18 MR. WHITE: If I were allowed to question
19 Mr. Toedter, he would respond in the same
20 manner as he did during his deposition on
21 May 19, 1980, specifically on Pages 25, 26 and
22 27, beginning with line 9 on Page 25 concerning
23 the drainage standards supplied by Mr. Toedter,
24 and I will pick up with the answer of Mr. Toedter
25 concerning those standards on line 23 of Page 25.

1 After a preparatory phrase, he begins: The
2 decision had to be made --

3 THE SPECIAL MASTER: Please read slowly.

4 MR. WHITE: The decision had to be made
5 whether we were going to go on ahead and handle
6 the drainage portion of the cost for the project
7 as an on-farm cost or whether it was going to
8 be handled as a project cost and assumed as a
9 part of the overall construction costs.

10 Now, the decision that was made was that
11 it would be developmental, a project developmental
12 cost.

13 Who made that decision?

14 Answer: It was made by people above me,
15 Billstein.

16 What was your recommendation with respect
17 to that decision?

18 Answer: That we follow Bureau of Reclamation
19 standards which use project development cost.

20 Question: What are the countervailing
21 considerations in a decision like that, whether
22 to use it as an on-farm cost or development cost?

23 THE SPECIAL MASTER:; Not too fast.

24 MR. WHITE: What are the countervailing
25 considerations in a decision like that, whether

1 to use it as an on-farm cost or development cost?

2 Answer: Well, if you use it as a development
3 cost, it goes into your total project economics.
4 If you rationalize it as an on-farm cost, it
5 goes into your land classification and your
6 lands will be downgraded a class or two depending
7 on the decision accordingly.

8 Question: So by making it a development
9 cost, you essentially increased the irrigable
10 land base; is that correct?

11 No, that is not correct.

12 What is correct? Did it make any difference
13 at all in your arable land base?

14 It doesn't.

15 Question: But it does have the effect of
16 upgrading the land a class or two; is that
17 correct?

18 Answer: It may fall into a higher
19 classification.

20 That's the end of the offer of proof.

21 THE SPECIAL MASTER: Very good. Thank you,
22 Mr. White.

23 Is it the wish of most of you that we have
24 a sandwich of some kind between now and 2:00?

25 MR. WHITE: I would just as soon keep going,

1 Your Honor. With any luck, I might finish
2 today.

3 THE SPECIAL MASTER: 12:30 or 1:00, you
4 mean, before the 2:00 break?

5 MR. WHITE: If I could talk the Court into
6 it, I would just as soon steam right through
7 from now until 2:00. Maybe we could take a
8 break or two in there.

9 THE SPECIAL MASTER: Let's go ahead. Then
10 if you finish up sooner, that will be fine.

11 MR. MEMBRINO: The witness has been
12 testifying for awhile, and I wonder if we could
13 give him a short break to give him a rest if
14 we are going to go through?

15 THE SPECIAL MASTER: Do you want to take
16 a ten- or fifteen-minute break?

17 MR. MEMBRINO: Five or ten.

18 MR. WHITE: I have no objection.

19 THE SPECIAL MASTER: A five to ten-minute
20 break.

21 (Whereupon, a ten-minute
22 recess was taken.

23 * * * * *

24

25

1

(Beginning at 11:55 a.m.)

2

MR. WHITE: Bob, are you ready?

3

THE WITNESS: Yes.

4

THE SPECIAL MASTER: All right, Mr. White,

5

let's proceed.

6

Q

(By Mr. White) Mr. Toedter, you established a depth to barrier of a tenth of an inch per hour, is that correct -- or, excuse me, a hydraulic conductivity of a tenth of an inch per hour, is that correct?

10

11

A

Yes.

12

Q

Isn't it true that that is one half the standard set forth in the Bureau of Reclamation's Drainage Manual?

14

15

A

Yes, it may be.

16

Q

You previously testified -- well, it is true that your standard is one half of that set forth in the Bureau of Reclamation's Drainage Manual, isn't it?

18

19

THE SPECIAL MASTER: Yeah, he said it may be.

20

I think that's pretty much -- I'm going to accept it as an affirmative answer: Yes, it is true.

21

22

MR. WHITE: I'll get rid of one exhibit then,

23

Your Honor.

24

Q

(By Mr. White) You previously testified about the

25

toedter - cross - white

1 drainage investigation by the Bureau of Reclamation
2 in 1963 for the North Crowheart area, is that cor-
3 rect?

4 A. Yes, I mentioned it in my testimony.

5 Q. Isn't it true that the hydraulic conductivity values
6 developed by the Bureau were substantially lower
7 than those developed by HKM?

8 MR. MEMBRINO: Just for the sake of clarity,
9 are we referring to the Wind Division report?

10 THE SPECIAL MASTER: I'm still confused as to
11 where -- what specific case is this? Where are you
12 referring to those?

13 MR. WHITE: I'll refer to the Wind Division
14 report.

15 THE SPECIAL MASTER: Wind Division report?

16 MR. WHITE: Yes, sir.

17 Q. (By Mr. White) Now, isn't that true with respect
18 to the Wind Division report?

19 A. Yes, the results obtained by the Bureau were lower
20 than the results obtained by HKM.

21 Q. Mr. Toedter, in Table 2 which appears in Exhibit
22 241-A and 241-B, is it true that your hydraulic
23 conductivity for various textures, aside from the
24 four that we described on voir dire, were estimates

25 toedter - cross - white

- 1 made in your professional judgment?
- 2 A. Yes, they were.
- 3 Q. Did you try to be conservative in making those esti-
4 mates?
- 5 A. I would say for the course of textures I was very
6 conservative. I have ran into situations with sand
7 and gravel and loamy sand and gravel, as I've iden-
8 tified it here, that have hydraulic conductivities
9 in the range of 200 inches an hour.
- 10 Q. Isn't it true by being conservative in making your
11 estimations, you may have increased the depth to
12 barrier which you determined?
- 13 A. I don't believe that it cuts that way in this
14 analysis. And from a practical standpoint in terms
15 of drain spacing, I don't think it is really that
16 important.
- 17 Q. But isn't it true that where you have a coarser
18 texture over a finer texture, such as sand and
19 gravel over loam, the effect of having a lower
20 hydraulic conductivity for sand and gravel in-
21 creases the depth to barrier?
- 22 A. Sure. By the same token, if I could use a higher
23 hydraulic conductivity, I might be able to get a
24 wider drain spacing.
- 25 toedter - cross - white

1 Q But the answer is yes, by making those estimates,
2 conservative estimates, could have the effect of
3 increasing depth to barrier, isn't that true?

4 THE SPECIAL MASTER: He answered the question.

5 A. Yes. I think you just have to put this whole thing
6 in perspective in terms of where you're going with
7 this stuff. Drain spacing is the end result that
8 you're looking at. If you start playing with depth
9 to barrier and you decrease that and you increase
10 hydraulic conductivity, you're going to end up with
11 a similar end result or something that's approxi-
12 mately the same thing. You have to put this thing
13 in perspective and look at it on an individual
14 basis here.

15 Q (By Mr. White) Sure. And isn't the real perspec-
16 tive that the land classification standards weren't
17 really 6 feet to barrier and a tenth of an inch
18 per hour hydraulic conductivity, but instead, were
19 really 200-foot drain spacing?

20 A. No, I wouldn't say that's the case.

21 Q Okay. Now, you couldn't meet the 200-foot drain
22 spacing by using 6 feet to barrier and a tenth of
23 an inch per hour hydraulic conductivity, could you?

24 A. No.

25 toedter - cross - white

- 1 Q But 200-foot drain spacing was essentially the stan-
2 dard which you used, wasn't it?
- 3 A It was one of the three.
- 4 Q Okay.
- 5 A They all interact.
- 6 Q Well, when your classifiers went to the field, how
7 were they able to determine for a particular piece
8 of land, if you know, that drain spacing would be
9 200 feet or greater?
- 10 A They were not able to determine that.
- 11 Q Okay.
- 12 A That was determined in a subsequent office analysis.
- 13 MR. WHITE: Excuse me for taking some time,
14 Your Honor. I'm trying to jump over stuff and make
15 sure that --
- 16 THE SPECIAL MASTER: No problem.
- 17 MR. WHITE: -- that I haven't left something
18 out.
- 19 Q (By Mr. White) Bob, the general methodology which
20 is depicted on Exhibits 231 through 240 is not
21 specifically described in the Bureau of Reclama-
22 tion Drainage Manual, is it?
- 23 A No, that particular methodology isn't.
- 24 Q Is not?
- 25 toedter - cross - white

1 A. Is not. However, it's used within the Bureau of
2 Reclamation.

3 Q Do you have your Drainage Manual with you?

4 A. Yes, I do.

5 Q Isn't it true that the methodology for subsurface
6 investigation set forth in the Bureau of Reclama-
7 tion Drainage Manual is contained on Pages 115,
8 beginning with Paragraph 4-5 through 118, or end-
9 ing on 118?

10 A. Okay. Yes, this is a recommended technique.

11 Q I hand you what has been marked for identification
12 as Plaintiff's Exhibit WRIR BT-2, and ask you if
13 that exhibit accurately sets forth pages -- or is
14 an accurate copy of Pages 115 through 118 of the
15 Bureau Manual?

16 A. Okay. Yes, it does. However, I would like to
17 point out that this is just one of the techniques
18 that is commonly used within Reclamation and all
19 drainage work done within the Bureau is not neces-
20 sarily approached precisely according to this
21 technique.

22
23
24 * * * * *

25

1 Q (By Mr. White) Well, on Page 115, a quarter
2 of the way from the bottom, do you find (A)
3 that says log and drainage holes?

4 A Yes.

5 Q Is it the Bureau's practice to use other than
6 completely logged holes that are called for
7 by that paragraph?

8 THE SPECIAL MASTER: Are you competent to
9 testify what the Bureau practice is?

10 Mr. White, do you think he is competent
11 to testify on what the Bureau practice is?

12 MR. WHITE: Let me ask him a couple
13 questions, Your Honor.

14 THE SPECIAL MASTER: All right.

15 Q (By Mr. White) Have you been involved, Mr.
16 Toedter, with any Bureau field work done in
17 the area of the Wind River Indian Reservation?

18 A No, I have not. However, I did Bureau field
19 work in the State of North Dakota and two
20 locations within the State of Washington.

21 Q Isn't it true on the bottom of Page 115 where
22 it says: When the average hydraulic, and
23 then continues on Page 118, so that the complete
24 sentence says: When the average hydraulic

25 toedter-voir-dire-white

1 conductivities have been obtained for all the
2 different texture-structure combinations in
3 the project, the data can be used to estimate
4 the weighted hydraulic conductivity at every
5 site that a hole has been logged?

6 A Okay. That's correct, and that's what we
7 attempted to do in the Wind River Reservation.

8 Q Isn't it true, however, that Table 2 in Exhibit
9 241-A and 241-B sets forth values of hydraulic
10 conductivity only for textures and not for
11 texture-structural combinations?

12 THE SPECIAL MASTER: My, my.

13 Q (By The Witness) I think we are getting pretty
14 precise. Now, in this business I think commonly
15 structure particularly four foot or below four
16 feet of depth in most soils is either single
17 grained or massive in nature. Subsequently,
18 it can be concluded, for the most part, that
19 structure isn't as much a component.

20 Q (By Mr. White) Isn't it true that the soil
21 profile logs developed by HKM actually called
22 for a determination of soils structure?

23 A Yes, they did.

24 Q I hand you what's been marked for identification
25 toedter-voir dire-white

1 as Plaintiff's Exhibit WRIR BT -- that's
2 Bravo Tango -- 3 and ask you whether or not
3 that is the collection of soil profile logs
4 that was used by you in Exhibit 241-B for the
5 Ray Unit No. 4?

6 A Yes, it was.

7 Q Isn't it true that those forms make provision
8 for a determination of soils structure?

9 A Yes, they do.

10 Q And isn't it true that no such determination
11 of structure was made?

12 A Yes, it was, and the reason why, as I pointed
13 out earlier, is for the most part below four
14 feet in depth, which is the area of principal
15 interest for me and the area that most of the
16 hydraulic conductivity testing was performed
17 in, the structure is massive in nature.

18 I think one of the key considerations in
19 my field work that I have found as a drainage
20 engineer that is not pointed out in the Bureau
21 of Reclamation drainage map is stickiness and
22 plasticity of a given soil upon which you are
23 testing.

24 I think this is a very, very important

25 toedter-voir dire-white

1 consideration.

2 Q Isn't it true that soils structure as opposed
3 to texture is a characteristic that is very
4 useful in evaluating and correlating the
5 hydraulic conductivities of soils with similar
6 textures?

7 A As I related to earlier, when you got a massive
8 type structure that's uniform throughout, I
9 just can't appreciate the importance which
10 you place on it.

11 Q Isn't it true that the importance suggested
12 by that question is an importance placed on it
13 by the Bureau drainage manual?

14 THE SPECIAL MASTER: You are arguing with
15 the witness now, Mr. White. I asked you not
16 to do that. The document speaks for itself,
17 and the testimony speaks for itself.

18 Q (By Mr. White) I hand you what's been marked
19 for identification as Plaintiff's Exhibit BT-4
20 and ask you to turn to Page 20 and verify that
21 that is a true and accurate copy of Page 20
22 out of the drainage manual?

23 A Yes, it is.

24 MR. WHITE: Off the record.

25 toedter-voir dire-white

1 (Off-the-record discussion.)

2 Q (By Mr. White) I direct your attention to
3 Page 20 as set forth in Plaintiff's Exhibit
4 WRIR BT-4 and ask you if you would read the
5 first sentence after the heading (D), Structure,
6 that appears about a third of the way down the
7 page.

8 You needn't read it aloud. Just read it
9 to yourself.

10 THE SPECIAL MASTER: Read it aloud if it's
11 all right with you, Mr. White.

12 THE WITNESS: All right. Soils structure
13 is a characteristic that is very useful in
14 evaluating and correlating the hydraulic
15 conductivities of soils with similar textures.
16 Structure refers to the aggregation of primarily --
17 of primary soil particles and to compound
18 particles which are separated from adjoining
19 aggregates by surface of weakness. See the figure
20 below.

21 THE SPECIAL MASTER: He only wanted one
22 sentence so --

23 Q (By Mr. White) Referring to figure 2-4 at the
24 bottom of Page 20, which is entitled, "Types of
25 toedter-voir dire-white

1 soils structure," did you make or cause to be
2 made any determination of the soils structures
3 that are set out in that figure 2-4?

4 A Okay. I observed the soil structure during my
5 drilling efforts, particularly those situations
6 where platting structure is apparent, common in
7 lacustrine type materials. Granular structure
8 is apparent in many of the coarse sandy-type
9 materials.

10 You will observe subangular blocking type
11 structure in some of the medium textured soils.

12 Q Isn't it true that on BT-3 on the soil log
13 set forth in BT-3 as well as the other soil logs
14 prepared by HKM personnel in the field those
15 typing conclusions are not reflected?

16 A Okay. Those typing conclusions are not
17 reflected.

18 One thing that we should point out for the
19 record here is that actually there's two types
20 of structures commonly found in soils.

21 One type is referred to as a macrostructure,
22 which is the common structure found in place in
23 soil.

24 Another type of structure is your microstructure,
25 toedter-voir dire-white

1 which is apparent when you dig up some soil
2 and break it apart.

3 Now, the area that we are looking at here
4 is the area that deals with your microstructure
5 which actually means that you have to further
6 break that massive soil apart in order to make
7 this determination.

8 Q And isn't it true that that determination was
9 not made on the soil profile logs such as those
10 that are included in BT-3?

11 A Okay. I think the point that I'm trying to
12 arrive at here is your macrostructure in a lot
13 of that area is granular, relating to single
14 grain type particles or massive type structure,
15 and this structure is what is the important
16 part of your hydraulic conductivity analysis.

17 Now, as set forth in the structure as
18 identified by HKM in the logs, that just deals
19 with the microstructure rather than dealing with
20 macrostructure.

21 Q Mr. Toedter, when you made your threshold
22 determination of structure that you just
23 described, macro versus micro, did you do so
24 based on the holes which you drilled personally,

25 toedter-voir dire-white

1 the deep holes, or based on the land classification
2 holes?

3 A The macrostructure?

4 Q Yes.

5 A I actually -- you can't deal with macrostructure
6 based on holes that are dug. You have to look
7 at pits and things of this nature in order to
8 make that determination.

9 Q You had approximately nine or ten pits --

10 A Yes.

11 Q -- is that correct?

12 A In the Big Horn Flats area, and they were dug
13 for land classification purposes.

14 Q And based on the nine or ten pits in the Big
15 Horn Flats area, you would reach conclusions
16 concerning soils structures for the other areas;
17 is that correct?

18 A No.

19 THE SPECIAL MASTER: I have given a lot
20 of latitude in asking those, but I don't want
21 you to try and trick him, but you are close
22 to that.

23 MR. WHITE: I don't think this witness
24 can be tricked, Your Honor.

25 toedter-voir dire-white

1 THE SPECIAL MASTER: You have been
2 deposing him for a year.

3 MR. MEMBRINO: You can't blame him for
4 trying.

5 Q (By Mr. White) Did you tell me that the
6 structure was determined by pits or not?

7 A I'm saying it can be determined by pits.

8 Q How did you determine it for the various arable
9 land areas shown on Exhibits C-231 through 240?

10 A Well, as I pointed out earlier, I wasn't
11 involved in the test pitting process. That
12 was done as a portion of the land classification
13 procedures.

14 The areas in which the pits were dug
15 were gravelly and the guys couldn't get down
16 with their hand augers so, as a consequence,
17 we had to have some means of determining, in
18 fact, that those lands were arable and so, yeah,
19 the stuff is granular in nature out there and,
20 you know, one could just conclude that from
21 handling sandy soil, any sandy, gravelly,
22 cobbly type soil that you've got, that they
23 are going to fall in certain structural conditions.

24 Q Is it true that you made the determination of
25 toedter-voir dire-white

1 soils structure based on the pits or not?

2 A No, the pits had nothing --

3 Q What field investigation did you make to
4 determine the soils structure for each of
5 the arable areas outlined on Exhibits C-231
6 through 240?

7 A As I pointed out earlier, I don't think in this
8 case, since the soils structure on a micro
9 or macro basis is massive in nature, that it
10 does not have the importance which you place
11 upon it. There's other things that have greater
12 considerations and so subsequently I didn't
13 place that importance upon it.

14 Q So to make sure the record is clear, is it true
15 you made no field investigation of the soil
16 structures contained within the arable lands
17 shown on Exhibits 231 through 240?

18 A Okay. I conclude that the soils structures are
19 generally about the same on a macro basis.

20 MR. WHITE: Could you read the question
21 back?

22 THE SPECIAL MASTER: He answered that.
23 He concluded they were the same on a macro
24 basis, and I think his answer is no, he didn't.

25 toedter-voir dire-white

1 Is you answer no because you concluded
2 what you did?

3 THE WITNESS: Yes, yeah.

4 THE SPECIAL MASTER: All right. This is
5 an observation, while you are thinking, Mr.
6 White. When someone answers a question okay,
7 that's the result of television the last 25
8 years.

9 I have two sons that can't begin a
10 sentence without saying okay.

11 Does that mean yes or not?

12 MR. WHITE: Well, I was just trying to
13 make sure the record was correct, and I believe
14 everyone understands the record to be that he
15 answered no to the question.

16 Q (By Mr. White) Is that correct, Mr. Toedter?

17 THE SPECIAL MASTER: And he gave his reason
18 for it, and he followed on with it, and that's
19 fine.

20 THE WITNESS: Put it this way: I would
21 like to just clarify to the point that it was
22 only considered on a limited basis. It was
23 given limited consideration because of the fact
24 that it's massive and that was as far as I took it,

25 toedter-voir dire-white

1 and this goes back to geomorphology and the
2 general development of soils and your horizons
3 if your elements are such that your soil
4 development is in the top portion of your
5 profile generally.

6 MR. WHITE: I'm not sure we have a record
7 of the answer to that question, Your Honor.
8 I would like to make sure that the answer to
9 the question about the field work is no.

10 Q (By Mr. White) Was that your answer, plus
11 the reason why you didn't do the field work?

12 A No, my answer is not no.

13 THE SPECIAL MASTER: I object to that.
14 Let's let the record speak for itself. The
15 question was put on whether it was made on the
16 basis of structure and then you said you did
17 rely on these studies through the exhibits of
18 any of the structure and he said that is correct
19 and he told his reasons for it. It simply
20 isn't that much of a necessary element.

21 We are getting into a parody of words.
22 He went through the texture and what is texture.
23 He defined structure and what he thinks is the
24 measurement. You have an exhibit criteria from
25 toedter-voir dire-whitie

1 manuals of BLM. That's where we are so far
2 on this examination.

3 MR. WHITE: Let me ask the question I
4 thought I did and clearly didn't from your
5 observation, Your Honor.

6 Q (By Mr. White) Is it true, Mr. Toedter, that
7 you conducted no field work to determine the
8 structure of the soils contained within the
9 arable lands shown within Exhibits 231 through
10 240 and by "You," I mean you personally?

11 A Okay. That is not correct.

12 Q Please describe the field work which you
13 conducted to determine the soils structure
14 of those lands classified as arable on those
15 exhibits.

16 A Okay. Limited importance, as I pointed out
17 earlier, was given to structure. It was
18 considered massive because of the soil
19 geomorphology in the area. It was considered
20 where appropriate. I think you will find that
21 probably on some of my other logs I did for
22 the future work -- in fact, let's just check
23 that out -- that some designation was given to --

24 MR. WHITE: Can I step away from the podium
25 toedter-voir dire-white

1 to confer with my consultant, Your Honor?

2 THE SPECIAL MASTER: Yes.

3 A (By The Witness) Okay. It was not denoted.

4 on the logs on either the future program or
5 the historic.

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toedter-voir dire-white

1 Q (By Mr. White) Would you please describe then that
2 fieldwork which you did do to determine soils struc-
3 ture within the arable land on Exhibits 231 through
4 240?

5 A Well, again, it's obvious when you're drilling when
6 you get into certain areas that have, say, platy
7 structure which is very -- a very important consi-
8 deration on the permeability of the materials that
9 are present --

10 Q So you personally did some drilling then, is that
11 correct?

12 A Yes.

13 THE SPECIAL MASTER: Mr. White, I thought he
14 answered that question once for you when the sen-
15 tence contained the word "morphology" --

16 THE WITNESS: Yeah, soil morphology.

17 THE SPECIAL MASTER: And you asked him that
18 same question again. So I think it's been asked
19 and answered.

20 Q (By Mr. White) Where did you do the drilling that
21 you referred to?

22 A I drilled in all the areas -- or logged behind the
23 driller in all the areas except the Big Horn Flats
24 area.

25 toedter - cross - white

1 Q How many holes did you drill?

2 A Okay, there were 117 holes drilled in the future
3 lands. These are the lands that were testified to
4 by Mr. Kersich during his testimony.

5 And 26 holes in the historic project lands.

6 One thing I might point out in this discussion
7 is even though the Bureau of Reclamation in their
8 Drainage Manual here shows structure, that work that
9 was done for the Wind Division, there were approxi-
10 mately 100 sheets or whatever, there is no -- there
11 is some identification of structure in the area, but
12 every textural zone does not have an identification
13 of structure, and that is a Bureau study.

14 Q When was that Bureau study done?

15 A 1962.

16 Q Isn't the Drainage Manual to which you've been re-
17 referring the First Edition dated 1978?

18 A Yes.

19 Q When you drilled the holes which you described,
20 what sort of drill bit did you use?

21 A We used what they call a rock bit.

22 Q Isn't it true that when you drill through a soil
23 texture with a rock bit, that soils strata or tex-
24 ture is disturbed?

25 toedter - cross - white

1 A Okay. Yes, it is. In fact, I'm very pleased that
2 you brought this point up because this is a common
3 technique of drilling on drainage programs by the
4 U.S. Bureau of Reclamation throughout the western
5 United States. This was commonly used throughout
6 the Columbia Basin Project.

7 Q How do you determine soils structure from disturbed
8 soils samples that are brought up by a rock bit?

9 THE SPECIAL MASTER: I thought your first ques-
10 tion said that the rock bit disturbed the texture.
11 Do you say it destroys the structure also?

12 MR. WHITE: I was asking him how he determined
13 it, Your Honor.

14 THE WITNESS: Okay. Actually, the rock bit
15 destroys the structure and doesn't influence the
16 texture at all.

17 THE SPECIAL MASTER: If it is sandy, it is
18 still sandy?

19 THE WITNESS: Right.

20 THE SPECIAL MASTER: But if it is granular,
21 it isn't granular any more?

22 Q (By Mr. White) If the rock bit destroys the struc-
23 ture, how were you able to determine structure from
24 your drilling program?

25 toedter - cross - white

1 A. Okay, that's the point I made earlier, and the
2 Drainage Manual here says, you know, that you have
3 to identify the soils structure, and yet, how can
4 you identify the soils structure when you use a
5 technique of drilling that destroys it?

6 THE SPECIAL MASTER: Can you answer that, Mr.
7 White?

8 MR. WHITE: I think I would, but I think the
9 counsel for the United States might object, and I'll
10 have my own expert address that issue.

11 THE SPECIAL MASTER: I think he mentioned that
12 when he mentioned pits and the reason for the pits.

13 MR. WHITE: We'll come back to it later on in
14 the case.

15 THE WITNESS: There is a technique to use to
16 go on ahead and identify the structures, there's no
17 question about that. However, you know, the point I
18 want to make is the fact that the Bureau of Reclama-
19 tion does, in fact, set forth this stuff in their
20 standards, they don't follow it.

21 THE SPECIAL MASTER: Well, we are soon --

22 MR. WHITE: We'll get back to it, Your Honor.

23 THE SPECIAL MASTER: We are entering a new era
24 of Federal Government regulations and standards.

25 toedter - cross - white

1 There will be less and less of them, I'm sure, in the
2 next few years.

3 Q (By Mr. White) Mr. Toedter, I hand you my copy of
4 Exhibit C-226, which has already been admitted which
5 is Mr. Waples' historic lands study. I refer you to
6 Table 8 on Page 39 and ask you if you could indicate
7 orally those lands on Table 8 that were included
8 within your study of depth to barrier and hydraulic
9 conductivity and those lands which were not?

10 A. Okay, those lands that were included within the con-
11 text of my study are shown and labeled as major irri-
12 gation project.

13 Q Thank you.

14 That would be for 7221 acres --

15 A. Yes.

16 Q -- of the Waples' land?

17 A. Yes.

18 Q Mr. Toedter, when you indicated on direct examination
19 that not all of your hydraulic conductivities for the
20 various soils textures were based on fieldwork, you
21 indicated that your estimates or your professional
22 judgment was based on various texts as well as your
23 experience. Could you please describe and identify
24 those texts upon which your estimated hydraulic

25 toedter - cross - white

- 1 conductivities were based?
- 2 A Okay, that was based on some SCS literature.
- 3 Q Could you specifically describe that literature,
- 4 please?
- 5 A Well, one of the texts that I considered was Soil
- 6 Survey Analysis that was done in Montana out in
- 7 Rosebud County.
- 8 Q Any others that you can specifically identify?
- 9 A Okay, there is some guidelines given in soil mechanics
- 10 texts. I can't cite the exact text right now. It
- 11 deals with soils as they relate to soils engineering.
- 12 Q During your work on drainage in this litigation,
- 13 isn't it true that you had occasion to prepare some
- 14 drain spacing charts?
- 15 A Yes, I did.
- 16 Q I hand you what has been marked for identification
- 17 as Plaintiff's Exhibit WRIR BT-11 and BT-12. How
- 18 were those graphs derived and how were they used
- 19 in establishing the land classification standards?
- 20 A Okay, I believe that you obtained these as part of
- 21 my deposition, is that not correct?
- 22 Q That's correct, in May of 1980 when you were just
- 23 working on the standards.
- 24 A Okay. What I did here was I made some assumptions
- 25 toedter - cross - white

1 that would be common to the business in order to
2 determine deep percolation quantities both on the
3 basis of time and the amount. Upon doing that,
4 HKM has a computer program which was developed by
5 myself. It's based on the transient flow equation
6 used commonly by the Bureau of Reclamation. Then
7 the program --

8 Q Excuse me, Bob. Was that the irrigation scheduling
9 program that you discussed in your direct testimony?

10 A No, it doesn't have anything to do with the irriga-
11 tion scheduling programming.

12 Q Okay, go ahead, I'm sorry.

13 A Okay, after I determined quantities of deep percolation
14 with respect to time, we generated a set of drain
15 spacing analyses, first of all, holding the depth
16 to barrier constant and then going through a number
17 of different iterations, as can be seen by the num-
18 bers shown on this paper, for hydraulic conductivity.
19 Then the depth to barrier was varied and the same
20 series of iterations for hydraulic conductivity were
21 run through again. This was done until the number
22 of different combinations that are shown on these
23 sheets were determined. After obtaining this infor-
24 mation, it was plotted graphically on these sheets,

25 toedter - cross - white

1 which have been reduced, and then --

2 Q Reduced in size, right?

3 A What's that?

4 Q Reduced in size from larger paper to letter size
5 paper?

6 A Yeah, to letter sized paper.

7 Then similar lines that would have drain --
8 or similar drain spacings were interpolated in
9 based on the results of these different combina-
10 tions of hydraulic conductivity and depth to bar-
11 rier.

12 Q Using Exhibit BT-12, assuming that you wanted 1000-
13 feet drain spacing and assuming that your hydro--
14 your hydraulic conductivity was 1 inch per hour,
15 would that mean that you would have to be located
16 in an area having a depth to barrier of approximately
17 15 feet?

18 A If you had 1000-foot drain spaces?

19 Q Yes, sir.

20 A Yes.

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1 THE SPECIAL MASTER: Can I hear that again,
2 please, Mr. White or the witness? Do you have
3 one hydraulic conductivity inch per hour?
4 That would be about -- that would be up five-
5 tenths. Does that read up on the left five-
6 tenths?

7 MR. WHITE: The five is five inches, Your
8 Honor.

9 THE WITNESS: That's correct.

10 THE SPECIAL MASTER: Then the one you
11 would read over to 15 and you get about 750
12 foot spacing; is that correct?

13 THE WITNESS: You would read over until
14 you intersect the line that's 1,000.

15 MR. WHITE: So really that would be
16 around sixteen and a half or seventeen feet.

17 THE WITNESS: Correct.

18 MR. WHITE: I was trying to deal with
19 approximations.

20 THE SPECIAL MASTER: I've got it. That's
21 fine.

22 THE WITNESS: One thing I think that should
23 be made clear is that Dr. Mesghinna was
24 responsible for the determination of drain
25 spacing in this litigation, and the only

1 consideration that HKM made was the 200-foot
2 drain spacing.

3 THE SPECIAL MASTER: Minimum?

4 THE WITNESS: Minimum concept.

5 Q (By Mr. White) But these graphs, were, in
6 fact, part of the general work you did to
7 develop your standards, were they not?

8 A Not really. Two hundred feet was all that was
9 important.

10 Q Show me how you come up with 200 feet on these
11 graphs. You can come up with more. That's
12 what counts, I guess.

13 Show us any example of less than 200
14 feet on any graph.

15 THE WITNESS: No, they don't have less
16 than 200 feet. Now --

17 THE SPECIAL MASTER: I have a question or
18 two on these if it's not inappropriate to
19 interrupt now.

20 MR. WHITE: That's all right. I was
21 galloping towards 1:00.

22 THE SPECIAL MASTER: I'm troubled with
23 this observation. A plot of land cannot serve
24 both as sprinkler or gravity. It must be one
25 toedter-voir dire-white

1 or the other at any given season?

2 THE WITNESS: That's correct.

3 THE SPECIAL MASTER: Or maybe even a
4 given year and maybe it elapses for some
5 other reason?

6 THE WITNESS: Correct.

7 THE SPECIAL MASTER: Is that factor
8 cranked into your work in some way in these
9 evaluations, or is it not?

10 THE WITNESS: All right. I'll tell you
11 the consideration that was given to it.

12 As we classified lands as sprinkler lands
13 and classified lands as gravity lands, it became
14 necessary and appropriate to identify, you
15 know, with that land classification.

16 THE SPECIAL MASTER: And the rest of it
17 is up to management then, I suppose?

18 THE WITNESS: Well, it's carried on
19 through the context of the study in other
20 witnesses.

21 THE SPECIAL MASTER: If it's 2 gravity
22 and 5 sprinkler and a manager is foolish
23 enough to put 5 sprinkler on, that will result
24 in less sustained yield or less crop values?

25 toedter-voir dire-white

1 THE WITNESS: No, I think the only point
2 that we were trying to make here is that, in
3 fact, there was a 200-foot drain spacing.

4 THE SPECIAL MASTER: Out there on a given
5 parcel of land.

6 I think I understand.

7 THE WITNESS: Given the deep percolation
8 conditions for sprinkler and then given the
9 deep percolation conditions for gravity.

10 THE SPECIAL MASTER: This is strictly
11 a case of drainage and nothing else as far as
12 you are concerned,, right?

13 THE WITNESS: Right.

14 THE SPECIAL MASTER: Go ahead, Mr. White.

15 Q (By Mr. White) In your direct examination
16 you referred to the use of an HKM computer
17 program involving irrigation scheduling analysis.

18 Would you please describe how that fit in
19 to either the development of the land
20 classification standards, the application of
21 those standards, or the analyses which is
22 represented by Exhibits 231 through 241-B?

23 A Okay. They don't have anything to do with
24 this analysis here that has been presented.

25 toedter-voir dire-white

1 What they relate to or what it relates
2 to is the determination of whether or not
3 lands -- well, it does indirectly but not
4 directly.

5 It relates to the determination of arable
6 lands.

7 Okay. Getting back to the question
8 that you asked me about an irrigation scheduling
9 program, actually HKM does not have an
10 irrigation scheduling program as such, a
11 package.

12 What it is is it's a component of the
13 drainage program. What we attempt to do is
14 using consumptive use analysis, which for this
15 particular study we chose to use Jensen-Haise,
16 we developed soil moisture budget analyses.

17 Essentially this whole thing is an inter-
18 play of soil, moisture budgeting, the amount
19 of moisture that you have in your soil profile,
20 so you have to start with an initializing
21 condition.

22 Then you have to consider the quantity
23 of consumptive use and the quantity of effective
24 precipitation.

25 toedter-voir dire-white

1 Once all the moisture based on your
2 consumptive use and effective precipitation
3 analysis, which I will just call irrigation
4 requirement for simplicity, uses up all the
5 moisture in the soil profile, and irrigation
6 event would be required.

7 Then we identify the amount of application
8 that would be placed on the land, which is
9 just a typical situation, subtract the
10 amount of moisture that will be held by the
11 soil, which again is just the typical case
12 situation, deriving a difference.

13 Now, a portion of that difference will be
14 deep percolation and a portion will be
15 evaporation.

16 That portion that's evaporation will not
17 pass on down through the root zone in the form
18 of deep percolation, so that's no longer
19 important to us in our consideration.

20 THE SPECIAL MASTER: I wish I could say
21 that evaporation was no longer important to
22 me, but that's not the case.

23 Go ahead.

24 THE WITNESS: Okay. Then continuing in
25 toedter-voir dire-white

1 this analysis, the call for an irrigation,
2 so we bring our soils profile up to its
3 maximum capacity.

4 Then we start the irrigation requirement
5 or consumptive use process, if you will, until
6 all the moisture is utilized within the soil
7 profile, and this is the process throughout
8 the irrigation season.

9 THE SPECIAL MASTER: If you see an area
10 in your arable studies that is fraught with
11 massive water consuming growth like free
12 autophytes, does it affect your conclusions, or
13 does it have nothing to do with that?

14 THE WITNESS: No, we really didn't take
15 that into consideration. That's in another
16 subject area.

17 THE SPECIAL MASTER: Go ahead, Mr. White.

18 Q (By Mr. White) In all this that you have
19 described as a part of what you call your
20 drainage program --

21 A Yes.

22 Q -- that's a computer program?

23 A Yes.

24 Q And was that used in this study even indirectly
25 toedter-voir dire-white

1 and I think it's just inappropriate for Mr.
2 White to be requesting it.

3 THE SPECIAL MASTER: Well, will you ask
4 your employers and, if so, you can have it
5 ready for Mr. White, if it's an appropriate
6 document.

7 MR. WHITE: Even if it's proprietary,
8 if it's part of the work he did leading up
9 to these conclusions, we are entitled to it.

10 THE SPECIAL MASTER: I would think so,
11 and he said it's no problem to obtain it.

12 MR. ECHOHAWK: May I address that?

13 In various depositions that we have had
14 since last spring we've been through this
15 interchange time and time again of each side
16 asking the other side for their computer
17 program listings and so forth, and on each
18 occasion it was understood that those were
19 proprietary and would not be turned over.

20 We have asked Wyoming's experts for
21 their's, and they have refused to give them
22 to us, and likewise, we have refused to give
23 them our computer listings.

24 I think it's tangentially related to
25 what Mr. Toedter has talked about, and I think

1 for the development of the opinions which
2 are illustrated by Exhibits 231 through 241-B?

3 A Only as applies to the arable land base, as
4 identified by HKM.

5 Q So it was used in your analysis as applied
6 to the arable land base; is that correct?

7 A Right.

8 Q Do you have a program listing for that computer
9 program?

10 A Okay. I don't think I do with me.

11 MR. WHITE: Your Honor, I would ask that the
12 witness be instructed to provide a program
13 listing so we can determine whether or not the
14 program does what the witness hopes it does
15 and whether or not we wish to attack the
16 programming.

17 THE SPECIAL MASTER: How much of a problem
18 is that, Mr. Toedter? Can you do it --

19 THE WITNESS: It's no problem

20 THE SPECIAL MASTER: No problem?

21 MR. MEMBRINO: Your Honor, this drainage
22 program was only incidentally related to his
23 conclusions on drainage. It's also proprietary
24 information that neither side has exchanged,

25 toedter-voir dire-white

1 he can explain for the most part, as he has
2 done right now.

3 MR. WHITE: I will state for the record,
4 Your Honor, that when the State of Wyoming
5 completes the programs which it's using, I think
6 it's bound by the rules to provide them either
7 at the time prior to their use as part of
8 direct examination or their reliance on it
9 during direct examination or when requested to
10 deliver them during cross-examination.

11 THE SPECIAL MASTER: Let me hear one more
12 time what it is you have asked for.

13 MR. WHITE: I have asked for the program
14 listings or the description of the program for
15 the drainage program which Mr. Toedter has
16 testified were involved in his drainage analyses
17 with respect to the arable lands within the
18 study areas shown on Exhibits C-231 through 241-B.

19 THE SPECIAL MASTER: Do you need them all,
20 for all areas?

21 MR. WHITE: No, just one thing. It's one
22 program, and they plug in data, and we just
23 want to see the program how they mesh the
24 program.

25 THE SPECIAL MASTER: It's going to be hard

1 for me to say that that is not relevant to
2 this lawsuit. If you want -- do you object
3 to that? Does the United States object?

4 MR. ECHOHAWK: Yes, Your Honor.

5 THE SPECIAL MASTER: You are going to
6 have to give me some pretty good reasons for
7 sustaining your objection.

8 Why don't you think about that and come
9 back at me later, and in the meantime we will
10 let sit the fact that I'm going to ask the
11 witness to produce them.

12 MR. ECHOHAWK: I will discuss that with
13 the heads of each of the companies that deal
14 with that information.

15 THE SPECIAL MASTER: Go ahead, Mr. White.

16 MR. WHITE: Your Honor, --

17 THE SPECIAL MASTER: Let's go eat.

18 MR. WHITE: If you rule eventually that we
19 may not have the program listings, then I would
20 ask two things:

21 First, that this witness be required to
22 return to be cross-examined, orally cross-
23 examined, with respect to that program --

24 THE SPECIAL MASTER: Which I denied you
25 by the rule.

1 MR. WHITE: And, second, that the same
2 rule with respect to the proprietary nature
3 of the programs be extended to the State
4 as well as the United States.

5 Those are the two things I ask if you
6 eventually deny it.

7 I think you nodded your head yes.

8 THE SPECIAL MASTER: Well, I understand
9 your two requests, and I just don't believe
10 that there is much of a case to deny the fact
11 that you ought to provide the materials. There's
12 no big deal, as he said.

13 I will reserve the final ruling on it
14 until I hear from the United States.

15 MR. MEMBRINO: Thank you, Your Honor.

16 Q (By Mr. White) Mr. Toedter, do you have with
17 you the soil logs which you developed or other
18 field notes which you prepared based on your
19 1981 field investigation?

20 MR. CLEAR: If we are going to go into
21 another area, shall we take a ten-minute break?

22 THE SPECIAL MASTER: No, let's go and see
23 if we can finish up in ten or fifteen minutes.

24 MR. WHITE: I think I have about 15 minutes
25 more cross.

1 THE SPECIAL MASTER: I think you can
2 condense it to seven and a half minutes.

3 MR. WHITE: I would have no objection
4 to a short break.

5 THE SPECIAL MASTER: I think it's up to
6 you. Do you want to go on or do you want to
7 take a break?

8 THE WITNESS: I'm not sure I can put my
9 finger right on these materials that Mr. White
10 has requested, so it would probably be a good
11 idea to take a break.

12 THE SPECIAL MASTER: All right. Let's take
13 a ten-minute break.

14 (Whereupon, a ten-minute
15 recess was taken.)

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(Beginning at 1:12 p.m.)

THE SPECIAL MASTER: Come to order, please.

Q (By Mr. White) Mr. Toedter, is it --

MR. MEMBRINO: Your Honor, before we continue, I just want to make something clear about the information that has been requested by Mr. White. The information that was used was used only indirectly and it was used to prepare the footnote to the standards. There is a 200-foot drain spacing. The calculations that go into the actual drain spacing that the United States is going to present will be through another witness using perhaps a completely different program. And I think the whole issue regarding this witness' knowledge of his company's program is all out of proportion to its relevancy in this hearing.

MR. WHITE: Whether or not that's true, Your Honor, if it is relevant to one footnote or twenty footnotes, it is still discoverable and we maintain our order --

THE SPECIAL MASTER: Go ahead.

Q (By Mr. White) Mr. Toedter, --

A. Yes.

MR. WHITE: -- excuse me, or maintain our request for an order. I'm sorry.

toedter - cross - white

1 Q (By Mr. White) Mr. Toedter, were you able during
2 the break to find your 1981 soil logs or field
3 notes, or have they disappeared in one of the many,
4 many boxes of materials that you brought with you?

5 A. Okay, I have misplaced them.

6 Q Will you be able to provide the State of Wyoming
7 with copies of those?

8 A. Yes, I will.

9 Q Will you be able to provide us with copies prior
10 to week's end, prior to Friday, this being Wednes-
11 day?

12 A. Yes.

13 MR. WHITE: Thank you.

14 Q Is it true that you provided the information con-
15 tained in Exhibits 231 through 241-B to Dr. Mes-
16 ghinna?

17 A. Yes, I did.

18 Q Did you provide the information contained in your
19 work maps -- or, excuse me, let's strike that.

20 Did you provide your work maps of the type
21 that's been admitted as Exhibit 243-C, 243, to Dr.
22 Mesghinna?

23 A. No, I did not.

24 Q Okay. Thank you.

25 toedter - cross - white

1 Isn't it true, Mr. Toedter, that over 90 per-
2 cent of your study areas shown on Exhibits 231 through
3 240 lie within one or more of the following land
4 forms: alluvium, terrace and Wind River Formation?

5 A. I would say that's probably an accurate appraisal.

6 Q. I hand you what's been marked for identification as
7 Plaintiff's Exhibit BT-10, which is entitled, "Re-
8 port to the Regional Director of Region VI, Bureau
9 of Reclamation", by the Board of Consultants, River-
10 ton Project, Wyoming, regarding drainage in land
11 classification problems on the Third Division of
12 Riverton Project, dated December 15, 1961, and ask
13 you to turn to the fourth page, which is a map show-
14 ing the North Portal and the North Pavillion areas of
15 the Third Division, and further ask you, using Exhi-
16 bit C-33, to tell me or tell the Court, state for
17 the record, the land forms which are included within
18 the North Pavillion and North Portal areas, as de-
19 picted on that map.

20 MR. MEMBRINO: Your Honor, before he begins,
21 I should point out that Mr. Toedter's description
22 of land forms earlier testified to were based only
23 in part on the United States Exhibit WRIR C-33.

24 He was also in the field and was on these lands.

25 toedter - cross - white

1 MR. WHITE: I think the record speaks for it-
2 self, Your Honor.

3 THE SPECIAL MASTER: Have you got any indica-
4 tion, Mr. White, of what the township is of the
5 North Portal area?

6 MR. WHITE: Well, they lie along 2 East and 3
7 East on either side of Muddy Creek.

8 THE SPECIAL MASTER: 2 and 3, Township 2 and 3
9 North?

10 MR. WHITE: I'm sorry, 2 and 3 East, Your Honor.
11 The Bureau map omits the township. I gave him the
12 ranges.

13 THE SPECIAL MASTER: Oh, I see. All right.

14 MR. WHITE: I think it is easily figured out
15 from the other features shown on here.

16 THE WITNESS: Okay. Similar geologic materials
17 are shown in these areas.

18 Q (By Mr. White) That's the Wind River Formation,
19 alluvium and terraces?

20 A That's correct.

21 Q In other words, over 90 percent of your study areas
22 contained the same land forms as contained in the
23 Third Division?

24 A That's correct.

25 toedter - cross - white

1 THE SPECIAL MASTER: Well, the first time he
2 asked you, you said that's generally correct, so I
3 assume you still want to keep it somewhat consistent.

4 THE WITNESS: All right, I'll keep it generally.
5 I don't know whether the 90 percent figure is
6 exact or not.

7 MR. WHITE: Well, do you want to go through
8 them one by one?

9 THE WITNESS: No.

10 (Laughter.)

11 MR. WHITE: Okay. If it's any help, I came up
12 with 94 percent.

13 Q (By Mr. White) Would you turn to Page -- Pages 2
14 and 3, please, beginning at the bottom of Page 2
15 where it says, "Soil Logs", would you read to your-
16 self or aloud, if you like? You might as well read
17 it aloud, the last paragraph on Page 2, which be-
18 gins, "The purpose of soil logging," and the first
19 paragraph on Page 3, which begins, "The 400-foot
20 grid holes"?

21 A. Okay.

22 Q Isn't it true that the 400-foot grid described in
23 the last paragraph on Page 2 converts to a hole
24 density of one hole for approximately 4 acres?

25 toedter - cross - white

1 A. Okay, that would be correct.

2 Q And isn't it true that in the first paragraph of
3 Page 3 those 400-foot grid holes are indicated as
4 being logged for a variety of items, including
5 structure?

6 A. Yes, they were.

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1 THE SPECIAL MASTER: Is it among other
2 things?

3 MR. WHITE: Yes, sir, I meant to say
4 among a variety of items.

5 Q (By Mr. White) Isn't it true that the hole
6 density utilized in your analysis depicted
7 on Exhibits C231 through 241-B is based on
8 a hole density of several hundred feet --
9 excuse me -- several hundred acres per hole?

10 A That's reasonable to assume.

11 MR. MEMBRINO: Your Honor, I think we
12 should point out what this document was
13 prepared for and what we're involved with in
14 this case.

15 This is prepared about an existing
16 irrigation project with very severe drainage
17 problems, and it's a report on what might be
18 done about it, and the level of intensity is
19 far greater than what we have to be concerned
20 with in proposed project development and, in
21 fact, taking preventive measures and good
22 design in the first place to avoid going into
23 what has gone on here.

24 I think we are involved in what may not be

25 toedter-voir dire-white

1 a fair comparison.

2 THE SPECIAL MASTER: I appreciate your
3 observation. Go ahead with your questions.

4 MR. WHITE: I'm glad Mr. Membrino mentioned
5 that, Your Honor, because it gives me a chance
6 to indicate that that's the kind of spacing
7 and the kind of work that was done for a project
8 that failed.

9 THE SPECIAL MASTER: I'm interested in
10 any evidence that will give us some record of
11 the projects in Wyoming that failed. That
12 we want to try to avoid if we can in cranking
13 in the conclusions of water in this area, and
14 that's understandable.

15 MR. WHITE: Can I have just one moment,
16 Your Honor, and I'm about to offer these
17 exhibits?

18 THE SPECIAL MASTER: If the project
19 succeeds, Mr. Toedter, we thank providence,
20 the nature of the soil, the abundance of
21 water, and the great dedication and excellence
22 of the farmers.

23 If it fails, we blame the professionals,
24 the experts, the planners, and the politicians.

25 THE WITNESS: There you go.

1 THE SPECIAL MASTER: The old saying is that
2 when adversity came to a man, he blamed his
3 wife and his staff. In this business it's the
4 same thing.

5 MR. WHITE: Did you say something to me,
6 Your Honor? I was spaced out a hundred miles
7 away.

8 THE SPECIAL MASTER: Just making an aside
9 while you were working.

10 MR. WHITE: Your Honor, at this time we
11 would offer the following exhibits: BT-2,
12 which is an excerpt from the drainage manual;
13 BT-3, which is a collection of soil profile
14 logs.

15 THE SPECIAL MASTER: You are not going to
16 offer 10 itself?

17 MR. WHITE: I will, Your Honor. BT---

18 THE SPECIAL MASTER: All right.

19 MR. WHITE: BT-4, another excerpt from the
20 drainage manual; BT-9 -- excuse me -- BT-10,
21 the Third Division Report; BT-11 and BT-12,
22 drain spacing charts.

23 They are offered for the purpose --

24 MR. SACHSE: Your Honor --

25 MR. WHITE: -- as follows: BT-2 for the

1 truth of its contents; BT-3 to show facts and
2 data upon which the expert, the witness, based
3 his opinion; BT-4, for the truth of its contents;
4 BT-10 for the truth of its contents; BT-11 and
5 12 to illustrate a portion of an analysis
6 accomplished by Mr. Toedter.

7 THE SPECIAL MASTER: Any voir diring by
8 anybody?

9 Mr: Sachse?

10 MR. SACHSE: I wish to object to the
11 introduction of BT-10 for the very reason that
12 no foundation has been laid for it and there
13 is no way to voir dire as to it.

14 Now, as to what Mr. White is trying to do
15 is introduce documents that he could very well
16 introduce if he wishes to by one of his own
17 witnesses in his case in chief, in which event
18 we would have the opportunity to cross-examine --
19 to voir dire that witness as to his knowledge
20 about the document and its relevance to this
21 case, but to take a 1961 study of a portion of
22 the Riverton Reclamation Project, make the
23 assumption that that portion, A, is relevant,
24 though my assumption was it was a gravity
25 project rather than a sprinkler project; two,

1 make the assumption that nothing has been done
2 to improve and make productive those areas
3 where the fact may be that much that was
4 considered bad is actually in production today.

5 With no way to cross-examine a witness
6 as to what is actually happened out there, this
7 evidence is inadmissible for lack of foundation
8 and incompetent to show anything of relevance
9 to this suit.

10 Now, at a later time it may very well turn
11 out to be relevant and we would get the
12 document with a witness, I suppose presented
13 by Mr. White, who could be cross-examined as
14 to what's really happened and as to how that
15 document is relevant to this case.

16 THE SPECIAL MASTER: If this document
17 had been used for any purpose other than what
18 it was, very briefly a moment ago, applied only
19 to generalizations dealing with land forms
20 and if 90 percent of the area similar to that
21 in that it is an alluvium or parts of the
22 Wind River valley floor or it's a terrace --
23 I believe those were the questions -- that's
24 what this document serves as a function.

25 MR. SACHSE: But Mr. White has introduced

1 it for the turth of its contents.

2 THE SPECIAL MASTER: Right.

3 MR. SACHSE: He's done that quite
4 deliberately.

5 THE SPECIAL MASTER: And its contents
6 deal with a different project back in 1961
7 with many, many matters that don't have a
8 relationship except they find themselves in
9 similar soil forms.

10 MR. SACHSE: There's no way this document
11 can prove its contents unless someone has
12 testified that these things are true. In other
13 words, it's a --

14 THE SPECAIL MASTER: Mr. White, would you
15 put Plaintiff's Exhibit BT-10 introduced for
16 the same purposes as 11 and 12? You remove
17 the objection if you do.

18 MR. WHITE: I would introduce -- I would
19 amend my offer as follows: I offer it as a
20 copy of what it purports to be and, second,
21 for the purpose of impeachment.

22 THE SPECIAL MASTER: Doesn't that remove
23 your objection, Mr. Sachse?

24 MR. MEMBRINO: No, the Government also
25 objects, Your Honor.

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THE SPECIAL MASTER: All right. Let's hear your objection, Mr. Membrino.

MR. MEMBRINO: The relevancy of this to the testimony that we are speaking about I just briefly discussed a few moments ago. It's about a different project with different problems that accrued over time.

It's historical in its approach and we are looking to propose projects that will be designed to obviate these problems in the future.

We haven't had a chance to review this at all. We've got items in it that we haven't had a chance to examine.

Much of this is taken out of context. The very presentation of the information involved is out of context in the fact that it was an historical long-standing problem.

* * * * *

1 THE SPECIAL MASTER: Let me ask a question, Mr.
2 Membrino, at the risk of having to interrupt you.

3 The material is in the record regarding what
4 you adduced from the record by use of BT-10--

5 MR. SACHSE: Just --

6 THE SPECIAL MASTER: Just a minute, Mr. Sachse.

7 Would you, Mr. White, agree to withdraw Exhibit
8 10 and reserving the right to introduce it as your
9 own exhibit with your own witnesses at that time?

10 MR. WHITE: I will make a further compromise,
11 and I will offer it only for the purposes of impeach-
12 ment, and I can offer a bowl of spaghetti for impeach-
13 ment if that's what I elect to do.

14 THE SPECIAL MASTER: You offer to do that pretty
15 soon and the Special Master will offer to eat it.

16 MR. WHITE: It's offered for the purpose of
17 impeachment.

18 MR. SACHSE: There's no rule that just anything
19 can be offered for the purpose of impeachment. There
20 is no showing that this has any relevance to what Mr.
21 Toedter has testified to, and as far as -- it really
22 is just purely hearsay. It's inadmissible.

23 THE SPECIAL MASTER: This document was introduced
24 for a look at a map in it which showed the position of
25 two of the areas of Water Division No. 3.

1 MR. CLEAR: No, Your Honor. He asked him to
2 read from it. He read from it.

3 MR. WHITE: He didn't read from it, Your Honor.

4 MR. SACHSE: Let Mr. White just introduce the
5 map if that's what is there, but what he's trying
6 to do is very clever and so forth --

7 THE SPECIAL MASTER: He read only from two
8 paragraphs which added nothing new, and the fact
9 that, among other things, the word "structure"
10 appeared along with "texture", "depth to water
11 tables", "color", "visual salts" and other reasons
12 that holes are drilled --

13 MR. SACHSE: If Mr. White wants to introduce
14 those two paragraphs, perhaps we would have no ob-
15 jection; but if he wants to put in what really is
16 a bulk of material where we have had no chance to
17 test his witnesses as to the relevancy of that
18 material -- and our witnesses certainly have seen
19 no relevance in it -- then I think this is improper.

20 THE SPECIAL MASTER: All right. Let me ask Mr.
21 White one more question.

22 MR. WHITE: I can solve the problem, Your Honor.
23 I'll limit the offer to the map and the two para-
24 graphs referred to.

25 THE SPECIAL MASTER: All right. That's going

1 to be -- the offer now is the map and two pages from
2 the total document.

3 MR. WHITE: I offer the whole thing, Your Honor
4 -- or the whole thing comes in, but the only thing
5 I'm offering, the only thing the Court should con-
6 sider, is the map and the two paragraphs.

7 MR. SACHSE: Then the whole thing doesn't come
8 in.

9 THE SPECIAL MASTER: The whole thing doesn't
10 come in. The whole thing stays out except the map
11 and the two pages which are important to your cross-
12 examination.

13 MR. MEMBRINO: Your Honor --

14 MR. WHITE: Well, it makes no difference to me.

15 THE SPECIAL MASTER: You are going to get it in
16 later on anyway.

17 MR. WHITE: It's a violation of the Rules of
18 Evidence, but I will waive the objection.

19 THE SPECIAL MASTER: I appreciate that. Exhi-
20 bit 10 will be -- the description will be corrected
21 as it contains one page, the Riverton Project draw-
22 ing, and Page 2 and Page 3 of the document that had
23 been offered.

24 MR. MEMBRINO: Your Honor, I nevertheless object
25 to even that offer.

1 THE SPECIAL MASTER: That objection is over-
2 ruled.

3 MR. WHITE: Your Honor, for the purpose of keep-
4 ing things straight, could I please have those pages
5 back. I will put them back in order in the parent
6 document. The parent document was offered and,
7 therefore, has to accompany the reporter, and I
8 will prepare another exhibit called 10-A, and that
9 would contain just those three items.

10 THE SPECIAL MASTER: All right, but 10 is not
11 a part of it, is not admitted into evidence. It's
12 not a part of the record.

13 MR. WHITE: I understand, Your Honor. It is
14 rejected.

15 May I have just a moment to do that?

16 THE SPECIAL MASTER: All right. When we ad-
17 journ in a few minutes, we will adjourn until 9:15
18 tomorrow morning in this same room, and we'll put
19 on a good strong day tomorrow and a good strong
20 day Friday, if necessary.

21 MR. MERRILL: While Mr. White is getting his
22 exhibits in order --

23 THE SPECIAL MASTER: Yes, Mr. Merrill?

24 MR. MERRILL: I would like to ask that, as the
25 Court is aware, Wyoming filed a request for production

1 to the United States several days ago requesting
2 essentially a copy of any land classification stan-
3 dards that were developed with respect to the Crow
4 Reservation.

5 Mr. Echohawk and I have discussed the matter in-
6 formally off the record, and as you will recall,
7 during Mr. Kersich's testimony, the United States
8 resisted production of those documents on the grounds
9 that they were privileged.

10 I believe Mr. Echohawk will state now that they
11 would respond similarly to the formal request for
12 production, and I would like to ask that the request
13 be now treated as a motion to compel production under
14 the Rules of Procedure and that the matter be set for
15 hearing at the commencement of our proceedings on May
16 5, if that's agreeable with counsel for the United
17 States.

18 THE SPECIAL MASTER: I would like to hear some
19 good argument from you gentlemen as to what should
20 compel me to order the procedure that something can
21 be produced from another tribe of Indians on another
22 reservation in another state, none of which is in the
23 jurisdiction of the Special Master.

24 MR. ECHOHAWK: Especially in another lawsuit,
25 Your Honor. That's the key point the United States

1 is concerned about.

2 THE SPECIAL MASTER: Well, get your cases
3 ready and your argument, and I'll hear you on May
4 5 with some motions, and this will be one of them.
5 I have it marked for May 5..or.6.

6 MR. MERRILL: All right, Your Honor. I assume
7 we need not make a formal motion to compel, but is
8 that agreeable with you, Tom?

9 MR. ECHOHAWK: It's agreeable, and let the re-
10 cord stand as it is.

11 THE SPECIAL MASTER: It's in the record, and
12 remind me to get to it if we don't do it first thing
13 on May 5. Tuesday, May 5.

14 Also, Mr. White wants those two days that week.
15 You still have a reservation here to pull them if
16 you want them.

17 MR. WHITE: If I really need them, I will have
18 somebody else cover the bases for me, Your Honor. I
19 just don't want to hold things up on that account.

20 Your Honor, I have got 10-A, which is paper-
21 clipped --

22 THE SPECIAL MASTER: Stapled together?

23 MR. WHITE: It's not stapled, Your Honor. I
24 don't have a stapler,

END

25 THE SPECIAL MASTER: I will staple it.

1 MR. MEMBRINO: Your Honor, may I make an inquiry,
2 what is the status of the exhibits that were offered?
3 The United States --

4 THE SPECIAL MASTER: I'm about to admit them
5 all into evidence; all those offered by Mr. White and
6 all of those, meaning that -- let me find my notes.
7 I'm getting a little bit -- meaning BT-2, -3, -4,
8 -10-A, -11, and -12.

9 MR. MEMBRINO: Your Honor, we note the govern-
10 ment objection to the admission of any of them.
11 B-2 and B-4 are excerpts from --

12 THE SPECIAL MASTER: From a manual.

13 MR. MEMBRINO: -- from a manual.

14 THE SPECIAL MASTER: Sure.

15 MR. MEMBRINO: Again, the context of which is
16 not complete.

17 THE SPECIAL MASTER: Well, now, you can't have
18 it both ways. You can't argue that the manual was
19 not complete there, having just thrown out 180 pages
20 of the manual,

21 MR. WHITE: I might ask you to reconsider on
22 10, Your Honor.

23 THE SPECIAL MASTER: That can hardly be a basis
24 for your objection to BT-2.

25 MR. MEMBRINO: Well, Your Honor, we also object

1 to the introduction of 11 and 12, even for the pur-
2 pose of illustrating Mr. Toedter's work. Mr.
3 Toedter's work in this had to do with the establish-
4 ing the footnote in his standards related to 200-foot
5 drain spacings. These have nothing to do with that.

6 THE SPECIAL MASTER: The objections are res-
7 pected, but respectfully overruled.

8 MR. MEMBRINO: Thank you, Your Honor.

9 (Whereupon Exhibits BT-2, BT-3,
10 (BT-4, BT-10-A, BT-11 and BT-12
(were received into evidence.

11 MR. WHITE: We have no further questions on
12 cross, Your Honor.

13 THE SPECIAL MASTER: Thank you all very, very
14 much, ladies and gentlemen -- or we don't have --
15 one lady in court.

16 Yes, Mr. Echohawk.

17 MR. ECHOHAWK: Your Honor, in discussing the
18 matter on the motion to compel the Crow information,
19 I have had further discussions with Mr. Merrill, and
20 this is a point of great importance to the United
21 States, and what we would like to do is we would
22 like to also file briefs and have a chance to res-
23 pond to Wyoming's brief. If we could file briefs
24 by, say, next Friday and then set the motion to be
25 argued possibly either the following Thursday of

1 the week that we resume on Friday, that gives us a
2 chance to consider Wyoming's briefs and possibly
3 respond to some of the points --

4 THE SPECIAL MASTER: Mr. Echohawk, if it is
5 found that this becomes so much of a gravamen to the
6 United States, that's as to the law of the Indian
7 Reservations, we can reserve it another month or
8 two and will set it for a hearing for one week in
9 Mammoth Falls or Yellowstone Park or someplace for
10 one week along about August. We can do this, too.
11 That's not joking. If it is a serious enough mat-
12 ter, let's set it down the road sometime where we
13 can a few days away from the tribulations of this
14 lawsuit. Because it has nothing to do with Water
15 Division 3.

16 MR. ECHOHAWK: That may be more appropriate
17 because it is a matter that affects or could have
18 a potential effect on all of the United States'
19 lawsuits on behalf of Indian Tribes or lawsuits
20 in general.

21 THE SPECIAL MASTER: I would believe so.

22 MR. ECHOHAWK: Perhaps that would be a good
23 idea to set it two or three weeks down the road.

24 THE SPECIAL MASTER: Wyoming is going to
25 argue in the matter you have used the same people

1 in the same areas to find conclusions regarding
2 certain lands that can have a similarity. There-
3 fore, it has a direct relation to the work being
4 done in Water Division 3.

5 MR. MERRILL: That's part of the argument,
6 Your Honor.

7 MR. ECHOHAWK: And part of our argument is --

8 THE SPECIAL MASTER: If we're going to take
9 this on the morning of May 5th and it takes up all
10 of the 5th, 6th, 7th and 8th, then I don't want to
11 set it on May 5th. Do you understand what I mean?

12 MR. ECHOHAWK: Perhaps we can set it towards
13 the end of May.

14 THE SPECIAL MASTER: It isn't all that urgent.

15 MR. MERRILL: Your Honor, I would like to have
16 it heard late next week or the next week of hearings,
17 but the matter is very important to Wyoming's pre-
18 paration of its case in chief as well as preparation
19 of the continuation of cross-examination in the
20 Federal Government's case.

21 THE SPECIAL MASTER: All right. Now, let's go
22 back --

23 MR. MERRILL: If Mr. Echohawk wants --

24 THE SPECIAL MASTER: Let me go back to the be-
25 ginning on May 5th. Mr. Echohawk, if you've got the

1 last week in April to prepare a little bit of this
2 and you've got the help -- you should have some help
3 with some of the excellent counsel --

4 MR. ECHOHAWK: The problem is if we get Wyoming's
5 brief on Friday and it's to be argued on Monday, we
6 don't really have a whole lot of time to respond to
7 their points. If we've got nothing else, just set it
8 later on in that week, say, Thursday --

9 MR. MERRILL: That's fine with us, Your Honor.

10 THE SPECIAL MASTER: All right, it will be set
11 for Thursday of that week.

12 We are in recess until tomorrow at 9:15.

13 MR. WHITE: Your Honor, is this witness ex-
14 cused? If he was --

15 MR. MEMBRINO: We've got redirect, Your Honor.

16 THE SPECIAL MASTER: Some redirect tomorrow?

17 MR. MEMBRINO: Tomorrow morning.

18 THE SPECIAL MASTER: All right, we'll see you
19 tomorrow morning.

20 MR. SACHSE: Before we all scatter and off the
21 record --

22 THE SPECIAL MASTER: The record is closed.

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(Proceedings recessed at
approximately 1:40 p.m.)

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END

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IDENTIFIED RECEIVED

C-231 through C-243		3990
WRIR BT-2	3917	3973
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WRIR BT-10-A	3969	
WRIR BT-10	3955	3969 Rejected
WRIR BT-11	3937	3973
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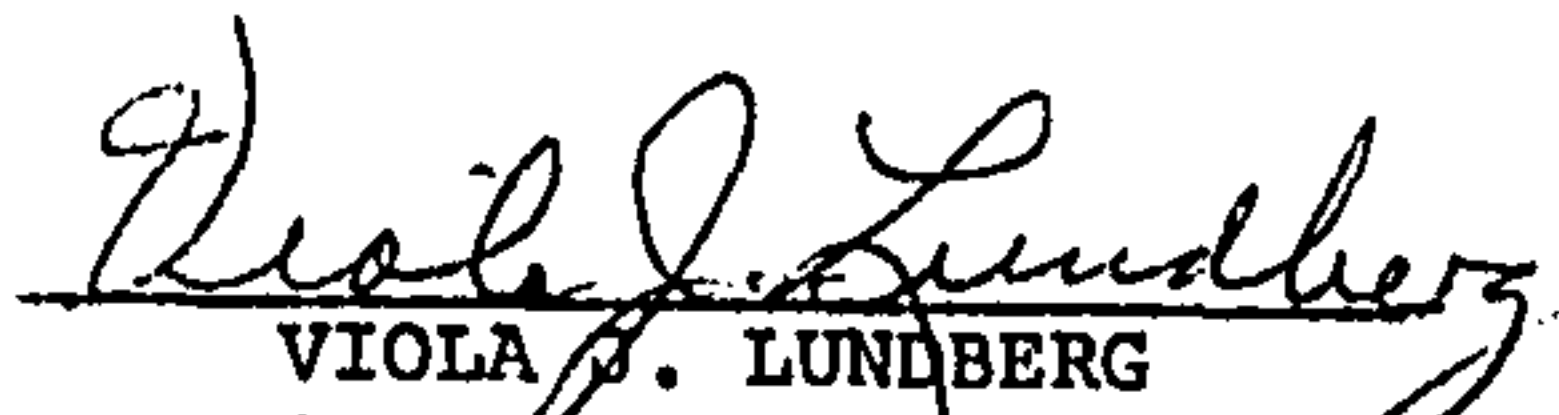
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